# **Taunton Deane Borough Council**

# **Corporate Governance Committee – 19 September 2016**

# **Corporate Risk Management Update**

# This matter is the responsibility of CIIr Richard Parish, Lead Members for Resources

Report Author: Paul Harding, Corporate Strategy & Performance Manager

# 1 Purpose of the Report

1.1 This report provides an update on the corporate risks which are being managed by the Joint Management Team (JMT).

# 2 Recommendations

- 2.1 It is recommended that:-
  - The committee note the current position in relation to the identification and tracking of corporate risk and discuss any areas of concern with officers present.

# 3 Risk Assessment

#### **Risk Matrix**

| Description  | Likelihood      | Impact             | Overall        |
|--|-----------------|--------------------|----------------|
| There is the general risk that if the Council fails<br>to make good use of the management of risk<br>processes it is likely to lead to uncontrolled<br>exposure to many high level strategic and<br>operational risks. | Feasible<br>(3) | Major<br>(4)       | Medium<br>(12) |
| The mitigation for this will be the identification and<br>management of risk at all levels of the<br>organisation and oversight of the key strategic<br>risks facing the Council by Members and JMT.                   | Unlikely<br>(2) | Significant<br>(3) | Low<br>(6)     |

# 4 Background and Full details of the Report

4.1 Taunton Deane Borough Council recognises the importance of effective identification, evaluation and management of all key strategic and operational risks. This is endorsed by the increased focus on the importance of Corporate Governance to public sector bodies. The Council also has a statutory responsibility to have in place arrangements for managing risks, as stated in the Accounts & Audit Regulations 2003:

"The relevant body shall be responsible for ensuring that the financial management of the body is adequate and effective and that the body has a sound system of internal control which facilitates the effective exercise of that body's functions and which includes the arrangements for the management of risk."

- 4.2 Risk management is a key element of the Council's overarching Governance arrangements.
- 4.3 The Corporate Risk Register is a 'live' document which highlights the key corporate risks facing the Council. The register is a joint one between Taunton Deane and West Somerset Council and is formally reviewed by JMT on a quarterly basis as part of the corporate performance review day. The last JMT review took place on **19 May 2016.** The next review is scheduled for **30<sup>th</sup> September 2016.**
- 4.4 These regular reviews ensure that new strategic-level risks can be recognised; continuing risks can be re-assessed in the light of management actions to date; and risks which are no longer considered important can be removed.
- 4.5 Risk registers exist with divisions, teams, projects and programmes.
- 4.6 **Risks which are managed at a corporate level are those which have a significant risk to the delivery of a corporate priority or which are cross-cutting risks that don't naturally sit with a single department or team**. These risks have been identified and escalated from other risk registers within the Councils, officer concerns or from external sources.
- 4.7 There are currently 17 strategic risks identified and approved by JMT (13 joint risks, 1 WSC risk and 3 TDBC specific risks).
- 4.8 Mitigating actions have continued to be delivered in respect of the various risks. These are set out in the risk register and will continue in order to manage down the risks to an acceptable level.
- 4.9 An extract of the corporate risk register is provided in Appendix A. (please note this report was written and risks assessed prior to the WSC Council decision on 7<sup>th</sup> September 2016 regarding merging Councils with Taunton Deane Borough Council).

| Likelihood of<br>risk occurring | Indicator                                     | Description (chance of occurrence) |
|---------------------------------|---|------------------------------------|
| 1. Very Unlikely                | Extremely unlikely or virtually<br>impossible | < 10%                              |
| 2. Slight                       | Unlikely to occur                             | 10 – 25%                           |
| 3. Feasible                     | Fairly likely to occur                        | 25 – 50%                           |
| 4. Likely                       | More likely to occur than not                 | 50 – 75%                           |
| 5. Very Likely                  | Almost certainly will occur                   | > 75%                              |

4.10 The key to the risk scoring used is shown in the following two tables:

| Likelihood | 5 | V.Likely       | Low (5)    | Medium<br>(10) | High (15)      | Very High<br>(20) | Very High<br>(25) |  |
|------------|---|----------------|------------|----------------|----------------|-------------------|-------------------|--|
|            | 4 | Likely         | Low (4)    | Medium<br>(8)  | Medium<br>(12) | High (16)         | Very High<br>(20) |  |
|            | 3 | Feasible       | Low (3)    | Low (6)        | Medium<br>(9)  | Medium<br>(12)    | High<br>(15)      |  |
|            | 2 | Slight         | Low (2)    | Low (4)        | Low (6)        | Medium<br>(8)     | Medium<br>(10)    |  |
|            | 1 | V.<br>Unlikely | Low (1)    | Low (2)        | Low (3)        | Low (4)           | Low (5)           |  |
|            |   | 1              | 2          | 3              | 4              | 5                 |                   |  |
|            |   |                | Negligible | Minor          | Significant    | Major             | Critical          |  |
|            |   |                |            |                | Impact         |                   |                   |  |

4.11 The risk matrix below shows the spread of corporate risks, based on the latest assessment. The numbers shown relate to the Risk Number within Appendix A.

|                 | Very<br>Likely<br>5   |                 |            |                  |                  |               |  |  |  |
|-----------------|-----------------------|-----------------|------------|------------------|------------------|---------------|--|--|--|
| (A)             | Likely<br>4           |                 |            |                  |                  |               |  |  |  |
| PROBABILITY (A) | Feasible<br>3         |                 |            | 14               | 7,9,10,<br>11,18 | 6             |  |  |  |
| PROB            | Slight<br>2           |                 |            | 13               | 3,4,5,8          | 1,2,15        |  |  |  |
|                 | Very<br>Unlikely<br>1 |                 |            |                  |                  |               |  |  |  |
|                 |                       | Negligible<br>1 | Minor<br>2 | Significant<br>3 | Major<br>4       | Critical<br>5 |  |  |  |
|                 | IMPACT (B)            |                 |            |                  |                  |               |  |  |  |

# 5 Links to Corporate Aims / Priorities

5.1 There are no direct links to corporate aims/priorities although good governance (of which risk management is a part) underpins good performance.

# 6 Finance / Resource Implications

6.1 There are financial risks identified within the Corporate Risk register.

# 7 Legal Implications

7.1 There are no direct legal implications within this report.

# 8 Environmental Impact Implications

8.1 There are no direct environmental risks within this report.

# 9 Safeguarding and/or Community Safety Implications

9.1 Safeguarding is part of risk 14

# 10 Equality and Diversity Implications

10.1 Equalities is part of risk 14

# 11 Social Value Implications

11.1 There are no Social Value risks associated with this report.

# 12 Partnership Implications

12.1 The corporate risk register is maintained jointly between Taunton Deane Borough Council and West Somerset Council and reflects the 'One Team' approach to service delivery between the Councils.

# 13 Health and Wellbeing Implications

13.1 There are no direct health and wellbeing risk associated with this report.

# 14 Asset Management Implications

14.1 Risk 5 identifies a risk in relation to asset management.

# 15 Consultation Implications

15.1 There are no Consultation implications associated with this report.

**Democratic Path:** 

- Corporate Governance Committee Yes
- Corporate Scrutiny No
- Executive No
- Full Council No

**Reporting Frequency:** Twice yearly

# List of Appendices

Appendix A Extract of joint Corporate Risk Register

# **Contact Officers**

| Name        | Paul Harding                  |
|-------------|-------------------------------|
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| Risk<br>Numbe | Org  | Risk Group<br>Heading | Risk Description   | Risk Owner         | Latest<br>Probability | Latest<br>Impact | Latest<br>Score |
|---------------|------|-----------------------|--|--------------------|-----------------------|------------------|-----------------|
| 1             | BOTH | Transformation        | JOINT-MANAGEMENT & SHARED SERVICES (JMASS')  | Adam,<br>Shirlene  | 2                     | 5                |                 |
|               |      |                       | RISK - of not adequately managing capacity issues now we have ONE team supporting both Councils.   |                    |                       |                  |                 |
|               |      |                       | KEY EFFECTS - Member's expectations not met / loss of political support, breakdown in relationships between<br>Leaders & CEO, savings projections / timeline not delivered, existing projects , priorities negatively impacted &<br>demotivated workforce. |                    |                       |                  |                 |
| 2             | BOTH | Transformation        | THE WIDER TRANSFORMATION PROGRAMME   | Adam,<br>Shirlene  | 2                     | 5                | 10              |
|               |      |                       | RISK - failure to deliver the Business Case on time and/or to target.  |                    |                       |                  |                 |
|               |      |                       | KEY EFFECTS - programme benefits not realised- real or opportuniy cost, failure to maximise service<br>efficiency.   |                    |                       |                  |                 |
| 3             | BOTH | Transformation        | SHARED SERVICES ACROSS SOMERSET & WIDER PUBLIC SECTOR  | James,<br>Penny;   | 2                     | 4                | 8               |
|               |      |                       | Government policy is pushing wider transformation of public sector. No clear ambition has emerged for<br>Somerset.   |                    |                       |                  |                 |
|               |      |                       | RISK - wider transformation opportunities may be missed - or - if identified could slow down the pace of the<br>TDBC / WSC transformation programme.   |                    |                       |                  |                 |
|               |      |                       | KEY EFFECTS - Member's expectations not met / loss of political support, breakdown in relationships between<br>Leaders & CEO, savings projections / timeline not delivered, existing projects , priorities negatively impacted &<br>demotivated workforce. |                    |                       |                  |                 |
| 4             | BOTH | Political             | NATIONAL LAW & POLICY  | James,             | 2                     | 4                | 8               |
|               |      |                       | Changes advocated or made maybe missed or not evaluated in a timely manner.  | Penny;             |                       |                  |                 |
|               |      |                       | RISK - that the Councils are failing to meet an existing legislative requirement or fail to implement new<br>requirements.   |                    |                       |                  |                 |
|               |      |                       | KEY EFFECTS - The Councils are non-compliant leading to financial and /or reputational damage.   |                    |                       |                  |                 |
|               |      |                       |  |                    |                       |                  |                 |
|               |      |                       |  |                    |                       |                  |                 |
| 5             | BOTH | Financial             | ASSET MANAGEMENT   | May, Terry;        | 2                     | 4                | 8               |
|               |      |                       | RISK - failure to manage existing assets appropriately.  |                    |                       |                  |                 |
|               |      |                       | KEY EFFECTS -<br>• Legal and reputational - increased risk & liabilities in relation to disrepair (condition) & compliance (Health and<br>Safety) matters  |                    |                       |                  |                 |
|               |      |                       |  |                    |                       |                  |                 |
|               |      |                       |  |                    |                       |                  |                 |
|               |      |                       |  |                    |                       |                  |                 |
| 6             | BOTH | Financial             | MEDIUM TERM FINANCIAL PLANNING (MTFP)<br>The key financial risk factors are: continuing budgetary pressures due to demographic change and the impact of  | Adam,<br>Shirlene; | 3                     | 5                | 15              |
|               |      |                       | the Gov's austerity measures (such as: Business Rates retention, Revenue Support Grant, Council Tax & Council Tax Support, Income from Fees & Charges, Capital investment), uncertainty as to the long-term  |                    |                       |                  |                 |
|               |      |                       | sustainability / affordability of the existing contract with Somerset Waste Partnership, the shrinking of the<br>General Fund (impact on the HRA).   |                    |                       |                  |                 |
|               |      |                       | RISK - failure to agree and deliver a sustainable MTFP for the next 5 years  |                    |                       |                  |                 |
|               |      |                       | KEY EFFECTS - may include:<br>• short-term or 'knee jerk' decisions with detrimental long-term implications  |                    |                       |                  |                 |
|               |      |                       | Government intervention     Adverse impact on the council's limited reserves & financial standing     Potential service closure / reduced service quality & therefore inability to deliver customer expectations   |                    |                       |                  |                 |
|               |      |                       | Insufficient capital resources to fund Corporate Strategy objectives     Unable to maximise investment returns   |                    |                       |                  |                 |
|               |      |                       | <ul> <li>For TDBC inability to financially resource its growth ambitions</li> <li>For West Somerset the risk is of being unable to continue to operate as a viable separate sovereign council,</li> </ul>  |                    |                       |                  |                 |
|               |      |                       | delivering an acceptable level of service to the community.  |                    |                       |                  |                 |
| 7             | TDBC | Partnerships          | SOUTHWEST ONE<br>RISK - Failure to secure the required skills or appropriate levels of resource in place to transition services back   | Sealy,<br>Richard; | 3                     | 4                | 12              |
|               |      |                       | From SWO and to deliver the returning services post-return.  |                    |                       |                  |                 |
|               |      |                       | KEY EFFECTS -<br>• Deterioration of services, financial impact, reputational damage  |                    |                       |                  |                 |
|               |      |                       | <ul> <li>Detrimental staff impact</li> <li>Negative impact on our ability to deliver transformation and the associated ability to deliver the required level of savings.</li> </ul>  |                    |                       |                  |                 |
|               |      |                       |  |                    |                       |                  |                 |
| 8             | BOTH | Leadership &          | POLITICAL LEADERSHIP & MEMBER ENGAGEMENT   | James,             | 2                     | 4                | 8               |
| 1             |      | People                | Both Councils are led by strong Conservative administrations. It is important to engage the whole council in the   | Penny;             |                       |                  |                 |
|               |      |                       | change programme to ensure it is member led & steered.<br>RISK - lack of member engagement and therefore member ownership.   |                    |                       |                  |                 |
|               |      |                       | KEY EFFECTS -  |                    |                       |                  |                 |
|               |      |                       | lack of cross party buyin and ownership     loss of member input, ideas & challenge  |                    |                       |                  |                 |
|               |      |                       |  |                    |                       |                  |                 |
| L             |      | I                     |  | 1                  | 1                     |                  |                 |

| -  |      |                         |   |                                    |   |   |    |
|----|------|-------------------------|---|------------------------------------|---|---|----|
| 9  | TDBC | Corporate Aim<br>(TDBC) | CORPORATE (STRATEGIC) RISK RE TDBC'S VISION AND AIMS FOR A "QUALITY PLACE"<br>RISK - Failure to deliver the ambitions or realise the outcomes & benefits as defined in the Taunton Growth<br>Prospectus and Taunton Rethink.  | Cleere,<br>Brendan;                | 3 | 4 | 12 |
|    |      |                         | KEY EFFECTS - Taunton's key economic challenges may not be addressed, thus having a detrimental impact<br>on the local economy and quality of life, ie:   |                                    |   |   |    |
|    |      |                         | transport & infrastructure needs not met - traffic worsens, inability to attract inward business investment     long-term increased flood risk (climate change) is not mitigated - no additional protection offered to existing     development, future planned growth is prevented     Taunton town centre regeneration does not happen and the town centre stagnates  |                                    |   |   |    |
|    |      |                         | Taunton's full economic potential is not realised and opportunities for economic growth are not exploited (eg<br>Hinkley Point)     Housing growth (as per proposals in the Development Plan) is not delivered, and/or unplanned development  |                                    |   |   |    |
|    |      |                         | occurs • Employment land (as per proposals in the Development Plan) is not delivered, or fails to provide the optimum<br>mix of uses to attract the targeted growth clusters • opportunity cost in terms of New Homes Bonus and Business Rates  |                                    |   |   |    |
| 10 | WSC  | Corporate Aim           | Poor reputation for Taunton and TDBC HINKLEY POINT C  | Goodchild,                         | 2 | 4 | 12 |
| 10 | WSC  | (WSC)                   | RISK 1 - that the development could have an adverse impact on the local environment, tourism, accommodation and highways.   | Andrew;                            | 3 | 4 | 12 |
|    |      |                         | RISK 2 - failure to realise the Economic & Social opportunities which the development could bring   |                                    |   |   |    |
|    |      |                         | KEY EFFECTS -   |                                    |   |   |    |
|    |      |                         | increase in housing demand & lack of affordable housing leading to homelessness increases and the council     is unable to discharge its homelessness obligations;  |                                    |   |   |    |
|    |      |                         | Increased conjection (impacting on Growth & Regeneration goals / inward investment)     Local businesses are not able to win contracts to participate in the project     Local people aren't trained and are unable to gain employment on the project   |                                    |   |   |    |
| 11 | вотн | Communities             | WELFARE REFORMS   | Lewis, Simon;<br>Fitzgerald,       | 3 | 4 | 12 |
|    |      |                         | There is an on-going requirement to reduce benefit payments (CTRS, Business Rates, Universal Credit) - the<br>Welfare Reforms will mean that people in the welfare system will receive less Council Tax support. It will also<br>mean that Universal Credit will be paid directly to tenants rather than the HRA housing landlord.  | Paul;                              |   |   |    |
|    |      |                         | a) RISK - of the Council failing to adequately support our community and services for the impact of the<br>Government's Welfare Reform Agenda.  |                                    |   |   |    |
|    |      |                         | b) RISK - of the TDBC Housing Service having substantially reduced collection rates on introduction of Universal<br>Credit  |                                    |   |   |    |
|    |      |                         | KEY EFFECTS- • taxes and rents harder to collect  |                                    |   |   |    |
|    |      |                         | reduced rent collection could affect ambitions of HRA business plan     Impact on MTFP due to govenment changeswhich will affect HRA Income & 30 year B.P.     more vulnerable people - individuals & families may be unable to manage     increased pressure and demand on services  |                                    |   |   |    |
|    |      |                         | Timetable unknown     Result in more evictions which will increase preasure on the Housing Options & Homelessness Teams   |                                    |   |   |    |
| 13 | TDBC | Communities             | GYPSIES & TRAVELLERS<br>Local Authorities have a (planning) duty to allocate suitable provision for Gypsies & Travellers. TDBC has had<br>previous experience of illegal Gypsy & Traveller encampments.   | Burton,<br>Timothy;<br>May, Terry; | 2 | 3 | 6  |
|    |      |                         | RISK - that TDBC cannot defend against future illegal encampments if we are unable to identify suitable<br>provision.   |                                    |   |   |    |
|    |      |                         | KEY EFFECTS -<br>• unable to respond to community or political pressure;<br>• financial impact (eg high legal fees);  |                                    |   |   |    |
|    |      |                         | <ul> <li>reputational damage</li> <li>lack of land management and gypsy liaison expertise</li> </ul>  |                                    |   |   |    |
| 14 | BOTH | Corporate               | CORPORATE GOVERNANCE ARRANGEMENTS ON RUNNING THE BUSINESS   | Adam,                              | 3 | 3 | 9  |
|    |      | Governance              | There is a need for robust arrangements, and on-going monitoring and focus on embedding effective corporate governance arrangements (ie budget monitoring, risk management, debt management, performance management, Treasury management, compliance with audit recommendations, asset management, Equalities duties, Business Continuity Planning, Information Governance & Security, Health & Safety management). | Shirlene;                          |   |   |    |
|    |      |                         | RISK - of failure to comply with key internal controls & corporate governance arrangements.   |                                    |   |   |    |
|    |      |                         | KEY EFFECTS - include:<br>• inaccurate budget forecasting & financial loss<br>• failure to adhere to HRA ringfence  |                                    |   |   |    |
|    |      |                         | project or service failure or under-performance     eputational damage  |                                    |   |   |    |
|    |      |                         | Government intervention     Failure to comply with statutory duties & regulations (eg Health & Safety, Equalities, Data Security / Data     Protection, Safeguarding) causing harm or injury  |                                    |   |   |    |
|    |      |                         | lack of resilience to unexpected events / failure of IT systems / data loss     safeguarding  |                                    |   |   |    |
| 15 | BOTH | Communities             | BUSINESS CONTINUITY   | Hall, Chris;                       | 2 | 5 | 10 |
|    |      |                         | RISK - The Council may be unable to deliver critical services in the event of a critical loss of accomodation, data, power, staff or premises.  |                                    |   |   |    |
|    |      |                         | KEY EFFECTS -   |                                    |   |   |    |
|    |      |                         | <ul> <li>major disruption to services;</li> <li>Impact upon customers if critical services (payment of hiusing costs, homeless service, Deane helpline etc)</li> </ul>  |                                    |   |   |    |
|    |      |                         | are disrupted or unavailable.   |                                    |   |   |    |
|    |      |                         | Reputational damage;  |                                    |   |   |    |

|    |      | Leadership &<br>People | STAFF ENGAGEMENT & DEVELOPMENT<br>RISK - that due to increased opportunities in the private sector, as the economy improves, and austerity<br>continues within the public sector that the organisation finds it difficult to atract and retain the right skills - leads<br>to use of expensive agency workers or disruption to service provision.<br>The Organisation has also been through a period of significant restructure and needs to ensure its staff are fully<br>enaged in the changes underway and being planned.  | Adam,<br>Shirlene;                    | 3 | 4 | 12 |
|----|------|------------------------|---|---------------------------------------|---|---|----|
| 17 | ВОТН | Communities            | COMMUNITY IMPACT OF AUSTERITY<br>RISK - Austerity measures will impact on services to the community.<br>KEY EFFECTS - This may manifest in a number of ways including (but not limited to):<br>• direct impact on household income e.g. through cap / reduction in benefits - leading to increased debt and<br>subsequent issues<br>• Lack of income where households are subject to DWP sanctions - leading to crisis and requirement for food<br>banks<br>• Reduced ability to pay council tax, housing rent (Council or private) and utility bills, leading to potential<br>evictions, homelessness and health issues<br>• reduction in level of support that can be delivered by the district councils directly, or through grant-funded<br>providers e.g. reduced ability to support One Team measures through rent changes to HRA - leading to reduced<br>support for deprived communities<br>• Reduced ability to support Under 21s where they are unable to claim HB and need support with potential of<br>increased homelessness and sofa aurting and associated risks (e.g. CSE)<br>• impact of service reductions by other local authorities such as County Council (e.g. P4A and P2I cuts leading<br>to increased homelessness)<br>• Increasing aging population with unmet Health and Social Care needs struggling to live comfortably | Lewis, Simon;<br>Fitzgerald,<br>Paul; | 3 | 4 | 12 |
| 18 |      | Leadership &<br>People | Health & Wellbeing of staff<br>The staff stress survey highlighted areas of concern. Additionally, rates of staff sickness during 2015/16 have<br>increased above that achived for 2014/15.<br>Risk: Internal and external drivers, including significant change programmes, could lead to further increases in<br>sickness absence levels and / or lower staff morale.<br>Key Effects: loss of productivity and failure to achieve key performance indicators /service standards.<br>Increased 'failure demand' such as complaints about delays etc. Increased costs through use of temporary<br>staffing to fill gaps. Reputational damage to the One Team as an employer. Increased workloads on remaining<br>staff impacting on work/life balance.  | Sealy,<br>Richard;                    | 3 | 4 | 12 |