Taunton Deane Borough Council

Executive – 7 July 2016

Financial Monitoring – Outturn 2015/16

This matter is the responsibility of Executive Councillor Richard Parrish

Report Author: Steve Plenty Finance Manager

1 Executive Summary

- 1.1 This report contains information related to the Council's financial performance for 2015/16 financial year. The outturn figures included are provisional subject to external audit review; the findings of which are to be reported to Corporate Governance Committee in September this year.
- 1.2 Monitoring the budget is an important part of the Council's performance management framework.
- 1.3 The revenue outturn position for the financial year 2015/16 is as follows:

The General Fund (GF) Revenue Outturn position for 2015/16 is a net underspend of £0.280m (2.07%).

The Housing Revenue Account (HRA) is a 'Self-Financing' account for the Council's Housing Landlord function, which is budgeted to 'break even' (net of approved transfers to/from HRA Reserves). The HRA Outturn for 2015/16 is a net underspend of £0.476m (1.8% of gross income).

1.4 The capital outturn position for 2015/16 is as follows:

The General Fund profiled Capital Programme at the end of 2015/16 was £17.345m. The actual expenditure on the Capital Programme during 2015/16 was £7.244m, with £9.976m being carried forward to support delivery of approved schemes in 2016/17. This leaves a net underspend of £125k (0.7%) against the overall programme. The above figures have been amended slightly from those reported to Corporate Scrutiny following final completion of the 2015/16 Statement of Accounts.

The HRA approved Capital Programme at the end of 2015/16 was £23.759m. This relates to schemes which will be completed over the next five years. The actual expenditure on the Capital Programme during 2015/16 was £11.391m, as summarised in Table 15 below, with £10.214m for planned investment to implement approved schemes in future years. A net underspend of £2.154m (9%) is reported against the overall programme.

- 1.5 The General Fund reserves balance as at 31 March 2016 stands at £2.113m. The balance remains above the minimum reserves expectation within the Council's Budget Strategy (£1.600m).
- 1.6 The Housing Revenue Account (HRA) Reserve balance as at 31 March 2016 stands at £2.675m, which is above the minimum level (£1.800m) set within the Council's Budget Strategy and HRA Business Plan.
- 1.7 The total General Fund Earmarked Reserves balance as at 31 March 2016 is £16.722m, and for HRA Earmarked Reserves the balance is £4.985m, representing funds that have been set aside for specific purposes to be spent in 2016/17 or later years. This has grown largely in respect of funds committed to support growth and infrastructure development, future capital programme spending, the business rates funding volatility, and funding set aside to support service restructuring and transformation projects. The majority of this is planned to be spent over the next two years, although experience shows this may be over a longer period.

2 Recommendations

- 2.1 The Executive reviews the Council's financial performance and end of year position for the General Fund and the Housing Revenue Account, including pre-approved carry forwards and transfers to earmarked reserves.
- 2.2 The Executive is recommended to:
 - (a) It is recommended that the Executive notes the reported General Fund Revenue Budget underspend of £0.280m in 2015/16 and the General Reserves Balance of £2.113m as at 31 March 2016.
 - (b) It is recommended the Executive recommends that Full Council approves General Fund Revenue Budget Carry Forwards totalling £0.892m (as set out in table 3 of the report).
 - (c) It is recommended the Executive recommends that Full Council approves a General Fund Capital Programme Budget Carry Forward totalling £9.976m (as set out in Appendix D).
 - (d) It is recommended the Executive recommends that Full Council approves a Housing Revenue Account Capital Programme Budget Carry Forward totalling £10.214m (as set out in Appendix I).
 - (e) It is recommended the Executive recommends that Full Council approves £0.333m Supplementary Budget allocations in 2016/17 for the HRA, utilising 2015/16 underspends, for the following areas:
 - i. £0.033m to fund an extension to the employment of the Welfare Reform Officer to March 2018.

- ii. £0.038m to fund an extension to the additional Debt and Benefit Advisor to March 2018.
- iii. £0.198m to increase the Estate Officer capacity by one in each area until March 2018.
- iv. £0.021m to fund an extension to the Mental Health support until March 2017.
- v. £0.025m to provide funding to Pilot a dedicated part-time resource to roll-out, drive and oversee the 'Chill and Chat' peer support group to vulnerable women across all three One Team areas.
- vi. £0.018m to increase funding available to Community Development Officers in each of the One Team Areas for 2016/17.

3 Risk Assessment (if appropriate)

Risk Matrix

| Description | Likelihood | Impact | Overall |
|--|------------|--------|---------|
| That the Authority overspends against the approved budget | 1 | 4 | 4 |
| Regular budget monitoring reports are produced and managers actively manage the budgets under their responsibility | 1 | 4 | 4 |

Risk Scoring Matrix

| | 5 | Almost Certain | Low (5) | Medium (10) | High (15) | Very High (20) | Very High (25) |
|------------|---|-------------------|------------|----------------|----------------|-------------------|-------------------|
| b | 4 | Likely | Low (4) | Medium (8) | Medium (12) | High (16) | Very High (20) |
| Likelihood | 3 | Possible | Low (3) | Low (6) | Medium (9) | Medium (12) | High (15) |
| ב | 2 | Unlikely | Low (2) | Low (4) | Low (6) | Medium (8) | Medium (10) |
| | 1 | Rare | Low (1) | Low (2) | Low (3) | Low (4) | Low (5) |
| | | | 1 | 2 | 3 | 4 | 5 |
| | | | Negligible | Minor | Moderate | Major | Catastrophic |
| | | | Impact | | | | |

| Likelihood of risk occurring | Indicator | Description (chance of occurrence) |
|------------------------------|---|------------------------------------|
| 1. Very Unlikely | May occur in exceptional circumstances | < 10% |
| 2. Slight | Is unlikely to, but could occur at some time | 10 – 25% |
| 3. Feasible | Fairly likely to occur at same time | 25 – 50% |
| 4. Likely | Likely to occur within the next 1-2 years, or | 50 – 75% |
| | occurs occasionally | |
| 5. Very Likely | Regular occurrence (daily / weekly / monthly) | > 75% |

4 Background and Full details of the Report

- 4.1 This report informs Members of the Council's financial outturn (a comparison of net spending against the budget for the year) for revenue and capital budgets in 2015/16 for the Council's General Fund (GF), Housing Revenue Account (HRA) and trading services.
- 4.2 The regular monitoring of financial information is a key element in the Council's Performance Management Framework. Crucially it enables remedial action to be taken in response to significant budget variances, some of which may be unavoidable. It also provides the opportunity to assess any consequent impact on reserves and the Council's the Medium Term Financial Plan.
- 4.3 The outturn figures contained in this report are provisional at this stage. The financial outturn has been taken into account when preparing the Council's Statement of Accounts, which is due to be approved by the Strategic Director (S151 Officer) by the end of June, and is then subject to review by the Council's External Auditor. Should the External Auditor identify any changes to the Accounts these will be reported to Corporate Governance Committee in September this year.
- 4.4 The outturn position reported for the General Fund contains some estimated figures for government subsidies on housing benefit and the total of business rates retention funding. These are based on unaudited claims, and it is possible that final figures post-audit could change. Should the final figures differ significantly from those used in this report a further report will be presented to Members giving the updated position on subsidy and any implications for the Council's reserves.

5 2015/16 Financial Performance

5.1 Members will be aware from previous experience that the position can change between 'in-year' projections and the final outturn position, mainly due to demand-led service costs and income levels. The budget monitoring process involves a regular review of all budgets. Budget Holders, with support and advice from their accountants, review the position and update their forecasts based on currently available information and knowledge of service requirements for the remainder of the year. As with any forecast there is always a risk that assumptions and estimates will differ from the eventual outcome, and a number of risks and uncertainties have been highlighted in previous quarterly reports. The outturn has been reasonably close to forecast in the majority of

- budgets. However, there are high value differences on a small number of budgets that have contributed to the overall change since Q3.
- 5.2 There have been a number of significant challenges faced by the Council this year, and these have had an impact on the overall financial position for the authority. These include:
 - The Business Rates Retention scheme has again presented some challenges during the year for the authority. This is a high risk area which may impact on our ability to accurately forecast our financial position and the regime has again proved to be volatile.
 - Forecasting for demand-led services has continued to be a challenge especially in the current economic climate.
- 5.3 The Council has continued to operate within the framework of its Budget Strategy and the overall financial standing at the end of the financial year is sound. The Reserve balances for both the General Fund and the HRA are above their respective recommended minimum. An annual review of all Earmarked Reserves will continue with the aim of returning any surplus reserve balances to the General Fund Reserve. The Council continues to face challenges around profiling capital spend, and we will seek to improve accuracy of forecasting between financial years.

General Fund Revenue Account - 2015/16 Outturn

5.4 The Council has reported an overall net underspend of £0.280m (2% of Net Budget). Table 1 below provides a high-level summary of the outturn position:

Table 1: GF Outturn Summary

| | Budget | Outturn | Variance | |
|--------------------------------------|----------|----------|----------|------|
| General Fund Outturn 2015/16 | £'000 | £'000 | £'000 | % |
| Net Expenditure on Services | 12,110 | 12,050 | (60) | 0% |
| Other Operating Costs and Income | 285 | 117 | (168) | (1%) |
| Earmarked Reserve Transfers | 665 | 951 | 286 | 2% |
| Unearmarked Reserve Transfers | (281) | (281) | 0 | 0% |
| Capital Financing and Debt Repayment | 737 | 1,048 | 311 | 2% |
| Technical Accounting Adjustments | 0 | (542) | (542) | (4%) |
| Net Budget | 13,516 | 13,343 | (173) | (2%) |
| Funding - Grants and Council Tax | (13,516) | (13,623) | (107) | (1%) |
| Net Variance | 0 | (280) | (280) | |

5.5 A Summary Statement of the General Fund Revenue Outturn by Portfolio is provided in **Appendix A**, and an explanation of the budget variances reported each quarter and at the year-end is provided in **Appendix B**.

Summary of Main Changes from Q3 to Outturn

5.6 The Forecast Outturn as at Quarter 3 (December 2015) was a £0.083m underspend. The main differences between the reported variances at Quarter 3 and the year-end Outturn are summarised in Table 2 below.

Table 2: Main Differences between Q3 and Outturn Variances

| Table 2. Maili Differences between Q3 and C | | | | | | |
|--|-------|--------|-------|--|--|--|
| | Q3 | Change | Q4 | | | |
| | £000 | £000 | £000 | | | |
| Rent Allowances and Rebates | (114) | 35 | (79) | | | |
| Taunton Deane Borough Council Assets | 92 | (46) | 46 | | | |
| Cemeteries and Crematorium | 26 | 30 | 56 | | | |
| Car Parking | (24) | (15) | (39) | | | |
| Public Transport Co-Ordination | (12) | 12 | 0 | | | |
| Deane Helpline | (51) | (9) | (60) | | | |
| Council Tax Collection | 0 | (37) | (37) | | | |
| Street Cleaning | 0 | (109) | (109) | | | |
| Environmental Health | 0 | (59) | (59) | | | |
| Building Services | 0 | (32) | (32) | | | |
| Housing Options and Enabling | 0 | (57) | (57) | | | |
| Community Open Spaces and Parks | 0 | 44 | 44 | | | |
| Community Infrastructure Levy (CIL) | 0 | (38) | (38) | | | |
| Conservation | 0 | (27) | (27) | | | |
| Interest Costs and Income | 0 | (155) | (155) | | | |
| Revenue Contribution for Capital Outlay (RCCO) | 0 | 39 | 39 | | | |
| Transfer to Business Rates Smoothing | | 250 | 250 | | | |
| Reserve | | 230 | 230 | | | |
| Other Variances | 0 | -23 | -23 | | | |
| TOTAL - over / (under) spend | (83) | (197) | (280) | | | |

- 5.7 The main changes since the Quarter 3 report are explained as follows:
- 5.8 **Rent Allowances and Rebates:** The underspend at the end of Q4 has reduced by £0.035m to £0.079m. This is a very large area of expenditure each year in respect of housing benefits paid to council housing and other private-rented and social rented housing, which is largely funded by government subsidy. The gross budget for benefits paid in 2015/16 is £32.913m, with the underspend arising due mainly to recovery of overpaid benefits. £0.079m represents a relatively small variance of only 0.24% compared to gross budget.
- 5.9 **Assets:** The net overspend relates to voids for rented properties at Blackdown Business Park, Flook House and the Auction House. This has reduced to £0.046m from £0.096m as reported at Q3 due to billing for rent due that had not been reflected in earlier forecasts.

- 5.10 **Cemeteries & Crematorium:** A reduced number of cremations has reduced the income received by £0.056m at the end of Q4. This is down by a further £0.030m compared to the Q3 forecast.
- 5.11 **Car Parking:** Underspend of £0.039m has been reported and is in respect of car parking usage income received during 2015/16. This is up by £0.015m compared to the Q3 forecast.
- 5.12 **Public Transport Co-Ordination:** Q3 reported an underspend of £0.012m in relation to maintenance costs for bus shelters, however this has been transferred to the asset maintenance earmarked reserve as part of the closedown process.
- 5.13 **Deane Helpline:** Q3 reported an underspend of £0.051m in respect of recruitment due to an ongoing structure review (£0.026m) and the winning a large corporate tender (£0.025m). This has increased by £0.009m in Q4 in respect of savings on premises and transport costs.
- 5.14 **Council Tax Collection:** This is in respect of recoverable court fees which are above budget estimates due to the increased volume of cases taken through the court as part of the Council's tax collection activity.
- 5.15 Street Cleaning: The net underspend reported for this service relates primarily to staff vacancies and reduced vehicle operating costs. There was a temporary reduction in service delivery prior to posts being filled, which meant costs were lower for a short period. In addition, through the vehicle fleet replacement programme a number of vehicles have been replaced which are more fuel efficient and this combined with lower fuel prices has led to a further savings this year. Whilst operating capacity was reduced for a short period the overall standard of service delivery has not reduced significantly over the course of the year and has delivered the planned enhancements to Taunton town centre street cleaning activity.
- 5.16 **Environmental Health:** The underspend for the year of £0.059m is in respect of a saving of £0.031m on supplies and transport costs within the Environmental Health service, plus savings through new dog warden and kennelling contract £0.028m.
- 5.17 **Building Services:** Underspend is in respect of employee vacancies.
- 5.18 **Housing Options and Enabling:** Underspend is in respect of employee vacancies.
- 5.19 **Community Open Spaces & Parks:** This overspend is mainly as a result of a number of maintenance projects costing more than the initial estimates, for example repairs to the Vivary Park bandstand cost nearly double due to the condition of the structure being identified as significantly worse than was anticipated once works began.
- 5.20 Community Infrastructure Levy (CIL): The Council has budgeted for the costs of administration for the CIL arrangements that were introduced in 2014/15. CIL regulations allow for 5% of CIL receipts to be used to fund these costs however as the level of Levy

- was initially low we did not place reliance on this for budgeting purposes. The level of CIL accumulated during the year allows for £38,000 contribution to be made in 2015/16.
- 5.21 **Conservation:** Demand for conservation grants was lower than the funding available within the budget. No variance was reported in Q3 in case applications came forward in the latter part of the year, however this did not materialise.
- 5.22 **Interest Costs and Income:** Additional investment income received due to slippage within the capital programme leading to higher investment balances being held by the Authority, and through improved returns through use a new investment options such as CCLA property investment funds.
- 5.23 **Revenue Contribution for Capital Outlay (RCCO):** Additional costs in respect of the funding for Waste Containers (bins, recycling boxes).
- 5.24 **Business Rates Smoothing Reserve:** As the Council continues to face ongoing risks and uncertainty over the net funding to be retained under the Business Rates Retention system it is considered prudent to transfer £0.250m from net underspends to the Smoothing Reserve.

Carry Forwards to 2016/17

5.25 In arriving at the net underspend of £0.28m for 2015/16, there are some recommended budget carry forwards where Member approval is sought. These are summarised and explained below:

Table 3: Carry Forwards for Approvals

| | | £ |
|-----------------------------------|--|---------|
| Corporate Services resilience | Retain various underspends in Corporate Services to support SWONE contract succession planning, training | 201,231 |
| Asset Management | Retain various underspends for staff costs for decant of DLO, Firepool additional maintenance on public realm and Tone Leisure maintenance | 201,655 |
| Economic Development | Funding for Investment Grants, town Wi-Fi and Christmas Lights | 202,600 |
| Resources service resilience | Funds required to resource additional staffing capacity in 2016/17 to maintain service standards | 60,000 |
| Housing and Community Development | Grant funding for Refuge, public health and Homefinder | 165,410 |
| Community Safety | Retain underspend to fund work on legal high usage | 30,000 |

| | | £ |
|------------------------|--|---------|
| Public Conveniences | Amount remaining required for grants to Milverton and Wiveliscombe Parish Councils and Wellington Town Council for them taking over the running of public conveniences, as previously agreed by full council | 31,690 |
| Total | | 892,586 |

5.26 These funds have been transferred to earmarked reserves at the end of the financial year pending confirmation of budget carry forward approval.

6 Business Rates Retention

6.1 The Business Rates Retention (BRR) funding system is proving to be both challenging and volatile, with the Council facing significant risks particularly in respect of appeals against rateable values by rate payers. The required accounting arrangements also result in some 'timing differences' which can skew the funding position across financial years.

General Fund Retained Business Rates Funding

6.2 The council's share of business rates funding is directly linked to the total amount of business rates due and collected in the area. The amounts credited to the General Fund Revenue Budget in 2015/16 are based on business rates yield and BRR figures from different sources – a combination of the 2015/16 NNDR1 (Original Budget Estimate) and the 2015/16 NNDR3 (End of Year position):

Business Rates Funding Timing Differences

In Year Funding based on NNDR1 Original Budget Estimates (fixed amount for the year based on budget):

- 40% Standard Share of BR Income
- Tariff to Government
- Share of Previous Year's Collection Fund Surplus/Deficit

In Year Funding based on NNDR3 actual amounts due for the year (variable amount for the year based on actuals):

- Section 31 Grant (Government-funded Reliefs/ Discounts)
- Levy Payment to Government
- Safety Net Receipt from Government
- 6.3 At the end of the financial year there will be a Surplus or Deficit on the Business Rates Collection Fund, and this sum will be distributed in future years based on Standard Shares so 40% for Taunton Deane Borough Council.

6.4 The following table summarises the net position in respect of retained business rates funding for the Council in 2015/16 based on required accounting entries.

Table 4: Business Rates Funding Outturn 2015/16

| | Original Budget | Actual |
|--|--------------------|----------|
| | £000 | £000 |
| 40% Share of Business Rates Income | (15,923) | (15,923) |
| Tariff to Government (fixed amount) | 13,729 | 13,729 |
| Section 31 Grant funding for enhanced Small Business Rates | (678) | (849) |
| Relief/Flooding Relief/Retail Reliefs | | |
| Renewable Energy Rates – 100% retained by TDBC | (120) | (148) |
| 50% Levy Payment to Government | 243 | 794 |
| Safety Net Adjustment Prior Year | 0 | 13 |
| Transitional Payment Protection | 0 | (124) |
| Sub Total | (2,749) | (2,508) |
| Previous Year's Collection Fund Deficit | 710 | 710 |
| Total Retained Business Rates Funding 2015/16 | (2,039) | (1,798) |

Taking into account the inherent risks and uncertainties within the retention system, together with accounting timing differences referred above, a prudent balance is maintained in the Business Rates Smoothing Account Reserve. The balance on this reserve as at March 2016 is £2.822m providing funding to offset Collection Fund deficit carried forward to 2016/17 of £1.123m which hits the General Fund in 2016/17 (£0.191m) and 2017/18 (£0.932m), plus resilience to further funding volatility in future years.

7 General Fund Reserves

General Reserves

7.1 The following table summarises the movement on the General Reserves Balance during the year.

Table 6: General Reserve Balance

| | £k |
|---|-------|
| Balance Brought Forward 1 April 2015 | 2,114 |
| 2015/16 Original Budget – One off transfer from Reserves | (105) |
| Supplementary Estimates | |
| Transfer 2014/15 Underspend to Business Rates Smoothing Reserve | (222) |
| SWONE Succession Planning Project | (47) |
| Returns | |
| Surplus earmarked reserves returned to General Balances | 93 |
| Budgeted Balance 31 March 2016 | 1,833 |
| Provisional Outturn 2015/16 | 280 |
| Projected Balance Carried Forward 31 March 2016 | 2,113 |

| | £k |
|---|-------|
| Recommended Minimum Balance | 1,600 |
| Projected Balance above recommended minimum | 513 |

- 7.2 The balance as at 31 March 2016 (subject to audit) is £2.113m. This is £0.513m above the recommended balance of £1.600m.
- 7.3 In view of the Council's future financial position the advice is maintain reserves above the recommended minimum, to provide some resilience for unknown costs and to provide some flexibility to support measures to address ongoing financial sustainability.

General Fund Earmarked Reserves

- 7.4 The Council can also set aside funds for specific purposes to be used in future years. **Appendix C** provides a summary of the earmarked reserves and their movement during the year.
- 7.5 The proposed balance carried forward to support General Fund spending in future years is £17.722m. This figure has been amended from £16.722m reported to Corporate Scrutiny due to a correction to the funding of the capital programme, therefore this balance has increased by £1.504m during the year, mainly due to setting aside approved funds committed to supporting the Joint Management and Shared Service Transformation Project, to protect the authority from fluctuations in the new Business Rates Retention Scheme, New Homes Bonus set aside for growth and infrastructure investment, and for future capital programmes. The majority of this is planned to be spent over the next two years, although experience shows this may be over a longer period.
- 7.6 Transfers to reserves at the end of the financial year have been reviewed and approved by the deputy S151 Officer.

Deane DLO Trading Account

7.7 The DLO has two distinct areas operating: Building Maintenance and Grounds Maintenance (including the Nursery). The following table provides a summary of the financial performance.

Table 7: DLO Trading Account Outturn Summary

| Table 7. DLO Trading Account Outland Summary | | | |
|---|---------|-------|---------|
| | 2015/16 | | |
| | Income | Spend | Net |
| | £'000 | £'000 | £'000 |
| (Surplus)/Deficit for the year: | | | |
| Grounds Maintenance | (3,499) | 2,742 | (757) |
| Building Maintenance | (4,941) | 4,345 | (596) |
| Operating (Surplus) / Deficit Before Recharges | (8,440) | 7087 | (1,353) |
| Capital Charges & Income | | | 221 |
| Net Recharges | | | 984 |
| Adjusted Trading (Surplus) before Contributions | | | (148) |
| Contribution to General Fund | | | 101 |
| Trading Surplus After Adjustments and Contributions | | | (47) |
| Surplus transferred to Trading Account Reserve | | | 47 |

7.8 The year-end financial statements report that the DLO made an overall profit of £0.047m after contributing £0.101m to the General Fund. This surplus has been transferred to the DLO Trading Account Reserves (see table below) increasing the reserve balance to £0.365m.

Table 8: DLO Trading Account Reserve Position

| | £'000 |
|---|-------|
| Reserve balance brought forward 1 April | (314) |
| Transfers (to)/from reserve | (4) |
| Retained Trading (Surplus) / Deficit for the year | (47) |
| Reserve balance carried forward 31 March | (365) |

Note: figures in brackets = surplus funds held

Deane Helpline Trading Account

7.9 The Deane Helpline has reported a net deficit of £0.067m for the year, which is an underspend of £0.013m against the final budget and represents the net cost of the service to the General Fund. The summary of the trading account is as follows:

Table 9: Deane Helpline Trading Account Position

| Deane Helpline Trading Account | £000 |
|--|---------|
| Total Income | (1,024) |
| Operating Costs | 1,005 |
| Gross Profit | (19) |
| Recharges and Capital Charges (excluding IFRS accounting | 86 |
| adjustments) | |
| Net Deficit for the Year | 67 |
| Budget for the Year | 80 |
| Underspend against Budget | (13) |

8 <u>Land Charges, Licencing and Taxi Licencing</u>

8.1 Under regulations the Council needs to report how its Licencing and Land Charges services perform in the financial year. These services set fees and charges based on estimated reasonable costs, and aim to break even each year. However, due to fluctuations in demand and costs the services may report an under or over-recovery in any one year and the Council therefore transfers any surplus/deficit to a self-financing reserve. During the next round of fees and charges setting adjustments will be made with the view achieving a break-even position on a three year rolling basis.

Table 10: Licensing and Land Charges Self-Financing Reserves

| | | under/(over)- | |
|----------------|-----------------|---------------|-----------------|
| | Balance Brought | recovery in | Balance Carried |
| | Forward | 2015/16 | Forward |
| | £ | £ | £ |
| Land Charges | (24,680) | (31,480) | (56,160) |
| Licencing | 23,180 | 25,870 | 49,050 |
| Taxi-Licencing | (3,640) | (16,000) | (19,640) |

9 <u>Taunton Unparished Area Fund (Special Expenses)</u>

9.1 The Council sets an annual budget for the Unparished Area of Taunton, which is funded through a "Special Expenses" Council Tax charge to households in the area plus funding provided towards the impact of Council Tax Support on the unparished area tax base. The following table summarises the income and expenditure for the Fund in 2015/16.

Table 11: Unparished Area Fund Income and Expenditure

| Table 11. Onparished Area I und income and Expenditure | £ | £ |
|--|-------|----------|
| Fund balance brought forward 1 April | | (52,850) |
| Special Expenses Precept and CTRS Grant for 2015/16 | | (48,930) |
| Expenditure funded in the year: | | |
| TUF Grant for YMCA | 5,896 | |
| Wilton & Sherford Community Association | 320 | |
| Glasdon UK Ltd 1 x retriever dog bin | 241 | |
| Taunton YMCA youth activities | 2,000 | |
| On Your Bike (recycle Ltd) | 2,000 | |
| Escape Support Group - grant for support worker | 1,396 | |
| Albemarle Centre - new flooring | 1,500 | |
| Taunton Athletics Club - facilities | | |
| TUF grant for Credit Union | 1,400 | |
| TUF grant for Sami Sobie | 1,000 | |
| TUF grant for Rowbarton | 500 | |
| TUF grant for Hamilton ABA | 3,000 | |
| TUF Grant for Halcon Youth | 2,500 | |
| TUF Grant for Galmington Allotments | 495 | |
| TUF grant for Stroke Club | 2,000 | |

| TUF grant for VPAG | 900 | |
|---|-------|----------|
| TUF grant for TNFC | 2,000 | |
| TUF grant for Taunton Live | 1,500 | |
| TUF grant for POP Youth | 2,658 | |
| DLO costs for playground work on Redlake Drive | 525 | |
| Fuse performance | 3,380 | |
| Turner's allotments | 2,472 | |
| Install dog bins Wordsworth and Thames Drive | 115 | |
| DLO 2 benches for Killams Wood and refurbish existing swing | 975 | |
| DLO refurbish pay equipment and supply pod swing at | 4,000 | |
| Celandine Mead | | |
| Frieze Hill Community Orchard | 610 | |
| Taunton Town Football Club | 1,000 | |
| Glasdon UK Ltd - dog bins | 787 | |
| Total Expenditure | | 46,170 |
| Fund Balance in hand carried forward 31 March | | (55,610) |

Note: minus (-) balance = funds in hand

9.2 The Fund is generally used to support minor works, worthwhile community activities and individual projects. Bids for funding are considered by the Unparished Area Panel, and allocations to third parties have been published in the Weekly Bulletin through the year.

10 General Fund Capital Programme

- 10.1 The total approved General Fund Capital Programme was £17.188m. The Council is supporting this investment through the use of Capital Grants and Contributions, Revenue Funding and Borrowing. A net underspend of £0.125m (0.7%) is being reported against the overall approved budget for the Programme.
- 10.2 The actual expenditure on the General Fund Capital Programme during 2015/16 was £7.244m. The major areas of capital spend during the year included the following: £0.700m for the loan to Somerset County Cricket Club (total loan of £1.000m, with £0.300m released in 2014/15), £0.104m in respect of Disabled Facility Grants (DFGs), £0.170m for the relocation of Visitor Centre, £0.248m in respect of DLO vehicles and plant acquisition, £4.226m for the Blackbrook Swimming Pool and £0.796m for the Depot Relocation.
- 10.3 Of the £9.976m due to be spent in future years, major areas include the following schemes: £0.650m relates to the JMASS IT Project, £0.375m on Creech Castle improvements, £0.794m in respect of the Thales Site, £0.615m Grants to Registered Social Landlords (RSLs), £1.836m for Blackbrook Swimming Pool, £0.984m for Firepool Access, £0.156m in respect of Car Park Major Repairs, £0.368m for Disabled Facilities Grants (DFGs), £0.281m to Youth Projects and £2.808m for the Depot Relocation.
- 10.4 It is recommended that £9.976m of the 2015/16 capital budget, representing slippage on approved schemes or where budget profiles across financial years need to be updated, is carried forward for schemes that will be delivered or completed in 2016/17. A summary

of the General Fund Capital Programme budget and outturn for the year, including an analysis of the recommended carry forwards, is included in **Appendix D**.

11 Housing Revenue Account (HRA)

11.1 The HRA is a 'Self-Financing' account for the Council's Housing Landlord function, which is budgeted to break-even (net of approved transfers to/from HRA Reserves). The HRA Revenue Outturn for 2015/16 is a net surplus of £0.476m (1.8% of gross income).

Table 12: HRA Outturn Summary

| | Budget | Outturn | Outturn Variance | |
|--------------------------------------|----------|----------|------------------|-------|
| | £'000 | £'000 | £'000 | % |
| Gross Income | (26,931) | (27,056) | (125) | 0% |
| Service Expenditure | 11,284 | 11,388 | 104 | 1% |
| Other Operating Costs and Income | 2,909 | 2,629 | (280) | (10%) |
| Earmarked Reserve Transfers | 2,673 | (2,673 | 0 | 0% |
| Capital Financing and Debt Repayment | 8,457 | 8,457 | 0 | 0% |
| Technical Accounting Adjustments | 323 | 148 | (175) | (54%) |
| Unearmarked Reserve Transfers | 1,285 | 1,285 | 0 | 0% |
| Net Variance | 0 | (476) | (476) | 2% |

- 11.2 The HRA Revenue Outturn for 2015/16 is provided in more detail in **Appendix E** to this report.
- 11.3 The Forecast Outturn as at Quarter 3 (December 2015) was an under-recovery of £0.072m. The main differences between the reported variances at Quarter 3 and the year-end Outturn are summarised in Table 13 below.

Table 13: Main Differences between Q3 and Outturn Variances

| | Q3 £000 | Change £000 | Q4 £000 |
|------------------------------------|------------|----------------|------------|
| Dwelling Rents and Service Charges | (55) | (53) | (108) |
| Housing Management | 192 | (192) | 0 |
| Asbestos Surveys | 159 | 3 | 162 |
| Responsive Heating | (187) | (51) | (238) |
| Grounds Maintenance | 27 | 18 | 45 |
| Other Maintenance | 293 | (108) | 185 |
| Procurement Savings | (175) | (71) | (246) |
| Interest Payable | (202) | 2 | (200) |
| Interest Receivable | 0 | (80) | (80) |
| Other Minor Variances | 20 | (16) | 4 |
| Total | 72 | (548) | (476) |

- 11.4 The major under and over spends forecast for year are summarised as follows:
- 11.5 **Dwelling Rents and Service Charges:** Rent loss due to void properties is less than the budgeted 1.9%. This has led to an over recovery of rents and service charges. This is in line with void levels previously experienced.
- 11.6 **Housing Management:** The overspend reported in Q3 relating to the use of agency staff in key posts across the HRA was managed down by keeping some other posts vacant, and through underspends in some other management areas such as Transfer Removal Grants (grants made to tenants when downsizing) and Tenants Forum.
- 11.7 **Asbestos Surveys:** Asbestos testing has increased significantly during the year. This is expected to continue in the medium term.
- 11.8 **Responsive Heating:** Responsive heating continues to be lower than budgeted due to lower than expected levels of replacement heating systems. The budget for 2016/17 has been amended to reflect.
- 11.9 **Grounds Maintenance:** A mild winter led to additional cost in grass cutting, along with some additional maintenance in some communal areas. This has led to an overall overspend of £0.045m.
- 11.10 **Other Maintenance**: Other maintenance, such as general maintenance and maintenance in communal areas is overspent by £0.185m.
- 11.11 **Procurement Savings:** Prudent budgeting, and the completion in funding of the transformation savings has led to a one-off underspend of £0.246m in 2015/16.
- 11.12 **Interest Payable:** Due to healthy reserves, external borrowing has not yet been needed for the new development schemes, such as Creechbarrow Road. This has therefore reduced the interest payable in 2015/16.
- 11.13 **Interest Receivable:** Healthy reserves and an increasing interest rate has led to higher income from investments during 2015/16.
- 11.14 **Other minor variances:** Expected areas of high spend in housing management have been offset through keeping some other posts vacant, and through some underspends in non-staffing areas.

Housing Revenue Unearmarked Account Reserves

11.15 The HRA reserves at the start of the year were £3.484m, and the Council approved allocations totalling £1.285m throughout 2015/16 reducing the budgeted balance to £2.199m. The surplus of £0.476m in 2015/16 increases the balance to £2.675m. This is above the minimum recommended reserve level of £1.800m by £0.875m.

Table 14: General Reserve Balance

| | £k |
|---|-------|
| Balance Brought Forward 1 April 2015 | 3,484 |
| Supplementary Estimates | |
| Initiatives approved utilising 2014/15 underspend – July Full Council | (776) |
| HRA Stock Condition Surveys - December Full Council | (250) |
| HRA Contribution to SWOne Succession and SAP Replacement – | |
| February Full Council | (259) |
| Budgeted Balance March 2016 | 2,199 |
| Outturn 2015/16 | 476 |
| Balance Carried Forward 31 March 2016 | 2,675 |
| Recommended Minimum Balance | 1,800 |
| Balance above recommended minimum | 875 |

11.16 If recommendation 2.2e (i to vi) is approved as part of this outturn report, this will be funded from the above reserves balance in 2016/17 thus reducing it to £2.342m. This would leave HRA general reserves at £0.542m above the recommended minimum balance.

HRA Earmarked Reserves

- 11.17 The Council can also set aside HRA funds for specific purposes to be used in future years. **Appendix F** provides a summary of the HRA earmarked reserves and the movements during the year. The balance at 31 March 2016 committed to support spending in future years is £4.895m.
- 11.18 The HRA earmarked reserves balance includes the Social Housing Development Fund. The opening balance on this reserve was £0.112m which was then supplemented by a £1.000m allocation from the HRA budget. Of this, £0.822m has been used during 2015/16 to fund the Social Housing Development capital programme, leaving a balance of £0.290m at the end of the year.
- 11.19 Also included within these reserves is £1.307m for the Electrical Testing contract, an increase in 2015/16 of £0.607m, and £1.147m for the Pre-Planned Maintenance Contract, an increase of £0.673m in 2015/16, due to delays in the contracts.
- 11.20 A total of £0.434m has been put in an earmarked reserve to cover the future loss of income due to non-payment of rent and charges. The Business Plan has allowed for a three year period of increased provision for non-payment of rent and to cover the initial period of Welfare Reform. However, a key component of Welfare Reform, Universal Credit, is being rolled out on a much slower timetable with cases expected to start increasing significantly from autumn 2016. A revised income expectation will be included within the Business Plan Review, and this earmarked reserve will be used to partially fund this expected future loss of income.

12 Recommendations for use of the 2015/16 HRA Underspend

- 12.1 The 2015/16 underspend has allowed the HRA Reserves to remain at a level comfortably above the recommended minimum balance.
- 12.2 It is therefore recommended that funds are allocated from the 2015/16 underspend in respect of the following, as set out in Recommendations 2.2e:

| | | £k |
|-----------------------------|---|-----|
| Welfare Reform Officer | Extend the Welfare Reform Officer post to March 2018 (currently funded to March 2017). This officer will be critical to support tenants through the next phase of Universal Credit roll-out (from October 2016) and help ensure that loss of rental income is minimised to the HRA | 33 |
| Debt and Benefit Advisor | Extend the additional Debt and Benefit Advisor post to March 2018 (currently funded to November 2016). This officer will be critical to support tenants through the next phase of Universal Credit roll-out (from October 2016) and help ensure that loss of rental income is minimised to the HRA. | 38 |
| Estate Officers x3 | Increase Estate Officer capacity by one in each area until March 2018 (two years). This brings the total to 11 across the borough for this fixed term period. These posts are required to continue embedding One Team working into our three housing area teams. The additional resource will be necessary to support the anticipated 10-fold increase in Universal Credit applicants from October 2016, working alongside the above officers to support tenants and minimise rental loss. | 198 |
| Mental Health Support | Extend the Mental Health support currently funded until September 2016 (from 2014/15 underspends) until March 2017. From April 2017 this will be included within the Business Plan. The MIND project has been a real success and allowed us to better engage with vulnerable tenants. This engagement leads to reducing social isolation and helping them better manage their tenancies. | 21 |
| Chill and Chat | One year funding to Pilot a dedicated part-time resource to roll-out, drive and oversee the 'Chill and Chat' peer support group to vulnerable women across all three One Team areas. The pilot will be evaluated to see whether it demonstrates improved outcomes to attendees and whether it can become self-managed in future (or joint funded) | 25 |
| Community Development | Increase funding available to Community Development Officers from £0.004m to £0.010m in each One Team Area | 18 |

| | £k |
|--|-----|
| for 2016/17. This will be included in the base budget from 2017/18. Current community development budgets are minimal and often unable to support genuine community development activities and groups. This increase will be shared across the three area teams and will help address that. | |
| Total | 333 |

13 HRA Capital Programme

- 13.1 The HRA approved Capital Programme at the end of 2015/16 was £23.759m. This relates to schemes which will be completed over the next five years. The Council is supporting this investment through the use of Capital Receipts, Revenue Funding and Borrowing. The profiled budget on the Capital Programme during 2015/16 was £11.391m, as summarised in Table 15 below, with £10.214m being carried forward and a net underspend of £2.154m being reported. Rather than his underspend being carried forward, the resources that were allocated to the capital programme but not spent are held in reserves and will be prioritised through the new HRA 30-Year Business Plan.
- 13.2 The major areas of capital spend during the year related to the capital maintenance for the existing housing stock and the development and acquisition of new stock.
- 13.3 **Appendix G** provides a breakdown of the HRA Capital Programme Outturn by scheme, and also sets out the proposed Carry Forward.

Table 15: HRA Capital Programme 2015/16 Outturn Summary

| | £'000 | % |
|---|----------|-----|
| Approved Capital Programme Budget | 23,759 | |
| Profiled in later years | 0 | |
| 2015/16 Capital Budget | 23,759 | |
| Re-profiled forecast of spending Carried Forward to 2016/17 | (10,214) | 43% |
| Residual budget for 2015/16 | 13,545 | |
| 2015/16 actual capital expenditure | 11,391 | |
| Underspend | 2,154 | 9% |

13.4 The capital programme can be split into two distinct areas:

Major Works and Improvements:

13.5 From a budget of £13.227m, a total of £8.002m was spent in 2015/16. This includes £1.435m on bathrooms, £1.086m on heating improvements, £0.714m on air source heat pumps, £0.287m on adaptations to improve accessibility and £2.132m on other programmed works on dwellings. A total of £0.888m was spent on related items such as asbestos removal, external areas including scooter stores, and external wall insulation.

- 13.6 A total of £4.004m has been reprogrammed into later years as the HRA Major Repairs and Improvement Fund, and will be included in the revised capital programme in the HRA Business Plan.
- 13.7 The budget of £1.509m for the installation of solar PV systems to dwellings is underspent by £0.169m. This is due to an unexpected limitation in the size of each installation, with some additional savings made by managing the installation in house. The reduction in system capacity will also reduce the income expectations, but the lower cost will also reduce the borrowing and interest costs.
- 13.8 A total of 6 Social Mobility Grants were issued through the year totalling £0.120m. These were funded through a grant from Government.

Development:

- 13.9 A total of £3.389m has been spent on new housing throughout 2015/16. The Creechbarrow Road and Weavers Arms developments include carry forwards of £5.337m with the schemes are due to complete in 2016/17.
- 13.10 Vale View, Normandy Drive and Bacon Drive were fully completed during 2015/16.

14 Links to Corporate Aims / Priorities

- 14.1 The financial performance of the Council underpins the delivery of corporate priorities and therefore all Corporate Aims.
- 15 Finance / Resource Implications
- 15.1 Contained within the body of the report.
- 16 Legal Implications
- 7.1 There are no legal implications associated with this report.
- 17 Environmental Impact Implications
- 17.1 None for the purpose of this report.
- 18 Safeguarding and/or Community Safety Implications
- 18.1 None for the purpose of this report.
- 19 Equality and Diversity Implications
- 19.1 None for the purpose of this report.
- 20 Social Value Implications
- 20.1 None for the purpose of this report.

21 Partnership Implications

- 21.1 A wide range of council services are provided through partnership arrangements e.g. Tone Leisure for leisure services and Somerset Waste Partnership for Waste and Recycling services. The cost of these services is reflected in the Council's financial outturn position for the year.
- 22 Health and Wellbeing Implications
- 22.1 None for the purpose of this report
- 23 Asset Management Implications
- 23.1 None for the purpose of this report.
- 24 Consultation Implications
- 24.1 None for the purpose of this report.
- 25 Scrutiny Comments / Recommendation(s)
- 25.1 The Council's outturn position will be reviewed by Corporate Scrutiny on 30th June, after this report to the Executive has been published, therefore any comments or recommendations will be provided verbally at the Executive meeting.

Democratic Path:

- Scrutiny Yes 30th June 2016
- Executive Yes 7th July 2016
- Full Council Yes 12th July 2016

| Reporting Frequency: | ☐ Once only | ☐ Ad-hoc | x Quarterly |
|----------------------|----------------|----------|-------------|
| | ☐ Twice-yearly | / □ An | nually |

List of Appendices (delete if not applicable)

| Appendix A | General Fund Revenue Account Outturn Summary | |
|---|---|--|
| Appendix B | Appendix B General Fund Revenue Account Outturn Variances | |
| Appendix C | Appendix C General Fund Earmarked Reserves Summary | |
| Appendix D | Appendix D General Fund Capital Programme Outturn Summary | |
| Appendix E Housing Revenue Account Outturn Summary | | |
| Appendix F Housing Revenue Account Earmarked Reserves Summary | | |
| Appendix G | Housing Revenue Account Capital Programme Outturn Summary | |

Contact Officers

| Name | Paul Fitzgerald | Name | |
|-------------|----------------------------------|-------------|--|
| Direct Dial | 01823 358680 | Direct Dial | |
| Email | p.fitzgerald@tauntondeane.gov.uk | Email | |

| Name | Steve Plenty | Name | |
|-------------|------------------------------|-------------|--|
| Direct Dial | 01984 635217 | Direct Dial | |
| Email | sjplenty@westsomerset.gov.uk | Email | |

APPENDIX A

GENERAL FUND REVENUE ACCOUNT SUMMARY 2015/16

| | Final Budget £000s | Actual Expenditure £000s | Variance £000s |
|--|--------------------------|--------------------------------|-------------------|
| Service Portfolios | | | |
| Community Leadership | 574 | 589 | 15 |
| Corporate Resources | 1,162 | 1,184 | 22 |
| Economic Development, Asset Management, Arts & Tourism | 1,374 | 1,776 | 402 |
| Environmental Services | 4,503 | 4,473 | (30) |
| General Services | 1,065 | 1,077 | 12 |
| Housing Services | 2,436 | 1,676 | (760) |
| Planning, Transportation & Communications | (1,646) | (1,586) | 60 |
| Sports, Parks & Leisure | 2,642 | 2,861 | 219 |
| West Somerset(Administration) | 0 | 0 | 0 |
| Net Cost of Services | 12,110 | 12,050 | (60) |
| Other Operating Costs and Income | | | |
| Deane Helpline Trading Account | 80 | 67 | (13) |
| DLO Trading Account | (101) | (101) | 0 |
| Interest and Investment Income | (314) | (469) | (155) |
| Parish Precepts & Special Expenses | 620 | 620 | 0 |
| Capital Financing from GF Revenue (RCCO) | 3,218 | 3,257 | 39 |
| Appropriations | (148) | (148) | 0 |
| Repayment of Capital Borrowing (MRP) | 180 | 180 | 0 |
| Transfers to Capital Adjustment Account | (2,513) | (2,241) | 272 |
| Transfers To/(From) Earmarked Reserves | 665 | 951 | 286 |
| Transfers To/(From) General Reserves | (281) | (281) | 0 |
| Transfers To/(From) Pension Reserve | 0 | (542) | (542) |
| Total Other Operating Costs and Income | 1,406 | 1,293 | (113) |
| NET EXPENDITURE BEFORE GRANTS AND TAXATION | 13,516 | (13,343) | (173) |
| Formula Grant and Council Tax Income | (10,330) | (10,437) | (107) |
| New Homes Bonus Grant | (3,186) | (3,186) | 0 |
| TOTAL FUNDING | (13,516) | (13,623) | (107) |
| PROJECT (UNDER)/OVERSPEND FOR THE YEAR | 0 | (280) | (280) |

APPENDIX B

GENERAL FUND REVENUE ACCOUNT FORECAST VARIANCES

| | | | | Forecas | st Varia | nce Upda | tes | | |
|---|------------|-------------------------|----------|----------|----------|----------|-------------|--|---|
| | Port-folio | Cost Centre Description | Q1 £k | Q2 £k | Q3 £k | Q4 £k | Total £k | Variance explanation | Management Action |
| 1 | ECD | TDBC Assets | 132 | | (40) | (46) | | Q1 projected underachievement of income against budget of approximately £0.132m, mainly due to vacant units at Blackdown Business Park, the Auction House and Flook House and identification of backdated income due (-£0.086m). This has reduced the variance to £0.046m at Q4. | Budget holder will review costs with the aim of mitigating the shortfall. |
| 2 | COR | Council Tax collection | | | | (37) | (37) | Additional total court fees from Collection Fund | Budget holder will monitor court fees |

| | | | | Forecas | st Varia | nce Upda | tes | | |
|---|------------|-------------------------|----|---------|----------|----------|-------|--|---|
| | | Cost Centre | Q1 | Q2 | Q3 | Q4 | Total | | |
| | Port-folio | Description | £k | £k | £k | £k | £k | Variance explanation | Management Action |
| 3 | ENV | Street Cleansing | | | | (109) | | Supplies and Services savings on equipment & fees and hired. The underspend in budget comes primarily from salary savings and vehicle operating costs, there have been a number of vacancies that have not been filled on a permanent basis and the associated vehicles have also not been replaced. Where vehicles have been with more fuel efficient models and this combined with the reduction in fuel prices has led to a further saving this year. The standard of service delivery has not reduced as a result of these changes and is consistent with the previous years with enhancements to Taunton town centre. | Budget holder to review budgets |
| 4 | ENV | Environmental Health | | | | (59) | (59) | Pollution Reduction saving on supplies & transport of £0.031m and £0.028m saving on the dog contract. | Budget holder to review budgets |
| 5 | PTC | Car Parking | | (14) | (10) | (15) | (39) | Additional income received (£0.039m). | Budget holder has reviewed income budgets as part of 2016/17 budget process |

| | | | | Forecas | st Varia | nce Updat | tes | | |
|----|------------|----------------------------------|----------|----------|----------|-----------|-------------|---|--|
| | Port-folio | Cost Centre Description | Q1 £k | Q2 £k | Q3 £k | Q4 £k | Total £k | Variance explanation | Management Action |
| 6 | | Deane Helpline | | (40) | (11) | (9) | (60) | Delays in recruitment due to an ongoing structure review (£0.026m), the winning a large corporate tender (£0.025m) and £0.009m in Q4 in respect of savings on premises and transport costs. | Budget holder will complete structural review. |
| 7 | COR | Rent Rebates | | (114) | | 35 | (79) | Demand led service | Budget holder will continually monitor expenditure and income. |
| 8 | ENV | Crematorium | | | 26 | 30 | 56 | A reduced number of cremations has reduced forecast income by £0.026m | Budget holder will continually monitor income |
| 9 | HSG | Building Services | | | | (32) | (32) | Employee vacancies | Budget holder will monitor expenditure |
| 10 | HSG | Housing Options & Enabling | | | | (57) | (57) | Employee Vacancies | Budget holder will monitor expenditure |
| 11 | SPL | Community Open Spaces & Parks | | | | 44 | 44 | Additional works by Grounds Maintenance | Budget holder to monitor expenditure |
| 12 | PTC | CIL | | | | (38) | (38) | 5% Admin top slice | Budget holder to review budget |
| 13 | PTC | Conservation | | | | (27) | (27) | Grants not issued to third parties | Budget holder to monitor expenditure |
| 14 | | Interest Receivable | | | | (155) | (155) | Additional investment received | Budget holder to monitor income |

| | | | | Forecas | st Varia | nce Upda | tes | | |
|----|------------|-----------------------------|----------|----------|----------|----------|-------------|---|--|
| | Port-folio | Cost Centre Description | Q1 £k | Q2 £k | Q3 £k | Q4 £k | Total £k | Variance explanation | Management Action |
| 15 | PTC | Transport Co- ordination | | | (12) | 12 | 0 | Lower maintenance and advertising costs for bus shelters(-£0.012m) | Budget holder will monitor expenditure |
| 16 | | RCCO | | | | 39 | 39 | Waste Containers RCCO £0.038m | Budget holder to monitor expenditure |
| 17 | | Other Variances | | | | 227 | 227 | Total of all other overspends/underspends. £0.250m relates to a transfer to the Business Rates Smoothing Reserve to mitigate the risk from appeals. | |
| | | GRAND TOTAL | 132 | (168) | (47) | (197) | (280) | | |

Key: Portfolios

| COM | Community Leadership |
|-----|--|
| COR | Corporate Resources |
| ECD | Economic Development, Asset Management, Arts & Tourism |
| ENV | Environmental Services |
| GEN | General Services |
| HSG | Housing Services (Non-HRA) |
| PTC | Planning and Transportation/Communications |
| SPL | Sports, Parks & Leisure |
| OTH | Other Central Costs and Income |

| Earmarked Reserve Heading | Balance at 1 April 2015 | Transfers In 2015/16 | Transfers Out 2015/16 | Balance at 31 March 2016 |
|--|-------------------------------|----------------------------|-----------------------------|--------------------------------|
| | £000 | £000 | £000 | £000 |
| DLO Vehicle Replacement Reserve | 25 | 0 | 0 | 25 |
| Capital Financing Reserve - General Fund Projects | 3,554 | 1,596 | (2,061) | 3,089 |
| Subtotal | 3,579 | 1,596 | (2,061) | 3,114 |
| | , | , | | · |
| Climate Change | 116 | 17 | (80) | 53 |
| Asset Management - Tone Leisure | 418 | 380 | (575) | 223 |
| Brewhouse ext Refurb | 61 | 0 | 0 | 61 |
| Building Control Trading Balance | (2) | 22 | 20 | 0 |
| CCTV | 0 | 7 | 0 | 7 |
| Bursary Account General Provisions | 4 | 0 | (4) | 0 |
| CEO Initiatives | 93 | 0 | (15) | 78 |
| Corporate Training | 127 | 0 | 0 | 127 |
| DLO Trading Account Reserve | 314 | 73 | (22) | 365 |
| DLO Vehicle Replacement Reserve GF | 341 | 0 | (25) | 316 |
| Elections | 65 | 0 | (65) | 0 |
| FE Colthurst Trust Bequest Accounts | 1 | 0 | 0 | 1 |
| General Fund General Carry Forwards | 765 | 699 | (765) | 699 |
| Healthy Workplace | 13 | 0 | (7) | 6 |
| Housing Enabling | 178 | 7 | 0 | 185 |
| Self-Insurance Fund | 500 | 0 | (15) | 485 |
| Local Plan Enquiry General Provisions (LDF) | 189 | 23 | (76) | 136 |

| Earmarked Reserve Heading | Balance at 1 April 2015 £000 | Transfers In 2015/16 £000 | Transfers Out 2015/16 £000 | Balance at 31 March 2016 £000 |
|--|---------------------------------------|------------------------------------|-------------------------------------|--|
| Planning Delivery Grant - Revenue (HPDG) | 127 | 0 | (25) | 102 |
| Strategic Director SA | 58 | 34 | (7) | 85 |
| Travel Plan | 64 | 45 | (16) | 93 |
| Works of Art and Public Arts Project | 15 | 0 | (15) | 0 |
| Asset Management - General Services Non-HRA | 249 | 89 | (49) | 289 |
| Housing Loans to Private Sector Mortgagees | 10 | 16 | (16) | 10 |
| TDBC share of NNDR Surplus/Deficit | 2,923 | 552 | (653) | 2,822 |
| Youth Homelessness Fund | 4 | 0 | 0 | 4 |
| Corporate Services Clienting Reserve | 195 | 175 | (277) | 93 |
| Eco Towns Projects Funding | 142 | 162 | 0 | 304 |
| New Homes Bonus | 2,441 | 2,485 | (764) | 4,162 |
| CLG Preventing Repossessions Fund | 25 | 5 | (5) | 25 |
| Housing Benefit Grant | 1 | 3 | (3) | 1 |
| Strategy | 1 | 0 | 0 | 1 |
| Growth & Regeneration Service Costs | 301 | 1 | (214) | 88 |
| Troubled Families | 49 | | (49) | 0 |
| Stable Payroll Pensions Reserve | 25 | 25 | (50) | 0 |
| Food Inspections | 73 | 0 | 0 | 73 |

| Earmarked Reserve Heading | Balance at 1 April 2015 | Transfers In 2015/16 | Transfers Out 2015/16 | Balance at 31 March 2016 |
|--|-------------------------------|----------------------------|-----------------------------|--------------------------------|
| | £000 | £000 | £000 | £000 |
| Youth Fund | 2 | 0 | 0 | 2 |
| Youth Project | | _ | () | |
| Community Rights to Challenge | 38 | 0 | (38) | 0 |
| Homelessness Grant | 149 | 15 | 0 | 164 |
| Waste Earmarked Reserve | 50 | 0 | 0 | 50 |
| Debt Recovery | 61 | 0 | 0 | 61 |
| Legal Civica Hosting Costs EMR | 12 | 0 | 0 | 12 |
| Neighbourhood Planning Grant EMR | 77 | 0 | (13) | 64 |
| Designated Public Spaces Order | 10 | 0 | (5) | 5 |
| JM & SS Project EMR | 898 | 0 | (672) | 226 |
| Business Rates Risk EMR | 80 | 0 | (80) | 0 |
| Asset Strategy EMR | 79 | 25 | 0 | 104 |
| Land Charges Self Financing | 25 | 31 | 0 | 56 |
| Individual Registration | 50 | 0 | (8) | 42 |
| Customer Access & Accomm Project EMR | 216 | 0 | (95) | 121 |
| Monkton Heathfield EMR | 516 | 173 | 0 | 689 |
| Licensing Self Financing | (23) | 13 | (39) | (49) |
| Parking | 50 | 0 | (50) | 0 |
| Specialised Planning Leg | 165 | 0 | (5) | 160 |
| Taxi Licensing | 4 | 16 | 0 | 20 |
| ICT Strategy | 0 | 50 | 0 | 50 |
| Resource Equalisation | 294 | 311 | (237) | 368 |

GENERAL FUND EARMARKED RESERVES

APPENDIX C

| Earmarked | Balance at | Transfers | Transfers | Balance at |
|--------------------|------------|-----------|-----------|------------|
| Reserve | 1 April | In | Out | 31 March |
| Heading | 2015 | 2015/16 | 2015/16 | 2016 |
| | £000 | £000 | £000 | £000 |
| SWO Succession | 0 | 933 | 0 | 933 |
| Planning | | | | |
| SAP | 0 | 320 | 0 | 320 |
| Replacement | | | | |
| Economic | 0 | 315 | 0 | 315 |
| Development & | | | | |
| Growth Initiatives | | | | |
| Subtotal | 12,639 | 7,022 | (5,053) | 14,608 |
| | | | | |
| Total | 16,218 | 8,618 | (7,114) | 17,722 |

TAUNTON DEANE BOROUGH COUNCIL - CAPITAL PROGRAMME 2015/16

| Project | Budget | Actual | Overspends | Underspends | Budget not required | Budget C/F to 2016/17 |
|--|--------------------|-----------------|------------|-----------------------|---------------------|------------------------|
| General Fund | | | | | | |
| * 800000 PC Refresh Project | 62,600 | 20,032 | 0 | (42,568) | | (42,568) |
| * 800001 Members IT Equipment | 9,700 | 1,105 | 0 | (8,595) | | (8,595) |
| * 800002 DLO Vehicles | 284,600 | 220,607 | 0 | (63,993) | | (63,993) |
| * 800003 DLO Plant | 30,500 | 27,713 | 0 | (2,788) | | (2,788) |
| * 800004 PT Longrun Meadow C | 103,000 | 0 | 0 | (103,000) | | (103,000) |
| * 800007 PT High Street Project | 700 | 5,730 | 5,030 | | | |
| * 800009 Waste Containers * 800010 Paul Street Car Park | 90,310 | 90,314 | 4 | /225 115\ | | (225 115) |
| * 800010 Paul Street Car Park * 800012 Grants to Halls & Sp | 340,600 51,400 | 5,485 3,100 | 0 | (335,115) (48,300) | | (335,115) (48,300) |
| * 800013 Grants to Parishes | 22,000 | 2,890 | 0 | (19,110) | | (19,110) |
| * 800014 Replace Play Equip | 24,100 | 8,742 | 0 | (15,358) | | (15,358) |
| * 800016 Energy Efficiency | 29,900 | 0 | 0 | (29,900) | | (29,900) |
| * 800017 Landlord Acc Scheme | 5,000 | 0 | 0 | (5,000) | | (5,000) |
| * 800018 Wessex HI Loans | 10,400 | 5,340 | 0 | (5,060) | | (5,060) |
| * 800019 DFGs Private Sector | 472,140 | 104,354 | 0 | (367,786) | | (367,786) |
| * 800020 Grants to RSLs | 660,600 | 45,000 | 0 | (615,600) | | (615,600) |
| * 800040 IT Infrastructure | 47,200 | 27,941 | 0 | (19,259) | | (19,259) |
| * 800041 Mercury Abatement | 3,800 | | 0 | (3,800) | | (3,800) |
| * 800042 DLO System | 102,400 | 41,280 | 0 | (61,120) | | (61,120) |
| * 800045 PT Castle Green | 218,000 | 20,704 | 0 | (197,296) | | (197,296) |
| * 800046 PT High St Retail | 2,800 | 4.264 | 0 | (2,800) | | (2,800) |
| * 800049 PT Urban Growth * 800052 PT Coal Orchard | 2,500 | 4,264 | 4,264 0 | (2,500) | | (2.500) |
| * 800052 PT Coal Orchard * 800054 PT Signage | 2,300 | 809 | 609 | (2,500) | | (2,500) |
| * 800058 Swimming Pool PV Cells | 5,600 | 803 | 0 | (5,600) | | (5,600) |
| * 800059 Vivary Park Play | 8,600 | 8,611 | 11 | (3,000) | | (3,000) |
| * 800066 Goodlands Gardens | 2,800 | 2,750 | 0 | (50) | | (50) |
| * 800070 Lyngford Skate Ramps | 8,000 | 8,035 | 35 | | | , |
| * 800071 Wellington Pavilion | 12,200 | 12,169 | 0 | (31) | | (31) |
| * 800074 SCCC Loan | 700,000 | 700,000 | 0 | | | |
| * 800075 Gypsy Site | 25,000 | 0 | 0 | (25,000) | | (25,000) |
| * 800076 Station Road Pool | 27,700 | | 0 | (27,700) | | (27,700) |
| * 800101 GF Community Alarms | 25,000 | 20,357 | 0 | (4,643) | | (4,643) |
| * 800102 Blackbrook Pool * 800103 Brewhouse | 6,061,902 5,000 | 4,225,999 0 | 0 | (1,835,903) | | (1,835,903) (5,000) |
| * 800105 Greech Castle Improv | 375,000 | 0 | 0 | (5,000) (375,000) | | (375,000) |
| * 800106 Thales Site | 800,000 | 5,630 | 0 | (794,370) | | (794,370) |
| * 800111 Joint Mgt & Shared S | 649,800 | 3,030 | 0 | (649,800) | | (649,800) |
| * 800112 Crematorium Chapel Roof | 155,000 | 0 | 0 | (155,000) | (135,000) | (20,000) |
| * 800113 Firepool Land Assembly | 1,033,000 | 49,634 | 0 | (983,367) | , , , | (983,367) |
| * 800114 Canon St Car Park | 900 | | 0 | (900) | (900) | |
| * 800115 Langford Budville Play | 900 | 939 | 39 | | | |
| * 800120 Killams | 4,900 | 4,883 | 0 | (17) | | (17) |
| * 800122 Farriers Green | 7,400 | 7,390 | 0 | (10) | | (10) |
| * 800128 Hudson Way | 247,200 | 247,189 | 0 | (11) | | (11) |
| * 800129 Churchinford | 12,200 | 12,184 | 0 | (16) | | (16) |
| * 800131 Leycroft Park * 800132 Hamilton Park | 591 168 | 591 168 | 0 | 0 | | 0 |
| * 800132 Hamilton Park * 800135 Car Park Improvements | 239,000 | 82,585 | 0 | (156,415) | | (156,415) |
| * 800136 Cemetery Extension - | 77,730 | 57,761 | 0 | (19,969) | | (19,969) |
| * 800138 Spec Exp play grants | 16,800 | 0 | 0 | (16,800) | | (16,800) |
| * 800145 Relocation of TIC | 170,800 | 170,778 | 0 | (22) | (22) | (=2,223) |
| * 800146 Bishops Lydeard | 1,500 | 1,470 | 0 | (30) | , , | (30) |
| * 800147 TD P Depot Reloc Cap | 3,603,940 | 796,190 | 0 | (2,807,750) | | (2,807,750) |
| * 800148 Single IT Platform | 79,800 | 79,992 | 192 | | | |
| * 800149 Trull | 4,000 | 4,000 | | | | |
| * 800150 Creech St Michael | 5,700 | 5,736 | 36 | | | |
| * 800151 S106 Wellington Basins | 5,000 | 4,990 | 0 | (/ | | (10) |
| * 800152 Cems & Crems Vehicles | 25,000 | 7,252 | 0 | (17,748) | | (17,748) |
| * 800153 Wellington Scouts * 800159 Pocket Parks | 4,000 10,000 | 4,000 10,000 | 0 | 0 | | 1 |
| * 800160 Youth Project Capital | 281,470 | 10,000 | 0 | (281,470) | | (281,470) |
| * 800161 Community Infrastructure Projects | 77,395 | 77,395 | 0 | (281,470) | | (201,470) |
| | . , , , , , , | ,555 | - | | | |
| General Fund Total | 17,345,446 | 7,244,089 | 10,220 | (10,111,578) | (135,922) | (9,975,656) |

APPENDIX E

HOUSING REVENUE ACCOUNT OUTTURN SUMMARY

| | Budget £'000 | Actual £'000 | Variance £'000 |
|------------------------------------|-----------------|-----------------|-------------------|
| Income | | | |
| Dwelling Rents | (24,933) | (25,021) | (88) |
| Non Dwelling Rents | (599) | (604) | (5) |
| Charges for Services/Facilities | (997) | (1,011) | (14) |
| (Service Charges, Rechargeable | | | |
| Repairs, Leaseholder Charges) | | | |
| Contributions Towards Expenditure | (402) | (420) | (18) |
| Total Income | (26,931) | (27,056) | (125) |
| Expenditure | , , | , , | 7 |
| Repairs and Maintenance | 5,711 | 6,018 | 307 |
| Housing Management | 6,649 | 6,586 | (63) |
| Capital Charges – Depreciation and | 6,745 | 6,691 | (54) |
| Impairment | | | |
| Other Expenditure | 161 | 493 | 332 |
| Provision for Bad Debt | 515 | 81 | (434) |
| Total Expenditure | 19,781 | 19,869 | 88 |
| Other Costs & Income | | | |
| Interest Payable | 2,960 | 2,760 | (200) |
| Interest and Investment Income | (51) | (131) | (80) |
| Revenue Contribution to Capital | 873 | 944 | `71 |
| Provision for Repayment of Debt | 893 | 893 | 0 |
| Social Housing Development Fund | 1,000 | 1,016 | 16 |
| Procurement Savings | 323 | 77 | (246) |
| Transfers To/(From) Earmarked & | 1,152 | 1,152 | 0 |
| Other Reserves | | | |
| Total Other Costs & Income | 7,150 | 6,711 | (439) |
| NET (SUPLUS)/DEFICIT FOR THE YEAR | 0 | (476) | (476) |

APPENDIX F

| Earmarked Reserve Heading | Balance at 1 April 2015 | Transfers In 2015/16 | Transfers Out 2015/16 | Balance at 31 March 2016 | |
|--|-------------------------------|----------------------------|-----------------------------|--------------------------------|--|
| | £000 | £000 | £000 | £000 | |
| Capital Financing Reserve- HRA Projects | 79 | 0 | 0 | 79 | |
| Halcon Regeneration Scheme Project | 24 | 0 | 0 | 24 | |
| Subtotal | 103 | 0 | 0 | 103 | |
| Leasehold Schemes HRA Advanced Payments | 10 | 0 | 0 | 10 | |
| HRA | 248 | 329 | (236) | 341 | |
| Tenants Forum | 4 | 0 | 0 | 4 | |
| CCR DLO Transformation (HRA resources) | 6 | 0 | (6) | 0 | |
| Social Housing Development Fund | 112 | 1,000 | (822) | 290 | |
| Customer Access & Accomm Project EMR | 54 | 0 | (18) | 36 | |
| HRA Comm Dev Fund | 425 | | (219) | 206 | |
| HRA One Teams | 0 | 258 | 0 | 258 | |
| HRA Pre Void and Tenant | 0 | 138 | 0 | 138 | |
| HRA Lettings Contingency | 0 | 97 | 0 | 97 | |
| HRA Employment and Skill | 0 | 138 | 0 | 138 | |
| HRA Electrical Testing | 700 | 607 | 0 | 1,307 | |
| HRA Preplanned Maint | 474 | 673 | 0 | 1,147 | |

HRA EARMARKED RESERVES

APPENDIX F

| Earmarked Reserve Heading | Balance at 1 April 2015 | Transfers In 2015/16 | Transfers Out 2015/16 | Balance at 31 March 2016 | |
|---------------------------------|-------------------------------|----------------------------|-----------------------------|--------------------------------|--|
| | £000 | £000 | £000 | £000 | |
| Insurance Works Smoothing | 86 | 45 | 0 | 131 | |
| HRA Provision for Bad Debt | 0 | 434 | 0 | 434 | |
| SWO Succession Planning | 0 | 150 | 0 | 150 | |
| SAP Replacement | 0 | 105 | 0 | 105 | |
| Subtotal | 2,119 | 3,969 | (1,296) | 4,792 | |
| Total | 2,222 | 3,969 | (1,296) | 4,895 | |

APPENDIX G

HOUSING REVENUE ACCOUNT CAPITAL PROGRAMME OUTTURN 2015/16

| | | OUTTURN 2 | | Dudget |
|--|------------|------------|------------|-------------------|
| | Budget | Outturn | Variance | Budget Carried |
| Scheme | _ | | | Forward |
| | 2015-16 | | | 2016/17 |
| | £ | £ | £ | £ |
| Major Works | | | | |
| Kitchens | 1,356,300 | 269,761 | 1,086,539 | |
| Bathrooms | 1,932,800 | 1,435,224 | 497,576 | |
| Roofing | 50,000 | 75,216 | (25,216) | |
| Windows | 146,000 | 73,785 | 72,215 | |
| Heating Improvements | 2,894,000 | 1,086,180 | 1,807,820 | |
| Doors | 630,500 | 570,167 | 60,333 | |
| Fire Safety Works in Communal Areas | 334,200 | 324,910 | 9,290 | |
| Fascias and Soffits | 868,700 | 471,094 | 397,606 | |
| Air Source Heat Pumps | 709,500 | 713,804 | (4,304) | |
| Door Entry Systems | 270,000 | 317,326 | (47,326) | |
| Soundproofing | - | 2,208 | (2,208) | |
| Other External Insulations | 10,000 | 27,679 | (17,679) | |
| HRA Major Repairs and Improvement Fund | | | , | 4,004,000 |
| Total Major Works | 9,202,000 | 5,367,354 | 3,834,646 | 4,004,000 |
| | | | | |
| Improvements | | | | |
| Aids and Adaptations | 120,000 | 74,302 | 45,698 | |
| DFGs | 315,000 | 213,065 | 101,935 | |
| Garages | 30,000 | - | 30,000 | 30,000 |
| Sewerage Treatment Plants | 20,000 | 20,798 | (798) | |
| Meeting Halls | 30,000 | 975 | 29,025 | |
| Unadopted Areas | 45,000 | 24,150 | 20,850 | 21,000 |
| Asbestos Works | 260,000 | 271,334 | (11,334) | , |
| Tenants Improvements | 5,000 | - | 5,000 | |
| Sustainable Energy Fund | 546,400 | 422,597 | 123,803 | 124,000 |
| Environmental Improvements | 312,000 | 71,481 | 240,519 | 241,000 |
| Extensions | 160,000 | 1,779 | 158,221 | 158,000 |
| Community Alarms | 65,800 | 61,290 | 4,510 | 5,000 |
| IT Development | 306,900 | 13,330 | 293,570 | 294,000 |
| PV Systems | 1,509,100 | 1,340,205 | 168,895 | |
| Social Mobility | 300,000 | 120,000 | 180,000 | |
| Total Improvements | 4,025,200 | 2,635,306 | 1,389,894 | 873,000 |
| | | | | |
| | | | | |
| Social Housing Development Programme | | | | |
| Creechbarrow Road | 4,862,000 | 2,763,445 | 2,098,555 | 2,099,000 |
| Phase 1: Vale View, West Bag | 253,400 | 25,272 | 228,128 | • |
| Phase 1: Bacon Drive | 550,400 | (5,591) | 555,991 | |
| Phase 1: Normandy Drive | 366,100 | 61,148 | 304,952 | |
| Buybacks | 161,100 | 194,179 | (33,079) | |
| Social Housing Development Program | 1,000,000 | 250,000 | 750,000 | |
| Weavers Arms | 3,338,500 | 100,206 | 3,238,294 | 3,238,000 |
| Total Social Housing Development Programme | 10,531,500 | 3,388,659 | 7,142,841 | 5,337,000 |
| | | | | |
| Total HRA | 23,758,700 | 11,391,319 | 12,367,381 | 10,214,000 |