#### TAUNTON DEANE BOROUGH COUNCIL

### EXECUTIVE – 8<sup>th</sup> DECEMBER 2004

#### **Report of Head of Housing**

(This matter is the responsibility of Councillor Garner)

#### **HOUSING STOCK OPTIONS**

#### **Executive Summary**

The purpose of this report is to provide Members with an update on the work that has or is being undertaken and an overview of the progress being made on choosing a prospective new landlord; which has involved DOME the Independent Tenant Advisor (ITA).

### 1. **Background**

- 1.1 Members will recall that at July's Full Council, a decision was taken to investigate and ultimately ballot tenants on the option of a "Whole Stock Transfer Solution" to a Registered Social Landlord (RSL). Since that meeting a great deal of work has been undertaken with updates provided to Tenants, Members, Staff and our Partners. Attached for information as Appendix 1 is a Communication Log.
- 1.2 As throughout the Appraisal Process, the work undertaken has been monitored and a steer given by the Officer Working Group and the Steering Group, which have both met on average once a month.
- 1.3 After July's Full Council there were three key pieces of work required to be undertaken before embarking on a full-blown consultation exercise with tenants, which would ultimately lead up to a ballot. These are:
  - i) Obtaining "Sign Off" from the Government Office South West (GOSW) for the Stock Option Appraisal
  - ii) Choose a Prospective Landlord Type
  - iii) Apply to go on the Stock Transfer Programme
- 1.4 In regard to Point i), a formal application has been made to the GOSW to obtain "Sign Off" and it is hoped to hear shortly the outcome of that application. Initial feedback from GOSW is consistent with what officers have been previously advised of, that the work undertaken should be viewed as "Good Practice".
- 1.5 Points ii) and iii) will be addressed within the General section of this report.

#### 2. General

#### 2.1 Choosing a Prospective Landlord

2.1.1 Guidance by the Office of the Deputy Prime Minister (ODPM) laid down in the 2005 Housing Transfer Programme states:

"An authority proposing a transfer is required to consider with tenants, in liaison with the Housing Corporation, what type of new landlord should take over the housing stock. The options are as follows:

- i) an existing RSL
- ii) a newly established subsidiary of an existent RSL (either as part of an existing group structure or through the creation of a new group structure)
- iii) a newly established free-standing RSL
- iv) a number of newly established RSL's that will make up a new group".
- 2.1.2 Historically there has been a presumption by local authorities that, in all except the smaller and partial transfers, the establishment of a new RSL as the new landlord is the best option. This can be the case but it should not be presumed that this will always be true. Where an authority is proposing to transfer stock to a new stand alone RSL, the ODPM will require the authority to demonstrate that it has worked with tenants to explore the scope for working with existing RSL's.
- 2.1.3 The ODPM does not require a competitive process for landlord selection on all transfer proposals. However, the ODPM will require an authority to demonstrate clearly in both its Large Scale Voluntary Transfer (LSVT) Programme application and in working with the Community Housing Task Force (CHTF) that tenants have been made aware of all the new landlord options, what each option offers to tenants in relation to their particular circumstances and lastly but no means least, that they have been fully involved in deciding their eventual landlord choice. It is also believed to be beneficial to involve staff in this process and recently a questionnaire was sent to all staff to gauge their understanding of the work to date and to ask for their preferred choice of landlord. A similar exercise has also been undertaken with both our Partners and Members.
- 2.1.4 The process of landlord selection will depend on a range of issues including:
  - i) the size and nature of the stock to be transferred
  - ii) organisational viability and the landlord's ability to deliver service improvements, manage the improvement programme, secure the confidence of the tenants and other stakeholders in the area, tenant empowerment and fundability
  - iii) local circumstances such as community boundaries, geography and management areas, together with an understanding of the nature of the social housing market in which the authority is operating and of current choices of landlord available to tenants

- 2.1.5 All of what has been documented in the General section of this report is believed has or is being addressed, through the work of officers, DOME and PricewaterhouseCoopers (PWC).
- 2.1.6 Many of the areas that are required to be undertaken have been addressed through the work by DOME and attached to this report, as Appendix 2 is their report. Also attached as Appendix 3 are the statistics from the questionnaire undertaken by DOME. The only and arguably most important element that is missing and will be presented to Members verbally is the recommendation of the Insight Group on which landlord type they have chosen. This recommendation will be included in a updated report to be produced by DOME and will be re-presented to the Tenants Forum and Housing Review Panel on the 20<sup>th</sup> and 21<sup>st</sup> December respectively and January's Executive.
- 2.1.7 In regard to DOME's report it is believed important to put some perspective on the concerns that they have raised. The concerns raised in regard to tenants understanding are not uncommon at this stage of the process and as DOME have quite rightly recorded; this apparent lack of understanding should decrease as the process continues. Certainly the area of informing tenants about the process and countering disinformation will be a key part of the Project Team's remit when this dedicated team is formed in the new calendar year. It should also be remembered that when a second survey was undertaken to gauge tenants understanding at the end of the Appraisal process and comparison made to a similar exercise undertaken at the mid way point, an increase in awareness was recorded across all areas.
- 2.1.8 In response to their concern on losing momentum in early 2005 whilst various support consultants work is tendered, it should be remembered that this was something agreed with both the GOSW and CHTF. Both government bodies agreed and still do that this would be a good thing to undertake in order to enable the authority to take stock, recharge its batteries and enable staff to concentrate on their day job. This last element is vitally important as many housing services do record a dip in performance when undertaking a stock option appraisal and in the lead up to a ballot. Fortunately to date, this has not been the case with Taunton Deane due to the dedication and hard work of its housing staff.
- 2.1.9 In regard to DOME's last concern, I meet with the GOSW, CHTF and Housing Corporation on the 17<sup>th</sup> Novembers to discuss the work being and still to be undertaken. All three government agencies are happy with the timescales that are being worked to and the nature of the work that has been or is planned to be undertaken.
- 2.1.10 On a related but different matter, during the evening of the 17<sup>th</sup> November both the GOSW and the CHTF clarified in a Special Executive Meeting that a "Fourth Option" did not exist and the Government had no intention of introducing a "Fourth Option".
- 2.2 Application to go on the Stock Transfer Programme
- 2.2.1 Key work that PWC are undertaking is in assisting officers to submit Taunton Deane's formal application to the ODPM to gain entry onto the Stock Transfer Programme. The application deadline is the 28<sup>th</sup> January 2005 and PWC are working with officers to ensure compliance is achieved in line with the ODPM guidance.

2.2.2 PWC will be presenting to the Tenants Forum and Housing Review Panel on the 20<sup>th</sup> and 21<sup>st</sup> December respectively and January's Executive the work they have undertaken. An element of this presentation will be on the financial differences between a Group Structure and a Stand Alone Stock Transfer, which is something PWC are scheduled to be discussing with the Insight Group on the 4<sup>th</sup> December. In addition to this, PWC will also update the Tenants Forum and Members on Taunton Deane's position in relation to Prudential Borrowing.

#### 3. **Summary**

3.1 It is believed this report and the attached appendices provide Members with a good overview of the current position. A final report will be presented to January's Executive, when Members will be asked to select the type of landlord they would wish to manage the housing stock if tenants ultimately voted in favour of a transfer.

#### 4. **Recommendation**

4.1 Members are asked to note and make comment on the contents of this report and appendices.

**Contact:** Carl Brazier, Head of Housing

E-mail: c.brazier@tauntondeane.gov.uk

DDI: 01823 356312

| 0111011                                   |          |  |                               |                              |                  |
|---|----------|--|-------------------------------|------------------------------|------------------|
|   |          |  |                               |                              | LOGGED<br>DATE & |
| ACTION                                    | DATE     | STAKEHOLDER DETAIL   | FOLLOW-ON ACTION              | OFFICER                      | INITIALS         |
| CHTF Stock Options                        |          |  | Training with TF and          | Jayne Hares<br>Sarah         | JS               |
|   | 28.05.03 | Tenants Forum  | other LA's                    | Johnston                     | 15.10.03         |
|   |          |  |                               | Jayne Hares                  |                  |
| CHTF ITA recruitment                      |          | T  |                               | Sarah                        | JS               |
| training/advice Estate management         | 08.07.03 | Tenants Forum  |                               | Johnston                     | 15.10.03<br>AT   |
|   | 24.7.03  | Staff briefing   |                               | Carl Brazier                 | 10.9.03          |
|   |          |  |                               |                              | AT               |
| Repairs team briefing                     | 25.7.03  | Staff briefing   |                               | Carl Brazier                 | 10.9.03          |
| ITA Recruitment training & discussion     | 1.08.03  | Tenants Forum  |                               | Jayne Hares<br>Iolanda Tocco | JS<br>15 10 03   |
| Housing Review Panel                      |          | Tenants Forum  |                               | Totalida 10000               | JS               |
| Report                                    | 5.8.02   | Tenants Forum  |                               | Penny James                  | 15.10.03         |
|   |          |  |                               |                              | AT               |
| DLO team briefing                         | 5.8.03   | Staff briefing   |                               | Carl Brazier                 | 10.9.03<br>JM    |
| Full Council                              | 6.08.03  | Members  |                               | Carl Brazier                 | 22.08.03         |
| Allocations team                          |          |  |                               |                              | АТ               |
| briefing                                  | 8.8.03   | Staff briefing   |                               | Carl Brazier                 | 10.9.03          |
|   |          | Otaff Common of antique  | All Managers to               | David                        | 00 00 00         |
| Core Brief to SMT                         | 14.08.03 | <b>Staff</b> - Summary of options appraisal explained in brief | cascade through team meetings | David<br>Woolnough           | 22.08.03<br>AT   |
| Accountancy team                          |          |  | Ŭ                             | David                        | AT               |
| briefing                                  | 17.8.03  | Support staff briefing   |                               | Woolnough                    | 18.9.03          |
| Helpline Control centre team briefing     | 18.8.03  | Staff briefing   |                               | Carl Brazier                 | AT<br>10.9.03    |
| centre team briefing                      | 10.0.03  | Stan briefing  |                               | Jayne Hares                  | 10.9.03          |
|   |          |  |                               | Richard                      | JS               |
| Interview skills training                 | 19.8.03  | Tenants Forum  |                               | Parsons                      | 15.10.03         |
| Scheme managers' team briefing            | 27.8.03  | Staff briefing   |                               | Carl Brazier                 | AT<br>10.9.03    |
| team briefing                             | 27.0.00  | Otan bricking  |                               | Odii Brazici                 | JS               |
| Shortlisting for ITA                      | 02.09.03 | Tenants Forum  |                               | Jayne Hares                  | 15.10.03         |
| late a decree for ITA                     | 00 00 00 | T  |                               | laves diseas                 | JS               |
| Interviews for ITA                        | 08.09.03 | Tenants Forum  |                               | Jayne Hares                  | 15.10.03<br>AT   |
| LSP briefing                              | 23.9.03  | Briefing to strategic <b>partners</b>                          |                               | Carl Brazier                 | 29.9.03          |
| Individual briefing with                  |          |  |                               |                              |                  |
| Mark Beard                                |          |  |                               |                              | AT               |
| ` ' ' ' ' '                               | 24.9.03  | Partner briefing   |                               | Carl Brazier                 | 29.9.03          |
| Initial Meetings with<br>Dome Consultants |          |  |                               |                              | JS               |
| (ITA)                                     | 30.09.03 | Tenants Forum  |                               | Jayne Hares                  | 15.10.03         |
| T   | 00.40.00 | T  |                               | 1                            | JM               |
| Tenants Forum                             | 08.10.03 | Tenants Forum  |                               | Jayne Hares                  | 24.06.04<br>JM   |
| Housing Review Panel                      | 08.10.03 | Members  |                               | Carl Brazier                 | JIVI<br>25.03.04 |
| Planning Meeting with                     |          |  |                               |                              | JM               |
| DOME                                      | 13.10.03 | Tenants Forum  |                               | Jayne Hares                  | 27.11.03         |

| Stock Options                              |             |   |                               | [                   | 1              |
|--|-------------|---|-------------------------------|---------------------|----------------|
| Appraisal Briefings to                     |             |   |                               |                     | JM             |
|  | 17-24.10.03 | Staff briefing  |                               | Carl Brazier        | 17.10.03       |
| Website Going Live                         |             |   |                               | Alison              | JM             |
| inc. Email Address                         | 17.10.03    | All   |                               | Templeton           | 21.10.03       |
| Grapevine Message                          |             |   |                               | Alison              | JM             |
| informing of Website                       | 20.10.03    | Staff   |                               | Templeton           | 21.10.03       |
| Email to Directors and SUMS about website  | 20.10.03    | Partners and Members  |                               | Alison<br>Templeton | JM<br>21.10.03 |
| Email to Directors and SUMS about Training | 23.10.03    | Partners and Members  |                               | Cathy Osborn of PWC | JM<br>23.10.03 |
| Dome Monitoring                            | 28.10.03    | Tenants Forum   |                               | Jayne Hares         | JM<br>10.11.03 |
| Monitoring Meeting                         | 20.10.03    | Tenants Forum and ITA   |                               | bayric riares       | JM             |
| with DOME                                  | 28.10.03    | Monitoring Group  |                               | Jayne Hares         | 27.11.03       |
| Stock Options Packs Sent Out to Members    | 29.10.03    | Members   |                               | Carl Brazier        | JM<br>29.10.03 |
| DOME Sheltered                             |             |   |                               |                     |                |
| Housing Forum Meeting                      |             | Sheltered Housing Forum Reps  |                               | Jayne Hares         | JM<br>10.11.03 |
| Member Briefing                            |             |   |                               |                     | JM             |
| Sheet                                      | 31.10.03    | Members   |                               | Carl Brazier        | 19.04.04       |
| Deane Housing News                         | 1/2.11.03   | Tenants and Leaseholders  |                               | Jayne Hares         | JM<br>10.11.03 |
| TACT@DOME                                  |             |   |                               |                     | JM             |
|  | 3/4.11.03   | Tenants and Leaseholders  |                               | Jayne Hares         | 10.11.03       |
| Planning Meeting with                      |             |   |                               |                     | JM             |
| DOME                                       | 11.11.03    | Tenants Forum   |                               | Jayne Hares         | 27.11.03       |
|  |             |   |                               |                     | JM             |
| Vo!ce 24-7 Article                         | 12.11.03    | Tenants 14-18 years old   |                               | Kirsty Grinter      | 12.11.03       |
|  |             |   | All Managers to               |                     |                |
| Core Brief to SMT                          |             | Staff - Update of Stock Options   | cascade through team meetings | Nan Heal            | JM<br>14.11.03 |
|  | 14.11.03    | Options   | meetings                      | Ivali neal          | JM             |
| Healthy Working Place Briefing Note        | 14.11.03    | Staff   |                               | Nan Heal            | 14.11.03       |
| r iddo Brioning Note                       | 11111100    | - Contract of the Contract of |                               | Alison              | JM             |
| Weekly Bulletin                            | 17.11.03    | All   |                               | Templeton           | 19.04.04       |
| •  |             |   |                               | ]                   | JM             |
| Roadshows - DOME                           | 17/22.11.03 | Tenants and Leaseholders  |                               | TACT@DOME           | 14.11.03       |
| Halcon TRA - DOME                          | 18.11.03    | Halcon Residents  |                               | Carl Brazier        | JM<br>14.11.03 |
| Leaflet Sent Out in                        |             |   |                               |                     | JM             |
|  | 22.11.03    | Staff and Members   |                               | Lisa Wyatt          | 24.11.03       |
| Draga Delega                               | 04.44.00    | A 11  |                               | Niam I I I          | JM             |
|  | 24.11.03    | All   |                               | Nan Heal            | 19.04.04       |
| CHTF/TPAS Options                          | 25 44 02    | Tananta Farum (F Mambara)   |                               | lovno Horos         | JM             |
| Appraisal Roadshow                         | 25.11.03    | Tenants Forum (5 Members)   |                               | Jayne Hares         | 27.11.03       |
| Briefings to Service<br>Support Team and   |             |   |                               |                     |                |
| including Housing staff                    | 25.11.03    |   |                               |                     |                |
| who did not attend                         | 04.12.03    |   |                               |                     | JM             |
| housing briefings                          | 05.12.03    | Staff Briefings   |                               | Carl Brazier        | 03.11.03       |
| Member Training with                       | 27 14 02    | Mambara   |                               | PWC                 | JM             |
| PWC  | 27.11.03    | Members   |                               | rvvC                | 26.03.04       |

| Deane Despatch<br>Article  | 01.12.03 | AII                   |                      | Carl Brazier   | JM<br>19.04.04 |
|--|----------|-----------------------|----------------------|----------------|----------------|
| Briefing To<br>Community Initiatives<br>Team   | 01.12.03 | Staff Briefing        |                      | Carl Brazier   | JM<br>29.10.03 |
| Housing Stock Press<br>Release   | 02.12.03 | General Public        |                      | Nan Heal       | JM<br>02.12.03 |
|  | 03.12.03 | Halcon Residents      |                      | Kirsty Grinter | JM<br>14.11.03 |
| Monitoring Meeting with TACT@DOME  | 09.12.03 | Tenants Forum         |                      | Jayne Hares    | JM<br>16.12.03 |
| Housing Review Panel   | 09.12.03 | Members               |                      | Carl Brazier   | JM<br>25.03.04 |
| Tenants Forum Meeting TACT@DOME and PWC  | 09.12.03 | Tenants Forum         |                      | Jayne Hares    | JM<br>16.12.03 |
| Executive Meeting inc. briefing on Stock Options   | 10.12.03 | Members               |                      | Carl Brazier   | JM<br>26.03.04 |
| Core Brief to SMT  | 11.12.03 | Staff                 |                      | Nan Heal       | JM<br>11.12.03 |
| Briefing to Environmental Health, Planning Management, Forward Planning and Recovery Team Leaders and Managers | 11.12.03 | <b>Staff</b> Briefing |                      | Carl Brazier   | JM<br>05.11.03 |
| Briefing To  | 12.12.03 | Staff Briefing        |                      | Carl Brazier   | JM<br>29.10.03 |
| Communication<br>Questionnaire   | 15.12.03 | Staff                 |                      | Lisa Wyatt     | JM<br>05.01.04 |
| Briefing To Personnel<br>Team  | 16.12.03 | Staff Briefing        |                      | Carl Brazier   | JM<br>29.10.03 |
| Briefing to<br>Procurement Team  | 16.12.03 | Staff Briefing        |                      | Carl Brazier   | JM<br>17.12.03 |
| Briefing to Benefits<br>Team   | 17.12.03 | Staff Briefing        |                      | Carl Brazier   | JM<br>17.12.03 |
| Stock Options Appraisal Release - Notification of Completion of Phase A  | 19.12.03 | All                   |                      | Carl Brazier   | JM<br>19.12.03 |
| Communication Questionnaire  | 22.12.03 | Members               |                      | Lisa Wyatt     | JM<br>05.01.04 |
| Memo to all housing managers informing of next phase of briefings  |          | Housing Managers      | Cascade to all staff | Carl Brazier   | JM<br>22.12.03 |
| North Taunton News<br>Article  | 09.01.04 | Tenants               |                      | Carl Brazier   | JM<br>19.04.04 |

|  | <br>                       | AL COMMUNICATIONS LOG           | 1            | JM             |
|--|----------------------------|---------------------------------|--------------|----------------|
| Deane Housing News   | 10.01.04                   | Tenants                         | Jayne Hares  | 19.04.04       |
| Update Briefing Sheet with TF newsletter                                       |                            | Tenants                         | Jayne Hares  | JM<br>19.04.04 |
| Insight Group Meeting (DOME)   | 13.01.04                   | Tenants                         | Jayne Hares  | JM<br>17.12.03 |
| Wellington East TRA Open Meeting   | 14.01.04                   | Members of WETRA                | Carl Brazier | JM<br>15.01.04 |
| TF Monitoring Group with TACT@DOME   |                            | Tenants' Forum                  | Jayne Hares  | JM<br>15.01.04 |
| Housing Services   | 21.01.04                   | Presentation to <b>Partners</b> | Carl Brazier | JM<br>21.01.04 |
| Next Phase Housing   | 27-31.01.04<br>01-06.02.04 |                                 | Carl Brazier | JM<br>22.12.03 |
| brieffings   | 01-00.02.04                | Stail                           | Can brazier  | 22.12.03       |
| Housing Needs Insight<br>Group Presentation by<br>MJW (DOME)                   |                            | Insight Group <b>Tenants</b>    | Jayne Hares  | JM<br>09.02.04 |
| Member<br>Questionnaire (2nd<br>Attempt)                                       | 01.02.04                   | Members                         | Lisa Wyatt   | JM<br>04.02.03 |
| Attempt)   | 01.02.04                   | Menibers                        | Lisa vvyati  | JM             |
| Weekly Bulletin  | 05.02.04                   | All                             | Claire Tough | 19.04.04       |
| Member Briefing<br>Sheet   | 09.02.04                   | Members                         | Carl Brazier | JM<br>19.04.04 |
| Core Brief   | 09.02.04                   | Staff                           | Claire Tough | JM<br>19.04.04 |
| Press Release  | 09.02.04                   | AII                             | Nan Heal     | JM<br>19.04.04 |
| Insight Group Meeting - Stock Condition by JPS (DOME)                          | 21.02.04                   | Insight Group <b>Tenants</b>    | Jayne Hares  | JM<br>26.03.04 |
| Tenants Forum  | 24.02.04                   | Tenants Forum                   | Jayne Hares  | JM<br>24.06.04 |
| Housing Review Panel   | 25.02.04                   | Members                         | Carl Brazier | JM<br>25.03.04 |
| Insight Group - Stock<br>Condition & Service<br>Delivery by JPS & JW<br>(DOME) | 06.03.04                   | Insight Group <b>Tenants</b>    | Jayne Hares  | JM<br>26.03.04 |
| Member<br>Questionnaire (3rd<br>Attempt)                                       | 08.03.04                   | Members                         | Pete Weaver  | JM<br>22.03.04 |
| Insight Group - HRA<br>Forecast by CO  | 20.03.04                   | Insight Group <b>Tenants</b>    | Jayne Hares  | JM<br>26.03.04 |
| Briefing with<br>County/Parish<br>Councillors                                  | 24.03.04                   | Stakeholders                    | Carl Brazier | JM<br>29.01.04 |
| Dome Tenant<br>Newsletter  | 29.03.04                   | Tenants                         | Jayne hares  | JM<br>19.04.04 |
| Insight Group -<br>Criteria Setting  | 03.04.04                   | Insight Group <b>Tenants</b>    | Jayne Hares  | JM<br>26.03.04 |

| Link Centre News                                      |             | COMMUNICATIONS LOG           |              | JM             |
|---|-------------|------------------------------|--------------|----------------|
| Article   | 05.04.04    | Tenants                      | Jayne Hares  | 19.04.04       |
|   |             |                              |              | JM             |
| Tenants Forum   | 13.04.04    | Tenants Forum                | Jayne Hares  | 24.06.04       |
| Housing Review Panel                                  | 14.04.04    | Members                      | Carl Brazier | JM<br>25.03.04 |
| Informal Unison<br>Meeting                            | 14.04.04    | Staff                        | Carl Brazier | JM<br>28.05.04 |
| Next Phase Non<br>Housing Brifings                    | 7-16.04.04  | Staff                        | Carl Brazier | JM<br>22.03.04 |
| Insight Group -<br>Decision Making - CB<br>(DOME)     | 17.04.04    | Insight Group <b>Tenants</b> | Jayne Hares  | JM<br>26.03.04 |
| (DOWE)  | 17.04.04    | insight Group Tenants        | Jayrie Hales | JM             |
| Member Briefing                                       | 27.04.04    | Members                      | Carl Brazier | 22.03.04       |
| Sheltered Housing<br>Forum Briefing -<br>DOME         | 29.04.04    | Tenants                      | Jayne Hares  | JM<br>04.06.04 |
| Presentation to SMT                                   | 13.05.04    | Staff                        | Carl Brazier | JM<br>26.05.04 |
| Core Brief  | 13.05.04    | Staff                        | Carl Brazier | JM<br>28.05.04 |
| Press Release (did                                    | 13.03.04    | Stan                         | Can Diaziei  | JM             |
| not reach press)                                      | 14.05.04    | Tenants                      | Carl Brazier | 28.05.04       |
| Insight Group<br>Decision Making -<br>DOME            | 15.05.04    | Tenants                      | Jayne Hares  | JM<br>04.06.04 |
| Press Release   | 24.05.04    | All                          | DOME         | JM<br>28.05.04 |
|   | 27.05.04 to | L                            |              | JM             |
| 6 Information Briefings                               | 2.06.04     | Tenants                      | DOME         | 28.05.04<br>JM |
| Tenants Forum   | 01.06.04    | Tenants Forum                | Jayne Hares  | 24.06.04       |
| Housing Review Panel                                  | 02.06.04    | Members                      | Carl Brazier | JM<br>25.03.04 |
| Weekly Bulletin                                       | 04.06.04    | AII                          | Claire Tough | JM<br>19.04.04 |
| 2nd Phone Survey -                                    | 07.06.04    | Tenants                      | Jayne Hares  | JM<br>04.06.04 |
| Presentation to North Deane Residents Association     | 08.06.04    | Tenants                      | Carl Brazier | JM<br>08.06.04 |
| Presentation to<br>Lyngford and<br>Wedlands Residents | 09.06.04    | Tenants                      | Carl Brazier | JM<br>08.06.04 |
| , woodandii   | 55.55.04    | Tonanto                      | Can Diaziei  | JM             |
| Core Brief  | 31.06.04    | Staff                        | Claire Tough | 19.04.04       |
| Update Email  | 01.07.04    | Staff                        | Lisa Wyatt   | TM<br>19.07.04 |
| Update Email  | 06.07.04    | Members                      | Pete Weaver  | TM<br>19.07.04 |
| Tenants Forum   | 06.07.04    | Tenants Forum                | Jayne Hares  | JM<br>24.06.04 |

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|--|----------|--------------------------------------|----------------------------|----------------------|
| Housing Review Panel                         | 06.07.04 | Members                              | Carl Brazier               | JM<br>25.03.04       |
| Executive Meeting                            | 13.07.04 | Members                              | Carl Brazier               | TM<br>19.07.04       |
| Full Council                                 | 20.07.04 | Members                              | Cllr Greg<br>Garner        | TM<br>20.07.04       |
| Decision Letter                              | 22.07.04 | All Tenants and<br>Leaseholders      | Cllr Greg<br>Garner        | TM<br>28.07.04       |
| Decision Letter                              | 22.07.04 | Parish Councillors                   | Cllr Greg<br>Garner        | TM<br>28.07.04       |
| Decision Email                               | 22.07.04 | All Staff                            | Jeremy<br>Thornberry       | TM<br>28.07.04       |
| Decision Letter                              | 23.07.04 | Stakeholders                         |                            | TM<br>28.07.04       |
|  | 22.08.04 | All staff and Members                | Lisa Wyatt-<br>Jones       | TM<br>24.08.04       |
| Update Email to staff<br>and Landlord Choice | 13.09.04 | All Staff                            | Carl Brazier               | TM<br>14.10.04       |
| Staff Briefing Session                       | 28.09.04 | All Staff                            | Carl Brazier               | TM<br>07.10.04       |
| Drop-in Sessions                             | 30.09.04 | All Tenants and<br>Leaseholders      | Jayne Hares                | TM<br>07.10.04       |
| Drop-in Sessions                             | 30.09.04 | All Tenants and<br>Leaseholders      | Jayne Hares                | TM<br>07.10.04       |
| Drop-in Sessions                             | 01.10.04 | All Tenants and<br>Leaseholders      | Jayne Hares                | TM<br>07.10.04       |
| Drop-in Sessions                             | 01.10.04 | All Tenants and<br>Leaseholders      | Jayne Hares                | TM<br>07.10.04<br>TM |
| Drop-in Sessions                             | 02.10.04 | All Tenants and<br>Leaseholders      | Jayne Hares                | 07.10.04<br>TM       |
| Tenants Forum                                | 06.10.04 | Tenants                              | Carl Brazier               | 30.11.04<br>TM       |
| Housing Review Panel                         | 06.10.04 | Members                              | Carl Brazier               | 30.11.04<br>TM       |
| Housing Staff Briefing                       | 08.10.04 | All Housing Staff<br>All Tenants and | Carl Brazier               | 16.11.04<br>TM       |
| Insight Group Meeting                        | 09.10.04 | Leaseholders                         | Jayne Hares                | 07.10.04<br>TM       |
| Full Council                                 | 12.10.04 | Members                              | Cllr Garner                | 30.11.04<br>TM       |
| Housing Staff Briefing                       | 15.10.04 | All Housing Staff<br>All Tenants and | Carl Brazier               | 16.11.04<br>TM       |
| Insight Group Meeting                        | 16.10.04 | Leaseholders                         | Jayne Hares                | 16.11.04<br>TM       |
| Housing Staff Briefing                       | 19.10.04 | All Housing Staff                    | Carl Brazier               | 16.11.04<br>TM       |
| Housing Staff Briefing                       | 22.10.04 | All Housing Staff All Tenants and    | Carl Brazier               | 16.11.04<br>TM       |
| Insight Group Visit                          | 2.11.04  | Leaseholders                         | Jayne Hares                | 30.11.04<br>TM       |
| Partners Event                               | 05.11.04 | All Partners<br>All Tenants and      | Carl Brazier               | 16.11.04<br>TM       |
| Insight Group Visit                          | 09.11.04 | Leaseholders All Tenants and         | Jayne Hares                | 30.11.04<br>TM       |
| Insight Group Meeting                        | 13.11.04 | Leaseholders                         | Jayne Hares                | 16.11.04             |
| Special Executive                            | 17.11.04 | All Members                          | GOSW, CHTF<br>Carl Brazier | 30.11.04             |

|                     |          |                              | Lisa Wyatt- | TM       |
|---------------------|----------|------------------------------|-------------|----------|
| Email to Staff      | 22.11.04 | All Staff                    | Jones       | 30.11.04 |
|                     |          |                              | Lisa Wyatt- | TM       |
| Memo to Members     | 22.11.04 | All Members                  | Jones       | 30.11.04 |
|                     |          |                              |             | TM       |
| Insight Group Visit | 26.11.04 | All Tenants and Leaseholders | Jayne Hares | 30.11.04 |
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#### **OBJECTIVE**

- This report summarises the work undertaken by the Insight Group, and all tenants, during September, October and November to provide the Council with a recommendation on whether tenants would prefer a stand alone landlord or one which would be a member of a Group.
- One further Insight Group meeting remains to be held (it has been delayed to allow a last visit by tenants to an example of a housing association that has transferred direct to a group). It is at this meeting that the Group will make a recommendation (if they choose to do so).
- Throughout the period tenants have been supported by TACT@DOME, their Independent Tenants Adviser, whose contract was extended to allow the work to happen.
- Throughout this period the local press and a local "Defend Council Housing" campaign have combined to raise the profile of the development of the transfer proposal. This has undoubtedly helped to make residents aware (see survey response rate below), and has resulted in a larger Insight Group attendance, but it has also led to many residents receiving inaccurate and misleading information about national housing policy.
- Much of the ITA's informal contact (e.g. 100 Freephone calls) has been spent in providing reassurance to worried and anxious tenants (especially older ones).

#### **INITIAL CONTACT AND DROP INS**

- All tenants were contacted by Newsletter, to advise them of the purpose of this stage of the consultation, and to invite them along to a series of five drop in sessions. These were held in locations in Taunton, Wellington and the rural areas at varying times of day, including a Saturday session in central Taunton. A total of 105 people attended.
- While these sessions were aimed at providing residents with information about landlord type, in practice they were predominantly used by those who came to get information and to update on the Council's decision to look at a transfer, and why this had been made.

The vast majority of those who came were added to the Insight Group mailing list, which now totals 324. Attendance at Insight Group has increased – 40 at the last meeting – compared to an average attendance of 25 in the earlier consultation.

#### **INSIGHT GROUP MEETINGS**

- Initially it was intended to hold four Insight sessions. In the event, five have been necessary, plus an Introductory session for new joiners. In part this has been caused by the need to allow time to deal with a very few individuals whose main objective has been to prevent the debate taking place since they believe that Government is about to release new money to Councils for use in bringing their homes up to a Decent standard.
- After pressure from the Group these individuals have either stopped coming, and those who are still attending seem to be less obstructive than previously.
- Numbers attending have increased there were 40 at the last meeting (this is double the number at the last meeting of the previous phase). The mailing list for meetings has also increased to 324 up by over 100.
- The Group has informed itself about the options, and worked through the pros and cons of the alternative arrangements. This has included a session with Steve Fox, the Housing Corporation official responsible for registering transfer landlords. Steve gave a very clear picture of the process, registration and regulatory requirements, and the Corporation's powers in relation to Observation and Supervision. The Group's final debate will be informed by the visits and the all tenant survey, as well as its own more detailed knowledge.

#### Concerns

- A number of concerns (other than the issues raised above) were expressed at the last Insight Group session. These will need to be used as learning points and addressed in the next phase of the consultation in order to build understanding of the issues and process:
  - There is a degree of confusion "out there" about what is going on, and what stage the proposal is at. Press coverage has served to

cause concern rather than to clarify. As the proposals are developed, and an increasing number of tenants are engaged in the process, this should decrease to the point where at least 70% feel well informed enough to vote.

- > Tenants felt that the Council's communications strategy did not serve to counter the disinformation that has been published.
- ➤ Potential loss of momentum if there is a moratorium on activity in early 2005 while the various support consultants' work is tendered; and concern over the extended period allowed for consultation (The Corporation indicated a 6 9 month period).
- ➤ Concern about the selection process for an ITA in part caused by the fact that some Forum members (who appointed TACT@DOME) had not attended the Insight Groups and so could not be aware of the work that had been done in the past three months. The Insight Group felt that it should have a role in deciding on the process, and the need to re-tender it sees itself as taking the lead in the development of the transfer proposal, while the Forum maintains its wider role with the Council landlord. The roles and relationships between the Insight Group and Forum will need to be clarified in the next phase of the consultation.

#### **VISITS**

- Insight Group members visited three examples of different types of transfer within the South West, meeting tenants, Board members and staff. They prepared for their visits, agreeing the questions and areas of interest that they wanted to cover.
- All the visits were to transfer landlords whose stock is considerably smaller than Taunton Deane's, and as such are more vulnerable. The Group identified that there are, in fact, four potential options, if there was a transfer:
  - > Stand alone
  - Stand alone, with a view to keeping the option of joining a group under review
  - Transfer to a new landlord which would be part of a group
  - > Transfer direct to an existing landlord
- Tor Homes transferred as a stand alone and remained so for 5 years before joining the William Sutton Group, which operates across

Southern England. The key issue the Group noted here was that because Tor had gained experience on its own it was able to place itself with the William Sutton Group as leading Group in the South West.

- West Devon transferred as a stand alone (albeit a very small one). A key achievement for them was that they had developed sufficient homes to more than replace the numbers lost through the Right to Buy.
- In neither case did tenants find concerns about delivering on the promises made at transfer. In both cases tenants they met said that they felt that, while nothing was perfect, on balance they were glad that their transfers had gone ahead.
- The third visit is to Purbeck Homes, which transferred direct to East Dorset. A subsidiary report will be provided to record that visit.

#### **SURVEY**

- This part of the report sets out the results of the postal survey of all tenants, carried out in late October/early November 2004, seeking their views about the type of landlord stand alone or group that they would prefer, if they were offered a transfer proposal. All tenants were sent information sheets, and a questionnaire. The survey was carried out by TACT@DOME.
- 21 It is structured as follows:
- > Who responded
- > Results
- Conclusions

#### Who responded

- Questionnaires were sent to all 6,503 tenants. 1,616 responded 24.8%. This is a high response rate for a postal survey, and reflects the profile which the future of tenant's homes is acquiring in the TDBC area.
- One hundred tenants used our Freephone service to clarify the current position, which has been very significantly confused by the misinformation that has been published locally in the past couple of months.

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- 52% of respondents were aged over 65, and 15% were aged between 56 and 65. Only 1% were under 25. The remainder were evenly spread between 25 and 56. 2% did not respond to this question. This is a fairly typical spread of responses, given the age profile of Council tenants generally.
- 25 The vast majority of respondents were white British (96%) and a further 2% were either white Irish or white other. Less than 2% failed to respond to this question.
- 21% lived in sheltered accommodation, 42% in a family homes, 25% in a flat, and 3% were leaseholders. Compared to the age profile, this implies what we hear frequently on the Freephone that there is under occupation in the stock. Callers voice concerns about this because they fear that a new landlord would be able to force them to move.

#### Opinions about stand alone or group – services and new homes

#### Responsibilities for homes and services outside Taunton Deane area

A clear majority – 56% - see this as a "bad thing". 16% say it doesn't matter, 20% were uncertain, and 3% failed to respond. Only 6% see this as a "good thing".

#### Headquarters outside Taunton Deane

- 28 69% say that this would matter to them. 10% were either unsure, or didn't respond. 21% say it doesn't matter to them.
- Taken together these two sets of answers show a clear majority expressing a view; and a clear majority favouring a Taunton focus.

#### Development of new homes

53% want to see a new landlord that can develop new homes. 17% disagree that this is important, and the same percentage say it doesn't matter. 13% failed to respond or were unsure.

#### Service standards

- 12% say that, compared with the current service, a stand alone would do better, and 24% think that it would be the same. The respective returns for a Group are 6% and 14%. This means around a third think that services with a stand alone would be no worse than with the Council.
- 32 22% think that services would be worse with a stand alone; and 30% with a group.
- 33 32% said that they were unsure about this for a stand alone; and 39% were unsure about how a group would perform.
- 34 11% were unable to reply. This means that 42% were not in a position to take a view about a stand alone and services.

#### Preference between stand alone or group

35 38% favour a stand alone, but over half – 51% - said they needed more information (32%) or didn't reply (19%).

#### Concerns

The survey provided the opportunity for tenants to raise their concerns in their own words. 42% (660) of the respondents opted to do so - We have grouped these comments together into themes:

| Concerns                             | number of mentions |
|--------------------------------------|--------------------|
| Rights, tenancy, security            | 53                 |
| Rents and costs to tenants           | 139                |
| Repairs and improvements             | 41                 |
| Representation                       | 2                  |
| Services                             | 24                 |
| Regeneration                         | 4                  |
| Would like more information (but see | 45                 |
| above)                               |                    |
| Critical of process                  | 52                 |
| Would like to stay with TDBC         | 327                |

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#### <u>Involvement</u>

37 Respondents were asked if they wanted more involvement with the transfer proposal or wanted to join a tenants' group. 94% said that they did not.

#### Conclusions

- In terms of a transfer landlord, it is clear that tenants would prefer a stand alone. The hardening of replies about where the headquarters is emphasises this, because headquarters represents control, whereas being responsible for homes and services outside the area doesn't.
- More than half see the provision of new homes by the transfer landlord as important. This underscores the profile of this issue in terms of the consultation. The linking of new homes to a new landlord as the provider, as opposed to linking a transfer to generate funding for the provision of new homes may well have had an influence on the replies.
- It is not surprising that 42% were either unsure or unable to reply on the services questions for a stand alone (the figure was 50% for a group). This implies that the pre-ballot period needs to have a focus on services and standards.
- Of the 49% who expressed a view, the stand alone is clearly favoured. (38% compared to 11% in favour of a group). Only 19% chose not to reply to this question, whereas 32% needed more information in order to take a view.
- 20% of the total of respondents specifically said, in the freeform section, that they wanted to stay with TDBC very similar to the percentage who declined to express a view. From the comments, rents and costs are easily the biggest issue, followed by rights, repairs and services.
- The final Insight Group will take these views into account in making its recommendation to the Council.

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### **Results of the Tenants Opinions Questionnaire**

















