

### Council

You are requested to attend a meeting of the Council to be held in The John Meikle Room, The Deane House, Belvedere Road, Taunton on 16 February 2010 at 18:30.

(Reserve Date: 22 FEBRUARY 2010 AT 18:30)

### **Agenda**

- To receive the Minutes of the meeting of the Council held on 8 December 2009 (attached).
- 2 To report any apologies for absence.
- 3 To receive any communications.
- 4 To receive petitions from Local Government Electors under Standing Order 17.
- 5 To receive questions from Local Government Electors under Standing Order 18.
- Declarations of Interests. To receive declarations of personla or prejudicial interests in accordance with the Code of Conduct. The usual declarations made at meetings of Full Council are set out in the attachment.
- 7 Borough Council By-Election 28 January 2010. The Democratic Services Manager, on behalf of the Returning Officer, to report details of the Councillor elected to fill the vacancy in the Lyngford Ward.
- Windfall VAT (Value Added Tax) Receipt. Report of the Strategic Finance Officer (attached).
- 9 Part I To deal with written questions to and receive the following recommendations from the Executive:-
  - (i) Councillor Tim Slattery:-

Recommendations relating to:-

- (a) The Gambling Act 2005 Revised Statement of Principles (attached); and
- (b) Fees and Charges 2010/2011 (attached).
- (ii) Councillor Mrs Nicola Wilson Recommendation relating to the Corporate Strategy 2010-2013 (attached).
- (iii) Councillor Ross Henley:-

Recommendations relating to:-

- (a) Minimum Revenue Provision (attached);
- (b) Core Council Review Independent Review of Deane DLO (attached);
- (c) General Fund Revenue Estimates 2010/2011 (attached);
- (d) Capital Programme 2010/2011 Onwards and revisions to the 2009/2010 Programme (attached);
- (e) Council Tax Setting 2010/2011 (attached);
- (iv) Councillor Hazel Prior-Sankey

Recommendations in respect of:-

- (a) Housing Revenue Account, Revenue Estimates and Rent Levels and Deane Helpline for the 2010/2011 Financial Year (attached).
- (b) Digital Compliance : Deane Helpline (attached).
- 10 Part II To receive reports from the following Members of the Executive:-
  - (i) Councillor Ross Henley Leader of the Council;
  - (ii) Councillor Alan Wedderkopp Community Leadership;
  - (iii) Councillor Alan Paul Communications;
  - (iv) Councillor Simon Coles Planning and Transportation;
  - (v) Councillor Fran Smith Economic Development and the Arts;
  - (vi) Councillor Richard Lees Sports, Parks and Leisure;
  - (vii) Councillor Tim Slattery Environmental Services;
  - (viii) Councillor Hazel Prior-Sankey Housing Services;
  - (ix) Councillor Nicola Wilson Corporate Resources.

Tonya Meers Legal and Democratic Services Manager

15 February 2010

Members of the public are welcome to attend the meeting and listen to the discussions.

There is time set aside at the beginning of most meetings to allow the public to ask questions.

Speaking under "Public Question Time" is limited to 4 minutes per person in an overall period of 15 minutes. The Committee Administrator will keep a close watch on the time and the Chairman will be responsible for ensuring the time permitted does not overrun. The speaker will be allowed to address the Committee once only and will not be allowed to participate further in any debate.

If a member of the public wishes to address the Committee on any matter appearing on the agenda, the Chairman will normally permit this to occur when that item is reached and before the Councillors begin to debate the item.

This is more usual at meetings of the Council's Planning Committee and details of the "rules" which apply at these meetings can be found in the leaflet "Having Your Say on Planning Applications". A copy can be obtained free of charge from the Planning Reception Desk at The Deane House or by contacting the telephone number or e-mail address below.

If an item on the agenda is contentious, with a large number of people attending the meeting, a representative should be nominated to present the views of a group.

These arrangements do not apply to exempt (confidential) items on the agenda where any members of the press or public present will be asked to leave the Committee Room.

Full Council, Executive, Committees and Task and Finish Review agendas, reports and minutes are available on our website: www.tauntondeane.gov.uk

Lift access to the John Meikle Room and the other Committee Rooms on the first floor of The Deane House, is available from the main ground floor entrance. Toilet facilities, with wheelchair access, are also available off the landing directly outside the Committee Rooms.



An induction loop operates to enhance sound for anyone wearing a hearing aid or using a transmitter.

For further information about the meeting, please contact Democratic Services on 01823 356382 or email d.durham@tauntondeane.gov.uk

### **Council Members:-**

Councillor P Watson

Councillor T Slattery

Councillor P Stone

Councillor D Wedderkopp

Councillor M Whitmarsh

Councillor J Williams

Councillor A Beaven

Councillor R Bowrah, BEM - Mayor

Councillor D Durdan

Councillor K Hayward

Councillor N Cavill

Councillor I Morrell

Councillor H Prior-Sankey

Councillor F Smith

Councillor N Stuart-Thorn

Councillor A Wedderkopp

Councillor N Wilson

Councillor J Allgrove

Councillor S Coles

Councillor C Hill

Councillor P Smith

Councillor J O'Brien

Councillor S Brooks

Councillor G Copley

Councillor J Court-Stenning

Councillor P Critchard

Councillor H Farbahi

Councillor C Herbert

Councillor J Horsley - Deputy Mayor

Councillor L James

Councillor S Lees

Councillor T McMahon

Councillor V Stock-Williams

Councillor J Thorne

Councillor M Floyd

Councillor K Durdan

Councillor B Denington

Councillor M Edwards

Councillor E Gaines

Councillor A Govier

Councillor C Guerrier

Councillor T Hall

Councillor A Paul

Councillor R Henley - Leader of the Council

Councillor M Hill

Councillor E Waymouth

Councillor D House

Councillor N Court

Councillor B Swaine

Councillor R Lees Councillor J Lewin-Harris Councillor J Meikle MBE Councillor M Mullins Councillor D Webber Councillor T Murphy Councillor C Bishop

### **Taunton Deane Borough Council**

At a meeting of Taunton Deane Borough Council held in the John Meikle Room, The Deane House, Belvedere Road, Taunton on 8 December 2009 at 6.30 pm.

### **Present** The Mayor (Councillor Bowrah)

The Deputy Mayor (Councillor Horsley)
Councillors Mrs Allgrove, Beaven, Bishop, Brooks, Cavill, Coles, Mrs
Copley, Mrs Court-Stenning, Denington, D Durdan, Ms Durdan,
Edwards, Farbahi, Gaines, Govier, Guerrier, Hall, Hayward, Henley,
Ms Herbert, C Hill, Mrs Hill, House, Miss James, R Lees, Mrs Lees,
Mrs Lewin-Harris, Meikle, Morrell, Mullins, Murphy, O'Brien, Paul,
Prior-Sankey, Slattery, Mrs Smith, P Smith, Mrs Stock-Williams, Stone,
Stuart-Thorn, Thorne, Watson, Mrs Waymouth, Ms Webber, A
Wedderkopp, D Wedderkopp, Williams and Mrs Wilson.

Also present: Mrs Anne Elder, Chairman of the Standards Committee

### 1. Minutes

The minutes of the meeting of Taunton Deane Borough Council held on 6 October 2009, copies having been sent to each Member, were signed by the Mayor.

### 2. Apologies

Councillors Critchard, Mrs Floyd, McMahon and Mrs Whitmarsh.

### 3. Public Question Time

- (i) Mr C Swinburn of the Elms Estate Residents Association made reference to the numbers of Seagulls in Central Taunton despite the egg substitution efforts made by the Council during the past year. If anything, the nuisance caused by Gulls appeared to be increasing. He therefore asked:-
  - What did the Council intend to do in 2010 to reduce significantly numbers of Seagulls downwards to the level of 2005?
  - Would consideration be given to making dummy eggs available to the Elms Estate Residents Association to plant?
  - What about a marksman being granted a license to remove as many Gulls as possible over a 2-3 day period annually given their numbers have almost doubled since 2005? and
  - If the Council's Pest Control service was contracted out, why could the contract not specify Gull control measures? To not do so would seem inappropriate?

In response, Councillor Slattery stated that shooting Gulls was not an option. Control measures had been taking place over a period of years and this, together with the way food waste was now presented for collection in sealed

boxes, had resulted in a decrease in the number of Gulls in the town centre. He added that due to climate change Gulls were coming on shore and remaining where food was available.

It was accepted that numbers could be increasing in areas where control measures were not taken. As far as the Council providing dummy eggs to local residents was concerned, Councillor Slattery said this would not be possible but added that egg making kits were on the market and could be purchased from the company who produced them.

Lastly, Councillor Slattery confirmed that Seagull control was not a statutory obligation and that it was costly to undertake.

(ii) Mr P Partington asked the following questions:-

### **Taunton Deane Borough Council's new website**

Would the Council look into making improvements to their new website to help make the Council more democratically accountable?

### **Future of swimming provision in Taunton Deane**

- St James Street Pools were constructed in 1929 and the Flook House Pool in the late 1970's when the population of Taunton was 25,000 and 37,000 respectively. Taunton's population over the next twenty years was expected to rise to 100,000. It was recognised that swimming could benefit the physical and mental well being of residents. Did the Council accept that there needed to be an increase in public swimming facilities within Taunton Deane?
- Had the Council thought about replacing the present facilities with a 50m pool with deep water provision and a separate learner pool on the St Augustine's site or elsewhere?
- What were the relative land values of St James Street and Flook House Pools compared to the acquisition of a new site for swimming?
- Had the Council considered making an approach to Somerset County Council for joint swimming facilities for school and out of school hours at the St Augustine's site?

In response to Mr Partington's first question, Councillor Paul stated that any feedback as to the Council's new website would be welcomed. Any problems would be dealt with as quickly as possible.

As to the questions relating to future swimming provision, Councillor R Lees reported that the Council was looking to improve the swimming facilities in Taunton. A Task and Finish Group had recently been appointed to take a detailed look at the issue and to recommend the way forward.

Councillor Lees also promised Mr Partington a written response to his other questions.

(iii) Mrs D Bradley referred to Chapter 3 on Creativity and Culture in the Economic Strategy and Action Plan for Taunton and asked that the Council's policy of making Taunton the Tree Town of the South West was put in this context.

In her view, to move this policy forward a small sum of money (£5,000) was needed to appoint a consultant to advise on tree species in specific areas such as the street scene, the Market House, the Parks and the Cemeteries. Such a project was very much in line with the thinking in the Economic Strategy and could enhance the town and create a Unique Selling Point for Taunton.

Mrs Bradley asked the Council to find the money and "get to work".

In reply, Councillor Mrs Smith stated that Mrs Bradley's input as to moving the Tree Town proposal along was welcomed and would be considered.

### 4. Declarations of Interest

Councillors Brooks, Govier, Henley, Paul, Prior-Sankey, Mrs Waymouth and D Wedderkopp declared personal interests as Members of Somerset County Council. Councillors Mullins and Slattery declared personal interests as Members of the Somerset Waste Board. Councillor Slattery also declared a personal interest as an employee of Sedgemoor District Council. Councillor Coles declared a personal interest as a Director of Southwest One. Councillor Miss James declared a personal interest as an employee of Viridor. Councillors Mrs Court-Stenning, Mrs Hill, Mrs Smith and Stone declared personal interests as employees of Somerset County Council. Councillors Henley and Mrs Wilson declared personal interests as employees of Job Centre Plus. Councillor Bishop declared a personal interest as a Member of the Management Committee of Oake Village Hall.

### 5. Motion – "Stand Against Violence"

Moved by Councillor Murphy, seconded by Councillor Meikle.

This Council commends Adam Fouracre in his endeavours to launch a campaign titled "Stand Against Violence".

His brother Lloyd was murdered four years ago by drunken youths in an unprovoked attack bringing tragedy to Adam and his family.

We support his every attempt to make young people more aware of the consequences of violence, particularly that fuelled by alcohol. This young man's dedication has resulted in the creation of a professionally made, thought provoking DVD charting his brother's life and, with much support from local people and companies, a re-enactment of the murder of Lloyd Fouracre. The intention is to hopefully dissuade youngsters from being drawn into mindless violence.

He launched the DVD at the Tacchi Morris Arts Centre, in the hope that it will be viewed by schools, Youth Clubs and even a national audience.

Taunton Deane Borough Council in collaboration with the Police and other agencies are also engaged in a similar mission to end youth violence, but wish to salute Adam Fouracre in adding his forceful contribution.

Therefore this Council resolves that the "Stand Against Violence" campaign be fully supported.

The motion was put and was unanimously carried.

### 6. Economic Strategy and Action Plan for Taunton

In the absence of Professor Mark Hepworth of the company Geo Economics, the Mayor introduced the Council's Economic Development Manager, Phil Sharratt, who made a presentation to Members on the Economic Strategy and Action Plan for Taunton.

Back in July 2009, Professor Hepworth had addressed the Council and had recommended that the following should be the vision for Taunton:-

"By 2026 Taunton would be one of Europe's most successful and sustainable towns with a dynamic knowledge economy and a high quality of life."

Mr Sharratt reported this vision was still very much at the forefront of the draft Economic Strategy. The "Values" of the Strategy had been developed and these were to:-

- Focus on enterprise and innovation to create high value employment, a diversified and inclusive economy, and drive improvement in the local skills base:
- Improve the economic well-being of Taunton Deane residents in addition to creating wealth: sustainable growth "Green and Grow";
- Create choices of opportunities for all, including young people and those in poverty; and
- Improve the quality of engagement with businesses, social enterprises, and other employers.

The "Aims" of the Strategy were:-

- (a) To successfully apply the 'Green Knowledge Economy' model with regional, United Kingdom, European Union and international policy focus for investment and economic growth;
- (b) The rapid growth of 16,500 new jobs and the increase in earnings to the regional average but with the emphasis on quality rather than quantity;
- (c) A focus on "industries of the future" and new technologies knowledge transfer: and
- (d) To create a culture of innovation across private and public sectors and the local community.

Mr Sharratt went on to explain the approach to the Strategy where project ideas submitted by the business community and delivery partners would be validated on deliverability, their alignment to strategy and the likely economic outcomes. It was hoped to establish 30 projects organised into the following three thematic programmes:-

**Green and Grow Communities** - To develop community-based, driven and owned approaches to the green knowledge economy, linking green initiatives such as renewable energy, resource conservation and management and sustainable development, with business and employment growth and skills development initiatives;

**Business Development** - To accelerate business growth and innovation and new enterprise development, particularly in knowledge-intensive sectors of Taunton's economy; and

**Promoting Taunton** - To establish Taunton as an important destination for inward investment and tourism at regional, national and international levels.

The proposed Action Plan for 2010-2012 was likely to contain six 'first wave' projects including the establishment of a Clean Energy Centre for Sustainable Communities, a Taunton Enterprise and Innovation Hub and providing renewable energy infrastructure.

The Economic Strategy for Taunton was currently in draft form and would be submitted for scrutiny during January 2010 and to the Executive for approval in February. Work would then begin on the Plan for Transition with the transformation to the proposed new service delivery occurring between March and June 2010.

After a brief question and answer session, The Mayor thanked Mr Sharratt for his very interesting presentation.

## 7. Non attendance at meetings – Councillor Miss Julie Wood, Taunton Lyngford Ward

Reported that Councillor Miss Julie Wood had not attended any "qualifying" meetings of the Council nor any other meeting as a representative of the Council since the 13 May 2009.

The Local Government Act 1972 provided that if a Member failed to attend any such qualifying meeting for a period of six months the Council must declare the seat to be vacant. The six months expired on the 14 November 2009.

Although the Chief Executive had written to Councillor Miss Wood inviting her to provide any contrary information, none had been received.

**Resolved** that the seat in the Taunton Lyngford Ward be formally declared vacant.

### 8. Members' Allowances 2010/2011

Submitted report previously circulated of the Members' Allowances Panel following its annual review of Members' Allowances. A copy of the report and recommendations had been circulated to all Councillors. It had also been considered by the Corporate Scrutiny Committee at its meeting on 26 November 2009.

Details of the Members' Allowances Scheme that had been recommended by the independent Panel were submitted. The Panel had only recommended increases to the Special Responsibility Allowance paid to the two Scrutiny Committee Chairmen and the allowance paid to the independent Members of the Council's Standards Committee to recognise the increased responsibility they now had following the introduction of the Local Assessment Framework in May 2008.

Although the report and recommendations of the independent Members' Allowances Panel had been noted by the Corporate Scrutiny Committee, Members had expressed the view that no increases at all should be made to any of the allowances for the 2010/2011 financial year.

Moved by Councillor Henley, seconded by Councillor Coles that:-

There should be no increases to any of the allowances payable under the Members' Allowances Scheme for the 2010/2011 financial year.

The amendment to the recommendations was put and was carried.

The substantive Motion was put and was carried.

### 9. Recommendations to Council from the Executive

### **Growth Point Funding – Re-profiling the Spending Plan**

Taunton Deane was currently in receipt of Growth Points (GP) funding for the future development of Taunton in both the long and medium term.

The allocation for 2009/2010 was £3,338,104 capital and £301,249 revenue and for 2010/2011 the provisional amounts allocated were £3,972,516 capital and £300,698 revenue.

The priorities for using this funding had previously been agreed by the Executive and the addition to the Capital Programme of the capital elements of this Spending Plan had been approved by Full Council earlier in the year.

Due to the recession, the Minister for Housing and Planning had notified the Council that the capital allocation for 2009/2010 was to be reduced by 43% to £2,248,263. The revenue funding had not been reduced.

With further reductions in public spending being likely next year the Executive had reconsidered the Spending Plan for 2010/2011.

The re-prioritised Spending Plan, copies of which were circulated to Members, showed that if the Council continued to undertake the works to provide the Northern Inner Distributor Road and, if no Growth Point funding was received next year, there would be a significant overspend of £2,691,000.

In this scenario, the scheme to enhance Castle Green would be at risk as it was the least aligned to the delivery of housing and economic growth in Taunton.

On the motion of Councillor Coles, it was

**Resolved** that the changes to the Capital Programme of the capital elements of the Growth Point Funding Plan be agreed.

### 10. Reports of the Leader of the Council and Executive Councillors

The following reports were made to the Council on the main items of current and future business.

### (i) Leader of the Council (Councillor Henley)

Councillor Henley's report covered the following topics:-

- Core Council Review:
- The Budget;
- Southwest One;
- Pioneer Somerset:
- Carbon Neutral;
- EDF/Hinkley Point;
- Local Development Framework;
- Meetings;
- Corporate Strategy.

### (ii) Communications (Councillor Paul)

Councillor Paul's report covered the following topics:-

- External Communications;
- Internal Communications:
- Scrutiny Committee Communications;
- Website Changes.

### (iii) Planning Policy and Transportation (Councillor Coles)

Councillor Coles submitted his report, which drew attention to the following:-

- Southwest One;
- Core Strategy;
- New Planning regime for major infrastructure projects;
- Recent Government Consultations;
- Officer reports to the Planning Committee.

### (iv) Economic Development and the Arts (Councillor Mrs Smith)

The report from Councillor Mrs Smith covered:-

- Economic Development Strategy;
- Business Matters Month;
- Tourism;
- Taunton Tourist Information Centre;
- Project Taunton.

### (d) Sports, Parks and Leisure (Councillor R Lees)

Before making his report to Members, Councillor Lees reported that Vivary Park, Taunton had recently won its category in the Accessible Somerset Awards 2009, in recognition of the Council's accomplishments regarding disability access. Councillor Lees presented the award to the Mayor.

The report from Councillor R Lees dealt with activities taking place in the following areas:-

- Community Leisure;
- Play;
- Parks;
- Tone Leisure (Taunton Deane) Limited Activities;
- Facility News.

### (vi) Environmental Services (Councillor Slattery)

The Report from Councillor Slattery drew attention to developments in the following areas:-

- Food Safety/Health and Safety Team;
- Environmental Protection Team;
- SORT IT Plus Roll Out:
- Bring Banks;
- Fly Tipping;
- Licensing Unit Public Safety.

### (vii) Housing Services (Councillor Prior-Sankey)

Councillor Prior-Sankey submitted her report which drew attention to the following:-

- New Raglan Homes;
- Mortgage approvals double, but......;
- Tenant Services Management Board;
- Tenant Services Authority New Regulator, New Standards;
- Recession hits private tenants;
- Decent Homes for all.

### (viii) Resources (Councillor Mrs Wilson)

The report from Councillor Mrs Wilson provided information on the following areas within her portfolio:-

- Southwest One Customer Contact Highlights;
- Update on progress with Investors in People Action Plan;
- Performance and Client Team;
- Revenues and Benefits.

### (ix) Community Leadership (Councillor A Wedderkopp)

Councillor A Wedderkopp presented the Community Leadership report which focused on the following areas within that portfolio:-

- Crime and Disorder Reduction Partnership;
- Recession Relief Fund;
- Local Strategic Partnership.

(Councillors Ms Durdan, Mrs Copley, Hall, C Hill, Meikle, Thorne, Mullins, Ms Herbert, Govier, Gaines and Mrs Hill left the meeting at 7.35 pm, 8.12 pm, 8.14 pm, 8.20 pm, 8.22 pm, 8.38 pm, 8.55 pm, 8.56 pm, 9.08 pm, 9.11 pm and 9.13 pm respectively.)

(The meeting ended at 9.24 pm.)

### **Usual Declarations of Interest by Councillors**

### **Full Council**

- Members of Somerset County Council Councillors Brooks, Govier, Henley, McMahon, Paul, Prior-Sankey, Mrs Waymouth, D Wedderkopp
- Employees of Somerset County Council Councillors Mrs Court-Stenning, Mrs Hill, Mrs Smith and Stone
- Director of Southwest One Councillor Coles
- Employee of Viridor Councillor Miss James
- Members of Somerset Waste Board Councillors Mullins and Slattery
- Employee of Sedgemoor District Council Councillor Slattery
- Employees of Job Centre Plus Councillors Henley and Mrs Wilson

### **Taunton Deane Borough Council**

### Full Council – 16 February 2010

### Windfall VAT Receipt

### **Report of Strategic Finance Officer**

(This matter is the responsibility of Executive Councillor Nicola Wilson.)

### **Executive Summary**

This report gives details of a one off windfall and recommends transfer of the net amount into the General Fund Reserve.

### 1. Purpose of Report

1.1 This report seeks authorisation to transfer a windfall VAT receipt of £649,119. (income of £783,833, offset by expenditure of £134,714) to the General Fund Reserve.

### 2. Background

- 2.1 HM Revenue and Customs altered the regulations relating to claims for overpaid VAT but gave no lead period. Following a House of Lords judgement that this was unfair a window was opened enabling claims to be made back as far as 1974 up to the date that the three year cap was brought in. The cut off for these claims was 31 March 2009
- 2.2 The Council engaged Pricewaterhouse Coopers to conduct a review of VAT activity on a "no win no fee" basis, removing any risk of paying Pricewaterhouse Coopers unless benefits were identified.

### 3. Outcome of Review

3.1 The Council has now been able to reclaim overpaid VAT and associated interest in several areas as below:-

3.2

VAT Relating to:	£
Excess parking charges 1 April 1985 to 31 March 1996	£68,166
Statutory interest on the above from 30 April 1985	£65,109
Cemetery supplies 1 April 1974 to 30 November 1996	£5,024
Statutory interest for the above from the 31 May 1974	£5,778
Cemetery supplies 1 June 2006 to 30 April 2009	£2,936
Leisure Admissions 1 January 1990 to 30 April 1994	£336,991
Statutory interest for the above 28 February 1990	£299,829
Total	£783,833

3.3 The charge made by Pricewaterhouse Coopers for this work was £134,714 resulting in a net receipt of £649,119.

### 4. Recommendations

- 4.1 This receipt is a one off receipt and therefore should not be used to fund ongoing budget issues.
- 4.2 It is recommended that Full Council approves a supplementary estimate for income of £606,718
- 4.3 It is recommended that Full Council approves a supplementary estimate for expenditure of £606,718 to fund the one-off cost of implementing Phases Two and Four of the Core Council Review (being £13,718 more than originally reported to the Executive due to an unforeseen change in the profile of staff redundancies).
- 4.4 It is recommended that Council approves the transfer of the balance being £42,401 to General Fund Reserves at the year end.

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Contact: Maggie Hammond Strategic Finance Officer

Tel: 01823 358698

m.hammond@tauntondeane.gov.uk

### **Taunton Deane Borough Council**

### **Council Meeting - 16 February 2010**

### Part I

To deal with written questions to and receive recommendations to the Council from the Executive.

### (i) Councillor Slattery

### (a) Gambling Act 2005 – Revised Statement of Principles

The Gambling Act 2005 places a duty on all Licensing Authorities to produce a Statement of Principles (also known as the Gambling Policy).

Each Licensing Authority is required to review this policy document at least every three years and take into account the views of those representing the holders of existing licences and certificates, local residents, businesses and the Police.

Taunton Deane's 2007 Statement of Principles has recently been updated in accordance with the Statutory Guidance issued by the Gambling Commission and widespread consultations have been undertaken. A copy of the final document is appended to this report for the information of Members.

It is **recommended** that the revised Statement of Principles be approved.

### (b) Fees and Charges 2010/2011

The Executive has given consideration to the proposed fees and charges for 2010/2011 for the following services:-

- Cemeteries and Crematorium It is intended to increase the main cremation fee by £14 to £550. It was estimated that this would generate additional income of £30,800. Other fees will largely increase by 2.6%;
- Waste Services For the emptying of garden waste bins, the fee is proposed to increase from £35 to £42.50;
- Land Charges No increase is proposed;
- Housing It is proposed to increase all charges by 2.5%. It was estimated that this would generate additional income of £31,000. Council housing

rents will be set early in 2010 when the Housing Subsidy has been determined by the Department for Communities and Local Government;

 Licensing – Although many of the Licensing fees are set nationally, it is intended to raise local fees to generate a further £2,215.

The results of previous public consultation events "Your Council, Your Views" have clearly indicated that the public prefer to see increases in fees and charges, rather than in Council Tax, as a way for the Council to raise income. Therefore, where possible, fees have been increased to take these views into account. The Corporate Scrutiny Committee also considered this matter at its meeting on 26 November 2009.

It is therefore **recommended** that the fees and charges for 2010/2011 in respect of Cemeteries and Crematorium, Waste Services, Housing and Licensing be agreed.

### (ii) Councillor Mrs Wilson

### **Corporate Strategy 2010-2013**

As well as providing direction for the Council, the Corporate Strategy contains the Council's Vision, Business Principles and Core Values and describes the key outcomes that the Council intends to achieve in the community over the next three years. A copy is attached to this report as an appendix.

Four new Corporate Aims (Priorities) are included in the Strategy to replace the Council's ETCHED (Economy, Transport, Crime, Healthy Living, Environment and Delivery) aims. These new aims are:-

- Tackling Deprivation and Sustainable Community Development;
- Regeneration (economic development and housing growth);
- Affordable Housing; and
- Climate Change.

These aims are all directly related to the growth agenda and, as a result, an amendment has been made to the Council's Vision to reflect the importance of the growth agenda and the possibilities that it will provide. The Vision now reads:-

"Taunton Deane will be recognised nationally as a place that is developing in a sustainable way, securing a better life and future for its people, businesses and communities".

Supporting the Corporate Aims are nine Corporate Objectives and a number of key activities.

In preparing the new Strategy, a 'Profile of Services' exercise has been undertaken to determine what Taunton Deane's future priorities should be. This has helped shape the restructure of the Council.

Themes and Service Areas will need to work closely together to deliver the corporate aims. It is intended to closely monitor performance against the Strategy in order to understand how effective the Council is in delivering the aims and objectives.

The Strategy provides an important lead-in for budget setting and service planning activities. If approved by Members, the Strategy will be subject to public consultation in Spring 2010 to establish whether the right key activities have been chosen and whether there are any alternative suggestions.

The Corporate Scrutiny Committee has considered the Corporate Strategy on three separate occasions since last October and has contributed widely to its new format.

It is therefore **recommended** that the Corporate Strategy 2010-2013 be adopted.

### (iii) Councillor Henley

### (a) Minimum Revenue Provision

Before the start of each financial year, the Council is required to determine the basis on which it will make provision from revenue for the repayment of borrowing undertaken for the purpose of financing capital expenditure.

This annual provision, known as Minimum Revenue Provision (MRP), is designed to ensure that authorities make prudent provision to cover the ongoing costs of their borrowing.

In 2008, the Government became less prescriptive offering Councils a number of options for calculating MRP. For the financial year 2009/2010, the Council determined to calculate MRP as follows:-

- for supported borrowing, 4% on outstanding debt; and
- for unsupported borrowing, the debt associated with asset divided by the estimated useful life of the asset.

At it recent meeting, the Executive decided that this option should be continued for the 2010/2011 financial year.

It is **recommended** that the basis of calculating the Minimum Revenue Provision in 2009/2010 be retained for 2010/2011.

### (b) Core Council Review – Independent Review of Deane DLO

The Executive has recently considered an independent review of options for the future of services provided by Deane DLO undertaken by the company Turner and Townsend PLC.

Full Council approved an alternative approach to completing the Core Council Review in April 2009 which included the commissioning of independent external expertise to advise on Theme 3 of the Core Council Review – to develop options for the future of services provided by Deane DLO.

Turner and Townsend PLC was appointed to carry out the review after a rigorous procurement and selection process. The company's report, which has been circulated to all Members, set out the work that has been undertaken to establish the feasibility of six main options:-

- Outsourcing Where the Council contracts with a private sector company to provide services on the Council's behalf. Under this option, staff would transfer to the private sector provider under their current terms and conditions;
- Joint Venture Where the Council forms a new organisation with a private sector partner to deliver services. Under this option, staff would also transfer to the private sector provider under their current terms and conditions;
- Shared Service Where the Council joins with other local authorities or public sector partners to deliver services;
- Lead Authority Where the Council transfers activities to another Local Authority who deliver services on the Council's behalf. Alternatively, other Local Authorities could transfer services to the Council to provide services on their behalf;
- Internal Transformation Where the Council invests in services to achieve large scale improvements and efficiency; and
- As Is Where services continue as now and were subject to continuing financial pressure requires annual incremental change.

Turner and Townsend have recommended that the Council follows a detailed procurement process with full outsourcing to a private sector supplier as the preferred way forward.

In recommending outsourcing, Turner and Townsend are proposing an implementation process which provides scope to implement the potential alternatives of joint venture or internal transformation, if the business case for outsourcing does not meet the Council's requirements.

Turner and Townsend have carried out extensive consultation with a variety of different groups, including Deane DLO Managers and staff, UNISON, elected Members, other Local Authorities and potential private sector partners.

Formal consultation on Turner and Townsend's report began on 13 January 2010 and ended on 5 February 2010 and a resume of the responses received has already been circulated to Members.

All options, except 'As Is', have one-off cost implications for implementation and details are provided in the consultant's report. In the case of the recommended outsourcing option, the one-off cost would be up to £200,000, with an implementation timescale of 12 months from a decision by Members. Currently, these one-off costs could be found from the General Fund, Housing Revenue Account and Deane DLO Reserve funds.

Turner and Townsend have also advised that one-off costs for implementing alternative options of joint venture and internal transformation would be up to £300,000 and £600,000 respectively.

The potential annual savings arising from the recommended outsourcing was estimated at £278,000, which would be achieved within 24–36 months of a decision by Members to pursue the outsource option.

The above figures and timescales are indicative and are likely to change through a full procurement process and business case.

The Section 151 Officer has verified that the financial information and assumptions used up to this stage by Turner and Townsend are sound and that any formal sign up to an outsource arrangement in future will need to be subject to Member approval of the business case emerging from a full procurement process.

The approach proposed by Turner and Townsend did give scope for Members to select an alternative option if the business case for the recommended outsource option did not meet the Council's requirements and this was reflected in the following recommendations.

### It is therefore **recommended** that:-

- (a) the consultants' recommended approach, starting from the position that full outsourcing is the preferred way forward for Deane DLO services be approved;
- (b) the further development of internal transformation as a benchmark comparison option, to be presented to Members alongside the results from (a) for further scrutiny and final decision be approved; and
- (c) a sum of £225,000 (£113,000 from the Housing Revenue Account Reserve; £84,000 from the General Fund Reserve; and £28,000 from the Deane DLO Reserve) to pursue the approach outlined in (a) and (b) above and to recognise the potential requirement for further implementation funds, the amount being dependent on the option ultimately agreed by Members, be also approved.

### (c) General Fund Revenue Estimates 2010/2011

The Executive has considered its final 2010/2011 budget proposals. It contains details on:-

- (i) the General Fund Revenue Budget proposals for 2010/2011, including the proposed Council Tax increase and the Prudential Indicators;
- (ii) draft figures on the predicted financial position of the Council for the following four years.

The Corporate Scrutiny Committee has also considered the draft budget proposals at its meeting on 21 January 2010. The Committee made a number of comments on some of the proposed savings and new initiatives and requested the Executive to take these views into account.

The Council Tax calculation and formal tax setting resolution is to be considered separately. The proposed budget for Taunton Deane will result in a Band D Council Tax of £135.19, an increase of £3.30 (2.5%) on 2009/2010. This represents an increase of six pence per week. The Band D taxpayer will, therefore, receive all the services provided by the Council in 2010/2011 at a cost of £2.59 per week.

It is a requirement for the Council to prepare not only budgets for the following financial year but to also provide indicative figures into future years. The Medium Term Financial Plan provides an indication of the expected budget gap going forward into 2011/2012 and beyond and a summary of this position was submitted.

These figures have been prepared on the assumption of a 2.5% increase in Council Tax each year, including 2011/2012. However, the Medium Term Financial Plan also assumes that Government support will be hit hard in the next 3-year financial settlement, due to the overall state of the economy and pressures on Government spending and debt. The Council is therefore planning on the basis of a 10% reduction in 2011/2012 followed by a further 5% reduction in 2012/2013. A clearer idea of funding prospects is likely in the latter part of 2010.

The estimated expenses chargeable to the non-parished area of Taunton in 2010/2011 amounts to £47,050, an increase of 50% on the Band D equivalent, and this forms part of the total net expenditure of the Council. The precept in 2009/2010 was £30,620. The proposed increase incorporates enhanced funding for youth initiatives in the Taunton Unparished Area.

As part of the Prudential Code for Capital Finance there is a requirement for Full Council to approve the indicators as set out in the report to the Executive. These were important as they detailed the expected borrowing requirement for both the General Fund and the Housing Revenue Account. They also set the operational boundaries for both the borrowing/investment levels and interest rate exposures for the Council.

The Council's Section 151 Officer has a duty to comment, as part of the budget setting process on the robustness of the budget and the adequacy of reserves. In her response, Maggie Hammond has stated that she believes the Council's reserves

to be adequate and the budget estimates used in preparing the 2010/2011 budget to be as robust as possible.

It is therefore **recommended** that the budget for General Fund services for 2010/2011 as outlined in the report to the Executive be agreed and that:-

- (a) the transfer for any potential underspend in 2009/2010 back to General Fund reserves be agreed;
- (b) the proposed 2010/2011 budget, being Authority expenditure of £14,050,480 and Special Expenses of £47,050 be agreed in accordance with the Local Government Act 1992:
- (c) the predicted General Fund Reserve balance at 31 March 2010 of £1,419,000 be noted;
- (d) the forecast budget position within the Medium Term Financial Plan be noted; and
- (e) the Prudential Indicators for 2010/2011 as set out in the report be agreed.

# (d) Capital Programme 2010/2011 Onwards and revisions to the 2009/2010 Programme

The Executive has also considered the proposed General Fund (GF) and Housing Account (HRA) Capital Programmes for the period 2010/2011 to 2014/2015.

For the General Fund the existing resources available are £65,000. It is likely however that some future capital receipts will arise from the sale of the existing Nursery site in Mount Street, Taunton.

Given these currently constrained resources the Executive proposes to approve no new one-off schemes. However, recurring capital schemes would be funded by a revenue contribution to capital.

For all Housing schemes, both GF and HRA, the estimated resources available for 2010/2011 amount to £6,547,000. The proposed capital programmes include expenditure in 2010/2011 totalling £6,154,000. The projected unallocated resources of £393,000 are proposed to be carried forward to support the Housing Capital Programme in future years.

The Corporate Scrutiny Committee has considered the draft programme and made no formal suggestions for any changes to the programme. The Housing Tenants Forum has also considered the draft Housing capital programme.

For both the GF and HRA any new schemes, which emerge during the lifespan of the programmes, will be funded through existing unallocated resources or through new resources, such as new capital receipts. At its meeting on 2 February 2010, a revised Capital Programme budget for 2009/2010 was also submitted.

The original budget for the year for the General Fund Capital Programme was £1,954,930. It is now proposed to increase this budget to £3,161,310 to take account of decisions made before Christmas relating to the new Building Control IT System (Acolaid) and in respect of proposed investment in new play and youth facilities. The figure also includes slippage on various schemes from 2008/2009.

The HRA Capital Programme's original budget for 2009/2010 totalled £5,555,000. It is proposed to increase this budget to £6,724,000 due entirely to slippage on the various schemes from the previous financial year. This did not affect the overall cumulative expenditure – it is a timing difference between financial years.

### It is therefore **recommended** that:-

- (1) the General Fund and Housing Revenue Account Capital Programmes for 2010/2011 be agreed;
- (2) The revised 2009/2010 General Fund Capital Programme budget of £3,161,550 be approved; and
- (3) The revised 2009/2010 Housing Revenue Account Capital Programme budget be also approved.

### (e) Council Tax Setting 2010/2011

The Council is required to make an annual determination, which sets its gross expenditure and gross income (including the Housing Revenue Account and balances brought forward), with the difference as its budget requirement. This determination is set out in the resolution.

The estimated expenses chargeable to the non-parished area of Taunton in 2010/2011 amounts to £47,047 and this forms part of the total net expenditure of the Council. Details of the Parish Precepts levied and the appropriate Council Tax at Band D have also been received.

The estimated balance on the Council Tax Collection Fund is a deficit of £1,248,350. Taunton Deane's share of this amounts to £130,210 and this is reflected in the revenue estimates.

The Council's budget requirement is £14,512,850 including draft Parish Precepts and non-parished Special Expenses. This amount is then reduced by the amount notified in respect of Taunton Deane's Revenue Support Grant (RSG) amounting to £1,105,826 and the Non Domestic Rates Distribution (NDR) from the national pool, amounting to £7,615,394.

The net amount, having taken the collection fund position into account, of £5,921,840 is used to calculate the Council Tax at Band D, reflecting the Parish Precepts by dividing it by the total of the Council Tax Base as approved by the Executive on 13 January 2010.

The Council Tax for the Borough (excluding Parish Precepts and Special Expenses for the non-parished area) is £135.19, an increase of £3.30 (2.5%) compared to the 2009/2010 Council Tax. The total Council Tax, including the County Council, Police and Fire Authorities precepts is still subject to confirmation.

It is therefore **recommended** that subject to final determination including the Council Tax for Somerset County Council, Police and Fire Authorities, which is to be advised:-

(The format of the Council Tax setting resolution which the Council must approve has been previously agreed between the Local Government Association and the then Department of the Environment, Transport and Regions and the following recommendations follow that format.)

That it be noted that at its meeting on 13 January 2010 the Executive calculated the following amounts for the year 2010/2011 in accordance with the regulations made under Section 33(5) of the Local Government Finance Act 1992 (as amended):-

(1) 40,384.49 being the amount calculated by the Council, in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 1992, as its Council Tax Base for the year.

(2)

Ash Priors	76.05	Neroche	255.85
Ashbrittle	97.07	North Curry	742.96
Bathealton	84.57	Norton Fitzwarren	826.06
Bishops Hull	1,072.38	Nynehead	156.55
Bishops Lydeard /			
Cothelstone	1,937.47	Oake	333.46
Bradford on Tone	283.61	Otterford	168.39
Burrowbridge	204.78	Pitminster	459.04
Cheddon		Ruishton/	
Fitzpaine	648.71	Thornfalcon	615.34
Chipstable	124.72	Sampford Arundel	131.90
Churchstanton	331.27	Staplegrove	714.77
Combe Florey	122.01	Stawley	131.00

Comeytrowe	2,086.27	Stoke St Gregory	387.38
Corfe	134.15	Stoke St Mary	206.72
Creech St Michael	950.07	Taunton	16,087.45
Durston	59.02	Trull	1,025.28
Fitzhead	121.87	Wellington	4,631.59
Halse	144.75	Wellington (Without)	304.46
Hatch Beauchamp	261.29	West Bagborough	163.62
Kingston St Mary	446.32	West Buckland	446.17
Langford Budville	238.40	West Hatch	143.28
Lydeard St Lawrence/ Tolland	200.64	West Monkton	1,115.05
Milverton	600.46	Wiveliscombe	1,112.28

being the amounts calculated by the Council, in accordance with Regulation 6 of the Regulations, as the amounts of its Council Tax Base for the year for dwellings in those parts of its area to which one or more special items related.

(3) That the following amounts be calculated by the Council for the year 2010/2011 in accordance with Sections 32 to 36 of the Local Government Finance Act 1992:-

(a) £79,952,444 be

being the aggregate of the amounts which the Council estimated for the items set out in Section 32(2)(a) of the Act. (Gross Expenditure including amount required for working balance).

(b) £65,439,594

being the aggregate of the amounts which the Council estimated for the items set out in Section 32(3)(a) to (c) of the Act. (Gross Income including reserves to be used to meet Gross Expenditure).

(c) £14,512,850

being the amount by which the aggregate at (a) above exceeded the aggregate at (b) above, calculated by the Council in accordance with Section 32(4) of the Act, as its budget requirement for the year.

(d) £8,591,010

being the aggregate of the sums which the Council estimated would be payable for the year into its General Fund in respect of redistributed Non-Domestic Rates, Revenue Support Grant, additional grant or SSA reduction grant (increased by the amount of the sums which the Council estimated would be transferred in the year from its Collection Fund to its General Fund in accordance with Section 97(3) of the Local Government Finance Act 1988 (Council Tax Surplus) and increased by the amount of any sum which the Council estimated would be transferred from its Collection Fund to its General Fund pursuant to the Collection Fund (Community Charge) directions under Section 98(4) of the Local Government Finance Act 1988 made on 7 February 1994 (Community Charge Surplus).

(e) £146.64

$$\frac{\text{(c) - (d)}}{9.2.1(1)} = \frac{14,512,850 - 8,591,010}{40,384.49}$$

being the amount calculated at (c) above less the amount at (d) above, all divided by the amount at 9.2.1(a) above, calculated by the Council, in accordance with Section 33(1) of the Act, as the basic amount of its Council Tax for the year. (Average Council Tax at Band D for Borough including Parish Precepts and Special Expenses).

(f) £462,370

being the aggregate amount of all special items referred to in Section 34(1) of the Act. (Parish Precepts and Special Expenses).

(g) £135.19

$$(e)$$
 -  $(f)$  = 146.64 -  $\underline{462,370}$    
(1) above 40,384.49

being the amount at (e) above less the result given by dividing the amount at (f) above by the amount at (1) above, calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no special items related. (Council Tax at Band D for Borough Excluding Parish Precepts and Special Expenses).

Ash Priors	135.19	Neroche	149.07
Ashbrittle	147.55	North Curry	157.40
Bathealton	142.28	Norton Fitzwarren	164.15
Bishops Hull	153.84	Nynehead	157.55
Bishops Lydeard / Cothelstone	152.10	Oake	149.43
Bradford on Tone	154.58	Otterford	135.19
Burrowbridge	158.47	Pitminster	151.57
Cheddon Fitzpaine	144.44	Ruishton/ Thornfalcon	156.32
Chipstable	149.22	Sampford Arundel	168.85
Churchstanton	158.19	Staplegrove	149.18
Combe Florey	148.30	Stawley	153.51
Comeytrowe	147.17	Stoke St Gregory	150.68
Corfe	146.37	Stoke St Mary	149.74
Creech St Michael	153.35	Taunton	138.11
Durston	135.19	Trull	148.85
Fitzhead	166.86	Wellington	151.72
Halse	147.28	Wellington (Without)	151.28
Hatch Beauchamp	152.41	West Bagborough	147.41
Kingston St Mary	148.63	West Buckland	153.12
Langford Budville	151.97	West Hatch	150.06
Lydeard St Lawrence / Tolland	151.14	West Monkton	161.90
Milverton	154.34	Wiveliscombe	153.17

being the amounts given by adding to the amount at (g) above, the amounts of the

special item or items relating to dwellings in those parts of the Council's area mentioned above divided in each case by the amount at (2) above, calculated by the Council, in accordance with Section 34(3) of the Act, as the basic amounts of its Council Tax for the year for dwellings in those parts of its area to which one or more special items related. (Council Taxes at Band D for Borough, Parish and Special Expenses).

(i) See overleaf

being the amounts given by multiplying the amounts at (h) above by the number which, in proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which is that proportion applicable to dwellings listed in Valuation Band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands. (Council Tax for Individual Parishes and the Borough)

### 2010/11 by Parish by Band at 2.5%

# (a) Shaded figures represent indicative data only

Valuation Band	Α	В	С	D	Е	F	G	Н
Ash Priors	90.13	105.15	120.17	135.19	165.23	195.27	225.32	270.38
Ashbrittle	98.37	114.76	131.16	147.55	180.34	213.13	245.92	295.11
Bathealton	94.86	110.67	126.48	142.28	173.90	205.52	237.14	284.57
Bishops Hull	102.56	119.65	136.75	153.84	188.03	222.21	256.40	307.68
Bishops Lydeard/Cothelstone	101.40	118.30	135.20	152.10	185.90	219.69	253.49	304.19
Bradford on Tone	103.06	120.23	137.41	154.58	188.93	223.29	257.64	309.17
Burrowbridge	105.65	123.26	140.87	158.47	193.69	228.91	264.12	316.95
Cheddon Fitzpaine	96.29	112.34	128.39	144.44	176.54	208.63	240.73	288.88
Chipstable	99.48	116.06	132.64	149.22	182.38	215.54	248.70	298.44
Churchstanton	105.46	123.04	140.62	158.19	193.35	228.50	263.65	316.39
Combe Florey	98.87	115.35	131.83	148.30	181.26	214.22	247.17	296.61
Comeytrowe	98.12	114.47	130.82	147.17	179.88	212.58	245.29	294.35
Corfe	97.58	113.84	130.11	146.37	178.90	211.43	243.95	292.74
Creech St Michael	102.23	119.27	136.31	153.35	187.42	221.50	255.58	306.69
Durston	90.13	105.15	120.17	135.19	165.23	195.27	225.32	270.38
Fitzhead	111.24	129.78	148.32	166.86	203.94	241.02	278.10	333.72
Halse	98.19	114.55	130.92	147.28	180.01	212.74	245.47	294.56
Hatch Beauchamp	101.61	118.54	135.48	152.41	186.28	220.15	254.02	304.82
Kingston St Mary	99.09	115.60	132.12	148.63	181.66	214.69	247.72	297.27
Langford Budville	101.31	118.20	135.08	151.97	185.74	219.51	253.28	303.94
Lydeard St Lawrence/Tolland	100.76	117.55	134.35	151.14	184.73	218.31	251.90	302.28
Milverton	102.89	120.04	137.19	154.34	188.64	222.94	257.24	308.68
Neroche	99.38	115.94	132.50	149.07	182.19	215.32	248.44	298.13
North Curry	104.93	122.42	139.91	157.40	192.38	227.35	262.33	314.80
Norton Fitzwarren	109.43	127.67	145.91	164.15	200.63	237.11	273.58	328.30
Nynehead	105.03	122.54	140.04	157.55	192.56	227.57	262.58	315.09
Oake	99.62	116.23	132.83	149.43	182.64	215.85	249.06	298.87
Otterford	90.13	105.15	120.17	135.19	165.23	195.27	225.32	270.38
Pitminster	101.05	117.89	134.73	151.57	185.25	218.94	252.62	303.14

Ruishton/Thornfalcon	104.21	121.58	138.95	156.32	191.05	225.79	260.53	312.63
Sampford Arundel	112.57	131.33	150.09	168.85	206.38	243.90	281.42	337.71
Staplegrove	99.45	116.03	132.60	149.18	182.33	215.48	248.63	298.36
Stawley	102.34	119.40	136.45	153.51	187.62	221.74	255.85	307.02
Stoke St Gregory	100.45	117.19	133.94	150.68	184.16	217.65	251.13	301.36
Stoke St Mary	99.83	116.47	133.10	149.74	183.02	216.29	249.57	299.48
Taunton	92.07	107.42	122.76	138.11	168.80	199.49	230.18	276.22
Trull	99.23	115.77	132.31	148.85	181.92	215.00	248.08	297.69
Wellington	101.15	118.01	134.87	151.72	185.44	219.16	252.87	303.45
Wellington Without	100.86	117.67	134.47	151.28	184.90	218.52	252.14	302.57
West Bagborough	98.28	114.65	131.03	147.41	180.17	212.93	245.69	294.83
West Buckland	102.08	119.09	136.11	153.12	187.15	221.17	255.20	306.24
West Hatch	100.04	116.71	133.38	150.06	183.40	216.75	250.09	300.11
West Monkton	107.93	125.92	143.91	161.90	197.87	233.85	269.83	323.79
Wiveliscombe	102.11	119.13	136.15	153.17	187.21	221.25	255.29	306.34

Being the amounts given by multiplying the amounts at (h) above by the number which, in proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which is that proportion applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands (Council Tax for Individual Parishes and the Borough)

(b)
That it be noted that for the year 2009/10 the Somerset County Council, the Avon and Somerset Police Authority and the Somerset and Devon Fire & Rescue Authority have stated the following amounts in precepts issued to the Council, in accordance with Sect

Somerset County Council	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Avon & Somerset Police Authority	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Devon & Somerset Fire & Rescue Authority	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00

### (iv) Councillor Hazel Prior-Sankey

# (a) Housing Revenue Account, Revenue Estimates and Rent Levels and Deane Helpline for the 2010/2011 Financial Year

The Executive has given consideration to the proposed Housing Revenue Account (HRA) for the 2010/2011 Financial Year which shows a working balance of £2,545,800. It also includes details of the proposed new rent charges for the year where a 3.1% increase has been recommended and it also provides information on the Deane Helpline Trading Account.

The Corporate Scrutiny Committee considered the 2010/2011 draft budget at its meeting on 21 January 2010 where no formal recommendations to change the HRA budget were made.

The Tenants Forum has also considered the report.

It is therefore **recommended** that the Housing Revenue Account budget for 2010/2011 be agreed.

### (b) Digital Compliance : Deane Helpline

At its meeting on 9 February 2010, the Executive looked at a proposal to allocate sufficient capital investment for the supply of new equipment in order to ensure that all Lifeline equipment operated by the Deane Helpline is digitally compliant.

Although all sheltered housing schemes were upgraded from analogue to digital approximately 10 years ago, it was estimated that approximately 173 individual properties (hard-wire schemes or dispersed alarms) within Taunton Deane require upgrading.

The work to convert to digital will include the installation of new helplines and the removal of obsolete equipment from hardwire schemes and every effort will be made to ensure that the service to customers is not disrupted.

The Executive has agreed that a capital allocation of £35,000 to this project from existing revenue resources should be approved.

It is **recommended** that this change to the capital programme be agreed.



# Gambling Act 2005

# Statement of Principles

# Should you have any comments regarding this draft Statement of Principles then please send them by letter to:

Taunton Deane Borough Council Licensing Unit The Deane House Belvedere Road Taunton TA1 1HE

Or:

Via email to licensing@tauntondeane.gov.uk.

By fax to 01823 356564

If you need any information in this document translated into another language or in Braille, large print, audiotape, or CD please telephone us on 01823 356343 or e-mail us at <a href="mailto:licensing@tauntondeane.gov.uk">licensing@tauntondeane.gov.uk</a>

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The sections highlighted in the shaded boxes are either quotes from the Act, accompanying Statutory Guidance, or comments from the Council.

These comments are included for information purposes only and will not form part of the Council's final Statement of Principles.

#### **PART A - OVERVIEW**

#### 1. Introduction

1.1 Taunton Deane is a mixed urban and rural district in Somerset covering approximately 178 square miles and with a population of over 100,000 (2001 census). The area encompasses the fertile vale of the River Tone to the centre and is bounded by Exmoor National Park to the West, the Quantock Hills to the North, the Blackdown Hills to the South and the Somerset Levels to the East.

There are approximately 45,000 dwellings and 4,000 businesses within the borough. The main urban areas are Taunton, the County Town, and Wellington. The remainder of the area is a mixture of villages and farmland. The population of Taunton is 60,400 and Wellington 12,200. Taunton Deane is not densely populated, there are approximately 2.2 people per hectare, although there are concentrations of housing in some areas.

- 1.2 The Council became the Licensing Authority under the Gambling Act 2005. This resulted in it becoming responsible for granting premises licences and permissions in Taunton Deane in respect of:-
  - 1. Casinos;
  - 2. Bingo Premises;
  - 3. Betting Premises;
  - 4. Tracks;
  - 5. Adult Gaming Centres;
  - 6. Family Entertainment Centres;
  - 7. Club Gaming Permits;
  - 8. Prize Gaming and Prize Gaming Permits;
  - 9. Temporary Use Notices;
  - 10. Registration of small society lotteries
- 1.3 The Gambling Act 2005 requires the Council by January 2010 to amend the existing statement and then publish a "Statement of Principles" that sets out the policies that the Council will generally apply to promote the Licensing Objectives when making decisions on applications made under the Act.
- 1.4 This "Statement of Principles" has been prepared having regard to the provisions of the Guidance issued by the Gambling Commission and the licensing objectives of the Gambling Act 2005.
- 1.5 Our consultation will take place between 12 July 2009 and 4 October 2009 with final comments being accepted up to the 6 October 2009. We shall be following the Cabinet Office Guidance on consultations by the public sector prior to adoption of the final Statement of Principles.
- 1.6 The Act requires that Licensing Authorities carry out consultation of their proposed principles and that all of the following parties are consulted:
  - The Chief Officer of Police.
  - One or more persons who appear to the authority to represent the interests of persons carrying on gambling businesses in the Authority's area.
  - One or more persons who appear to the Authority to represent the interests of persons who are likely to be affected by the exercise of the Authority's functions under the Act.

- 1.7 In addition to the above, the following will also be consulted: a range of organisations including voluntary and community organisations working with children and young people, organisations working with people who are problem gamblers, Primary Care Trust and advocacy organisations such as the Citizen's Advice Bureau. There will also be consultation with other local government related services and local businesses who are, or will be, holders of a premises licence.
- 1.8 The list of persons to be consulted is deliberately wide. This will enable the Licensing Authority to undertake a comprehensive consultation exercise with anyone who may be affected by or otherwise have an interest in the licensing policy statement.
- 1.9 The formal Statement of Principles once agreed by the Council will be available on Taunton Deane Borough Council's website and in Taunton Deane libraries.
- 1.10 This version of the statement of principles will come into effect on the 31 January 2010 and will be reviewed as necessary, and at least every three years from the date of adoption.

#### 2. Licensing Objectives

- 2.1 The Gambling Act 2005 requires that the Council carries out its various licensing functions with a view to promoting the following three licensing objectives:-
  - 1. Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime;
  - 2. Ensuring that gambling is carried out in a fair and open way;
  - 3. Protecting children and other vulnerable persons from being harmed or exploited by gambling.

#### 3. Declaration

3.1 In producing this final policy statement, this Licensing Authority declares that it will have regard to the licensing objectives of the Act, the Guidance issued by the Gambling Commission, and any responses from those consulted on the draft policy statement.

#### 4. General Principles

- 4.1 Nothing in this Statement of Policy will:-
  - 1. Undermine the rights of any person to apply under the Act for a variety of permissions and have the application considered on its individual merits; or
  - 2. Override the right of any person to make representations on any application or seek a review of a licence or permit where they are permitted to do so under the Act.
- 4.2 This licensing authority is aware that in making decisions about premises licences it should aim to permit the use of premises for gambling in so far as it thinks it is:
  - 1. In accordance with any relevant code of practice issued by the Gambling Commission:
  - 2. In accordance with any relevant guidance issued by the Gambling Commission;
  - 3. Reasonably consistent with the licensing objectives; and
  - 4. In accordance with the authority's statement of principles.
- 4.3 The Gambling Commission's Guidance for local authorities provides that "moral objections to gambling are not a valid reason to reject applications for premises licences" and also that unmet demand is not a criterion for a licensing authority.

- 4.4 The Licensing Authority, in carrying out its functions, will not duplicate existing legislation and regulatory regimes that already place obligations on employers and operators.
- 4.5 Premises licences will be subject to the requirements set out in the Gambling Act 2005 and regulations, as well as specific mandatory and default conditions which will be detailed in regulations issued by the Secretary of State. The Licensing Authority is able to exclude default conditions and also attach others, where it is believed to be appropriate.
- 4.6 The starting point in determining applications will be to grant the application without conditions. Conditions will only be considered where they are needed to meet the requirements of the licensing objectives, and any conditions applied will be proportionate to the scale of the application and the risks involved. Conditions will generally be considered unnecessary if they are already adequately covered by either mandatory/default conditions or other legislation.
- 4.7 The Council, in undertaking its licensing function, will have due regard to the need to eliminate unlawful discrimination and to promote equality and good relations between persons of different racial groups.

#### 5. Responsible Authorities

The licensing authority is required by regulations to state the principles it will apply in exercising its powers under Section 157(h) of the Act to designate, in writing, a body which is competent to advise the authority about the protection of children from harm. The principles are:

- the need for the body to be responsible for an area covering the whole of the licensing authority's area; and
- the need for the body to be answerable to democratically elected persons, rather than any particular vested interest group
- 5.1 In accordance with the suggestion in the Gambling Commission's Guidance for local authorities, this authority designates the Local Safeguarding Children Board for this purpose.
- 5.2 The details of the Responsible Authorities under the Gambling Act 2005 are shown at Appendix A.

#### 6. Interested Parties

The licensing authority is required by regulations to state the principles it will apply in exercising its powers under the Gambling Act 2005 to determine whether a person is an interested party.

Interested parties can make representations about licence applications, or apply for a review of an existing licence. These parties are defined in the Gambling Act 2005 as follows:

"For the purposes of this Part a person is an interested party in relation to an application for or in respect of a premises licence if, in the opinion of the licensing authority which issues the licence or to which the applications is made, the person:-

- a) lives sufficiently close to the premises to be likely to be affected by the authorised activities,
- b) has business interests that might be affected by the authorised activities, or
- c) represents persons who satisfy paragraph (a) or (b)"

- 6.1 The licensing authority will apply the following principles in determining an interested party:
  - Each case will be decided upon its merits. This authority will not apply a rigid rule to its
    decision making. It will consider the examples of considerations provided in the Gambling
    Commission's Guidance for local authorities. It will also consider the Gambling
    Commission's Guidance that "has business interests" should be given the widest possible
    interpretation and include partnerships, charities, faith groups and medical practices.
  - 2. The Gambling Commission has recommended that the licensing authority states that interested parties include trade associations and trade unions, and residents' and tenants' associations (Gambling Commission Guidance for local authorities 8.17). This authority will not however generally view these bodies as interested parties unless they have a member who can be classed as an interested person under the terms of the Gambling Act 2005 i.e. lives sufficiently close to the premises to be likely to be affected by the activities being applied for.
  - 3. Interested parties can be persons who are democratically elected such as councillors and MP's. No specific evidence of being asked to represent an interested person will be required as long as the councillor/MP represents the ward likely to be affected. Likewise, parish councils likely to be affected will be considered to be interested parties. Other than these however, this authority will generally require written evidence that a person/body (e.g. an advocate/relative) 'represents' someone who either lives sufficiently close to the premises to be likely to be affected by the authorised activities and/or has business interests that might be affected by the authorised activities. A letter from one of these persons requesting the representation is sufficient.
- 6.2 If individuals wish to approach councillors to ask them to represent their views, then care should be taken that the councillors are not part of the Licensing Committee dealing with the licence application. If there are any doubts then please contact the licensing unit whose details are given at the end of this document.

#### 7. Exchange of Information

Licensing authorities are required to include in their statement of principles to be applied by the authority in exercising the functions under sections 29 and 30 of the Act with respect to the exchange of information between it and the Gambling Commission, and the functions under section 350 of the Act with respect to the exchange of information between it and the other persons listed in Schedule 6 to the Act.

7.1 The principle that this licensing authority applies is that it will act in accordance with the provisions of the Gambling Act 2005 in its exchange of information which includes that the provisions of the Data Protection Act 1998 will not be contravened. The licensing authority will also have regard to any Guidance issued by the Gambling Commission to local authorities on this matter when it is published, as well as any relevant regulations issued by the Secretary of State under the powers provided in the Gambling Act 2005.

#### 8. Enforcement

Licensing authorities are required by regulation under the Gambling Act 2005 to state the principles to be applied by the authority in exercising the functions under Part 15 of the Act with respect to the inspection of premises; and the powers under section 346 of the Act to institute criminal proceedings in respect of the offences specified.

The Gambling Commission's Guidance for local authorities does provide some information about compliance and enforcement, but it is subject to a separate consultation exercise, which will take place in the summer of 2006 with a final document being issued in December 2006.

- 8.1 This licensing authority's principles are that it will be guided by the Gambling Commission's Guidance for local authorities and it will endeavour to be:
  - 1. **Proportionate:** regulators should only intervene when necessary and remedies should be appropriate to the risk posed, and costs identified and minimised;
  - 2. **Accountable**: regulators must be able to justify decisions, and be subject to public scrutiny:
  - 3. Consistent: rules and standards must be joined up and implemented fairly;
  - 4. **Transparent:** regulators should be open, and keep regulations simple and user friendly; and
  - 5. *Targeted*: regulation should be focused on the problem, and minimise side effects.
- 8.2 This licensing authority has also, as recommended by the Gambling Commission's Guidance for local authorities, adopted a risk-based inspection programme. LACORS is working with the Gambling Commission to produce a risk model for premises licences and this authority will consider that model once it is made available.
- 8.3 The main enforcement and compliance role for this licensing authority in terms of the Gambling Act 2005 is to ensure compliance with the premises licences and other permissions that it authorises. The Gambling Commission is the enforcement body for the operating and personal licences. It is also worth noting that concerns about manufacture, supply or repair of gaming machines are not dealt with by the licensing authority but will be notified to the Gambling Commission.
- 8.4 This licensing authority will keep itself informed of developments as regards the work of the Better Regulation Executive (or any body subsequently taking over its role) in its consideration of the regulatory functions of local authorities.
- 8.5 The Licensing Authority will seek to work actively with the police in enforcing licensing legislation and intends to establish protocols with the Avon and Somerset Constabulary, Somerset Fire and Rescue Service, and other Council bodies such as Environmental Health, Trading Standards and Child Protection on enforcement issues to ensure an efficient deployment of officers.
- 8.6 Bearing in mind the principle of transparency, this Licensing Authority's enforcement policy and joint protocol will be available upon request from the Licensing Unit.

#### 9. Licensing Authority functions

Licensing Authorities are required under the Act to:

- Be responsible for the licensing of premises where gambling activities are to take place by issuing *Premises Licences*;
- Issue Provisional Statements:

- Regulate *members' clubs* and *miners' welfare institutes* who wish to undertake certain gaming activities via issuing Club Gaming Permits and/or Club Machine Permits;
- Issue Club Machine Permits to Commercial Clubs;
- Grant permits for the use of certain lower stake gaming machines at unlicensed Family Entertainment Centres;
- Receive notifications from alcohol licensed premises (under the Licensing Act 2003) for the use of two or fewer gaming machines;
- Issue Licensed Premises Gaming Machine Permits for premises licensed to sell/supply alcohol for consumption on the licensed premises, under the Licensing Act 2003, where there are more than two machines;
- Register small society lotteries below prescribed thresholds;
- Issue Prize Gaming Permits;
- Receive and Endorse Temporary Use Notices;
- Receive Occasional Use Notices;
- Provide information to the Gambling Commission regarding details of licences issued (see section above on 'information exchange);
- Maintain registers of the permits and licences that are issued under these functions.
- 9.1 Local licensing authorities will not be involved in licensing remote gambling. This will fall to the Gambling Commission via operating licences.

#### 10. Legislation

- 10.1 In undertaking its licensing function under the Gambling Act 2005, the Council is also bound by other legislation, including:-
  - 1. Section 17 of the Crime and Disorder Act 1988;
  - 2. Human Rights Act 1998;
  - 3. Health and Safety at Work Etc Act 1974;
  - 4. Environmental Protection Act 1990;
  - 5. The Anti-Social Behaviour Act 2003 (as amended);
  - 6. The Race Relations Act 1976 (as amended);
  - 7. Licensing Act 2003

#### **PART B**

#### **PREMISES LICENCES**

#### 11. General Principles

A "premises" is defined in the Act as "any place". Different premises licences cannot apply in respect of a single premises at different times. However, it is possible for a single building to be subject to more than one premises licence, provided they are for different parts of the building and the different parts of the building can be reasonably regarded as being different premises. Whether different parts of a building can properly be regarded as being separate premises will always be a question of fact in the circumstances. However, the Gambling Commission does not consider that areas of a building that are artificially or temporarily separate can be properly regarded as different premises.

This licensing authority takes note of the Gambling Commission's Guidance for local authorities which states that:

- licensing authorities should take particular care in considering applications for multiple licences for a building and those relating to a discrete part of a building used for other (non-gambling) purposes. In particular they should be aware that entrances and exits from parts of a building covered by one or more licences should be separate and identifiable so that the separation of different premises is not compromised and that people do not 'drift' into a gambling area.
- licensing authorities should pay particular attention to applications where access to the licensed premises is through other premises (which themselves may be licensed or unlicensed). Clearly, there will be specific issues that authorities should consider before granting such applications, for example, whether children can gain access; compatibility of the two establishments; and ability to comply with the requirements of the Act. But, in addition an overriding consideration should be whether, taken as a whole, the co-location of the licensed premises with other facilities has the effect of creating an arrangement that otherwise would, or should, be prohibited under the Act.

It should be noted that an applicant cannot obtain a full premises licence until the premises in which it is proposed to offer the gambling are constructed. The Gambling Commission has advised that reference to "the premises" are to the premises in which gambling may now take place. Thus a licence to use premises for gambling will only be issued in relation to premises that are ready to be used for gambling. This authority agrees with the Gambling Commission that it is a question of fact and degree whether premises are finished to a degree that they can be considered for a premises licence. The Gambling Commission emphasises that requiring the building to be complete ensures that the authority can, if necessary, inspect it fully, as can other responsible authorities with inspection rights.

#### 11.1 Location

11.1.1 This licensing authority is aware that demand issues cannot be considered with regard to the location of premises but that considerations in terms of the licensing objectives can. As per the Gambling Commission's Guidance for local authorities, this authority will pay particular attention to the protection of children and vulnerable persons from being harmed or exploited by gambling, as well as issues of crime and disorder. Should any specific policy be decided upon as regards areas where gambling premises should not be located, this statement will be updated. Any such policy does not preclude any application being made and each application will be decided on its merits, with the onus upon the applicant to show how potential concerns can be overcome.

#### 11.2 Duplication with other regulatory regimes

11.2.1 This licensing authority will seek to avoid duplication with other statutory/regulatory systems, including planning, wherever possible. This authority will not consider whether a licence applicant is likely to be awarded planning permission or building regulations approval, in its consideration of an application. It will however, listen to, and consider carefully, any concerns about conditions which are not able to be met by licensees due to planning restrictions, should such a situation arise.

# 11.3 Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime

- 11.3.1 This licensing authority is aware that the Gambling Commission will be taking a leading role in preventing gambling from being a source of crime. The Gambling Commission's Guidance does however envisage that licensing authorities should pay attention to the proposed location of gambling premises in terms of this licensing objective. Thus, where an area has known high levels of organised crime, this authority will consider carefully whether gambling premises are suitable to be located there and whether conditions may be suitable, such as the provision of door supervisors. This licensing authority is aware of the distinction between disorder and nuisance and will consider factors such as whether police assistance was required and how threatening the behaviour was to those who could see it, so as to make that distinction. Issues of nuisance cannot be addressed via the Gambling Act provisions.
- 11.3.2 Applicants are encouraged to discuss the crime prevention procedures in their premises with the Council's Licensing Officers and Avon and Somerset Constabulary before making a formal application.
- 11.3.3 In considering licence applications, the Local Authority will particularly take into account the following:
  - 1. The design and layout of the premises;
  - 2. The training given to staff in crime prevention measures appropriate to those premises;
  - 3. Physical security features installed in the premises. This may include matters such as the position of cash registers or the standard of CCTV that is installed;
  - 4. Where premises are subject to age restrictions, the procedures in place to conduct age verification checks;
  - 5. The likelihood of any violence, public order or policing problem if the licence is granted.

#### 11.4 Ensuring that gambling is conducted in a fair and open way

11.4.1 The Gambling Commission has stated that it would generally not expect licensing authorities to become concerned with ensuring that gambling is conducted in a fair and open way, as this will be addressed via operating and personal licences. There is however, more of a role with regard to tracks, which is explained in more detail in the 'tracks' section below.

# 11.5 Protecting children and other vulnerable persons from being harmed or exploited by gambling

- 11.5.1 The Gambling Commission's Guidance for local authorities states that this objective means preventing children from taking part in gambling (as well as a restriction of advertising so that gambling products are not aimed at or are particularly attractive to children). The licensing authority will therefore consider, as suggested in the Gambling Commission's Guidance, whether specific measures are required at particular premises, with regard to this licensing objective. Appropriate measures may include supervision of entrances/machines, segregation of areas, etc.
- 11.5.2 This licensing authority will also make itself aware of Codes of Practice issued by the Gambling Commission regarding this licensing objective, in relation to specific premises such as casinos.
- 11.5.3 As regards the term "vulnerable persons" the Gambling Commission is not seeking to offer a definition but states that "it will for regulatory purposes assume that this group includes people who gamble more than they want to; people who gamble beyond their means; and people who may not be able to make informed or balanced decisions about gambling due to a mental impairment, alcohol or drugs." This licensing authority will consider this licensing objective on a case by case basis. Should a practical definition prove possible in future, this policy statement will be updated.

#### 11.6 Conditions

- 11.6.1 Any conditions attached to licences will be proportionate and will be:
  - 1. Relevant to the need to make the proposed building suitable as a gambling facility;
  - 2. Directly related to the premises and the type of licence applied for;
  - 3. Fairly and reasonably related to the scale and type of premises; and
  - 4. Reasonable in all other respects.
- 11.6.2 Decisions upon individual conditions will be made on a case by case basis, although there will be a number of measures this licensing authority will consider utilising should there be a perceived need, such as the use of supervisors, appropriate signage for adult only areas, etc. There are specific comments made in this regard under some of the licence types below. This licensing authority will also expect the licence applicant to offer his/her own suggestions as to ways in which the licensing objectives can be met effectively.
- 11.6.3 This licensing authority will also consider specific measures which may be required for buildings subject to multiple premises licences. Such measures may include the supervision of entrances; segregation of gambling from non-gambling areas frequented by children; and the supervision of gaming machines in non-adult gambling specific premises in order to pursue the licensing objectives. These matters are in accordance with the Gambling Commission's Guidance.
- 11.6.4 This authority will also ensure that where category C or above machines are on offer in premises to which children are admitted:
  - 1. All such machines are located in an area of the premises which is separated from the remainder of the premises by a physical barrier which is effective to prevent access other than through a designated entrance;
  - 2. Only adults are admitted to the area where these machines are located;
  - 3. Access to the area where the machines are located is supervised;
  - 4. The area where these machines are located is arranged so that it can be observed by the staff or the licence holder; and
  - 5. At the entrance to and inside any such areas there are prominently displayed notices indicating that access to the area is prohibited to persons under 18.

These considerations will apply to premises including buildings where multiple premises licences are applicable.

- 11.6.5 This licensing authority is aware that tracks may be subject to one or more than one premises licence, provided each licence relates to a specified area of the track. As per the Gambling Commission's Guidance, this licensing authority will consider the impact upon the third licensing objective and the need to ensure that entrances to each type of premises are distinct and that children are excluded from gambling areas where they are not permitted to enter.
- 11.6.6 It is noted that there are certain conditions which the licensing authority cannot attach to premises licences. These include:
  - 1. Any condition on the premises licence which makes it impossible to comply with an operating licence condition;
  - 2. Conditions relating to gaming machine categories, numbers, or method of operation;
  - 3. Conditions which provide that membership of a club or body be required (the Gambling Act 2005 specifically removes the membership requirement for casino and bingo clubs, and this provision prevents it being reinstated; and
  - 4. Conditions in relation to stakes, fees, winning or prizes.

#### 11.7 Door Supervisors

- 11.7.1 The Gambling Commission advises in its Guidance for local authorities that licensing authorities may consider whether there is a need for door supervisors in terms of the licensing objectives of protection of children and vulnerable persons from being harmed or exploited by gambling, and also in terms of preventing premises becoming a source of crime. However, door supervisors at casinos or bingo premises cannot be licensed by the Security Industry Authority (SIA).
- 11.7.2 In view of the above, this Licensing Authority has specific requirements for door supervisors working at casinos or bingo premises, in that they will be qualified to the SIA standard. This requirement is consistent with the standards set by the Gambling Commission for door supervisors, and is in recognition of the nature of the work in terms of searching individuals, dealing with potentially aggressive persons, etc.
- 11.7.3 For premises other than casinos and bingo premises, operators and licensing authorities may decide that supervision of entrances/machines is appropriate for particular cases but it will need to be decided whether these need to be SIA licensed or not. It will not be automatically assumed that they need to be.

#### 12. Adult Gaming Centres

Adult gaming centres (AGC's) were a new category of premises introduced by the Act. No one under the age of 18 is permitted to enter an AGC and persons operating an AGC must hold a gaming machines general operating licence from the Gambling Commission and must seek a premises licence from the Licensing Authority. They will be able to make category B, C and D gaming machines available to their customers.

- 12.1 This licensing authority will specifically have regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the authority that there will be sufficient measures to, for example, ensure that under 18 year olds do not have access to the premises.
- 12.2 This licensing authority will expect applicants to offer their own measures to meet the licensing objectives. However, appropriate measures/licence conditions may cover issues such as:

- 1. Proof of age schemes
- 2. CCTV
- 3. Supervision of entrances/machine areas
- 4. Physical separation of areas
- 5. Location of entry
- 6. Notices/signage
- 7. Specific opening hours
- 8. Self-barring schemes
- 9. Provision of information leaflets / helpline numbers for organisations such as GamCare.

This list is not mandatory, nor exhaustive, and is merely indicative of example measures.

#### 13. Licensed Family Entertainment Centres

The Act created two classes of family entertainment centre (FEC). Licensed FECs provide category C and D machines and require a premises licence. Unlicensed FECs provide category D machines only and are regulated through FEC gaming machine permits.

Children and young persons are permitted to enter an FEC and may play on the category D machines. They are not permitted to play on the category C machines and there must be a clear segregation between the two types of machine, so that children do not have access to category C machines.

- 13.1 This licensing authority will specifically have regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the authority, for example, that there will be sufficient measures to ensure that under 18 year olds do not have access to the adult only gaming machine areas.
- 13.2 This licensing authority will expect applicants to offer their own measures to meet the licensing objectives. However, appropriate measures/licence conditions may cover issues such as:
  - 1. CCTV
  - 2. Supervision of entrances/machine areas
  - 3. Physical separation of areas
  - 4. Location of entry
  - 5. Notices/signage
  - 6. Specific opening hours
  - 7. Self-barring schemes
  - 8. Provision of information leaflets/helpline numbers for organisations such as GamCare.
  - 9. Measures/training for staff on how to deal with suspected truant school children on the premises

This list is not mandatory, nor exhaustive, and is merely indicative of example measures.

13.3 This licensing authority will, as per the Gambling Commission's guidance, refer to the Commission's website to see any conditions that apply to operating licences covering the way in which the area containing the category C machines should be delineated. This licensing authority will also make itself aware of any mandatory or default conditions on these premises licences when they have been published.

#### 14. Casinos

This licensing authority has not passed a 'no casino' resolution under Section 166 of the Gambling Act 2005, but is aware that it has the power to do so. Should this licensing authority decide in the future to pass such a resolution, it will update this policy statement with details of that resolution. Any such decision will be made by Full Council.

#### 14.1 Casinos and competitive bidding

14.1.1 Where a licensing authority is enabled to grant a premises licence for a new style casino (i.e. the Secretary of State has made such regulations under Section 175 of the Gambling Act 2005), there are likely to be a number of operators wishing to run the casino. In such situations the local authority will run a 'competition' under Schedule 9 of the Gambling Act 2005. This licensing authority will run such a competition in line with any regulations/codes of practice issued under the Gambling Act 2005.

#### 14.2 Betting machines

14.2.1 This licensing authority will, as per the Gambling Commission's Guidance, take into account the size of the premises, the number of counter positions available for person-to-person transactions, and the ability of staff to monitor the use of the machines by children and young persons (it is an offence for those under 18 to bet) or by vulnerable people, when considering the number/nature/circumstances of betting machines an operator wants to offer.

#### 14.3 Credit

14.3.1 The Gambling Commission has stated in its Guidance for Local Authorities that "Section 177 does not prevent the licensee from permitting the installation of cash dispensers (ATMs) on the premises. Such machines may accept credit cards (and debit cards) and the arrangement is subject to a requirement that the licensee has no other commercial connection in relation to gambling (aside from the agreement to site the machines) with the service provider and does not profit from the arrangement, not make any payment in connection with the machines".

#### 15. Bingo premises

Under the previous legislation, two types of bingo could be offered:

- Cash bingo, where the stakes paid made up the cash prizes that were won; or
- Prize bingo, where various forms of prizes were won, not directly related to the stakes paid.

The Gambling Act 2005 abolishes the distinction between these two versions of the game and the holder of a bingo operating licence will be able to offer any type of bingo game, whether cash or prize.

- 15.1 It is important that if children are allowed to enter premises licensed for bingo that they do not participate in gambling, other than on category D machines. Where category C or above machines are available in premises to which children are admitted, the licensing authority will seek to ensure that:
  - all such machines are located in an area of the premises separate from the remainder of the premises by a physical barrier which is effective to prevent access other than through a designated entrance;
  - only adults are admitted to the area where the machines are located;

- access to the area where the machines are located is supervised;
- the area where the machines are located is arranged so that it can be observed by staff of the operator or the licence holder; and
- at the entrance to, and inside any such area, there are prominently displayed notices indicating that access to the area is prohibited to persons under 18.
- The Gambling Commission intends to issue further guidance about the particular issues that licensing authorities should take into account in relation to the suitability and layout of bingo premises. This licensing authority will consider this guidance once it is made available.

#### 16. Betting Premises

A betting premises is where off-course betting, ie betting that takes place other than at a track, takes place, in what is currently known as a licensed betting office. Under the Act, licensing authorities are responsible for issuing and monitoring premises licences for all betting premises. Children and young persons will not be able to enter premises with a betting premises licence, although special rules apply to tracks.

#### 16.1 Betting machines

16.1.1 This licensing authority will, as per the Gambling Commission's Guidance, take into account the size of the premises, the number of counter positions available for person-to-person transactions, and the ability of staff to monitor the use of the machines by children and young persons (it is an offence for those under 18 to bet) or by vulnerable people, when considering the number/nature/circumstances of betting machines an operator wants to offer.

#### 16.2 Credit

16.2.1 The Gambling Commission's Guidance as detailed in 14.3.1 above applies. It is also understood that the Gambling Commission will be placing restrictions and requirements on Operating Licences for betting premises regarding credit, and this Licensing Authority will consider the guidance when it is available.

#### 17. Tracks

Tracks are sites (including horse racecourses and dog tracks) where races or other sporting events take place. Betting is a major gambling activity on tracks, both in the form of pool betting (often known as the totalisator or tote), and also general betting, often known as "fixed-odds" betting.

Under previous legislation, licensing authorities already held responsibility for licensing dog tracks. The Act continues this responsibility and extends it to other tracks and racecourses.

- 17.1 This licensing authority is aware that tracks may be subject to one or more premises licences, provided each licence relates to a specified area of the track. As per the Gambling Commission's Guidance, this licensing authority will especially consider the impact upon the third licensing objective (i.e. the protection of children and vulnerable persons from being harmed or exploited by gambling) and the need to ensure that entrances to each type of premises are distinct and that children are excluded from gambling areas which they are not permitted to enter.
- 17.2 This authority will therefore expect applicants for premises licences to demonstrate suitable measures to ensure that children do not have access to adult only gaming

facilities. Children and young persons will be permitted to enter track areas where facilities for betting are provided, on days when dog-racing and/or horse racing takes place, but they are still prevented from entering areas where gaming machines (other than category D machines) are provided.

- 17.3 This licensing authority will expect applicants to offer their own measures to meet the licensing objectives. However, appropriate measures/licence conditions may cover issues such as:
  - 1. Proof of age schemes
  - 2. CCTV
  - 3. Supervision of entrances/machine areas
  - 4. Physical separation of areas
  - 5. Location of entry
  - 6. Notices/signage
  - 7. Specific opening hours
  - 8. Self-barring schemes
  - 9. Provision of information leaflets/helpline numbers for organisations such as GamCare.

This list is not mandatory, nor exhaustive, and is merely indicative of example measures.

- 17.4 This licensing authority will, as per the Gambling Commission's Guidance, take into account the size of the premises and the ability of staff to monitor the use of betting machines by children and young persons (it is an offence for those under 18 to bet) or by vulnerable people, when considering the number/nature/circumstances of betting machines an operator wants to offer. It will also take note of the Gambling Commission's suggestion that licensing authorities will want to consider restricting the number and location of such machines in respect of applications for track betting premises licences.
- 17.5 The Gambling Commission has advised in its Guidance for local authorities that "...licensing authorities should attach a condition to track premises licences requiring the track operator to ensure that the rules are prominently displayed in or near the betting areas, or that other measures are taken to ensure that they are made available to the public. For example, the rules could be printed in the race-card or made available in leaflet form from the track office."
- This licensing authority accepts the Gambling Commission's suggestion "To ensure that licensing authorities gain a proper understanding of what they are being asked to license they should, in their licensing policies, set out the information that they will require, which should include detailed plans for the racetrack itself and the area that will be used for temporary "on-course" betting facilities (often known as the "betting ring"), and in the case of dog tracks and horse racecourses fixed and mobile pool betting facilities operated by the Tote or track operator, as well as any other proposed gambling facilities." and that "Plans should make clear what is being sought for authorisation under the track betting premises licence and what, if any, other areas are to be subject to a separate application for a different type of premises licence."
- 17.7 This licensing authority also notes that in the Commission's view, it would be preferable for all self-contained premises operated by off-course betting operators on track to be the subject of separate premises licences, to ensure that there is clarity between the respective responsibilities of the track operator and the off-course betting operator running a self-contained unit on the premises.

#### 18. Travelling Fairs

18.1 It will fall to this licensing authority to decide whether, where category D machines and/or equal chance prize gaming without a permit is to be made available for use at travelling

- fairs, the statutory requirement that the facilities for gambling amount to no more than an ancillary amusement at the fair is met.
- 18.2 The licensing authority will also consider whether the applicant falls within the statutory definition of a travelling fair.
- 18.3 The 27-day statutory maximum for land being used as a fair is per calendar year, and it applies to the piece of land on which the fairs are held, regardless of whether it is the same or different travelling fairs occupying the land. This licensing authority will work with its neighbouring authorities to ensure that land which crosses our boundaries is monitored so that the statutory limits are not exceeded.

#### 19. Provisional Statements

- 19.1 The Gambling Commission's guidance states that "it is a question of fact and degree whether premises are finished to a degree that they can be considered for a premises licence" and that "requiring the building to be complete ensures that the authority could, if necessary, inspect it fully".
- 19.2 In terms of representations about premises licence applications, following the grant of a provisional statement, no further representations from relevant authorities or interested parties can be taken into account unless they concern matters which could not have been addressed at the provisional statement stage, or they reflect a change in the applicant's circumstances. In addition, the authority may refuse the premises licence (or grant it on terms different to those attached to the provisional statement) only by reference to matters:
  - (a) which could not have been raised by objectors at the provisional licence stage; or
  - (b) which in the authority's opinion reflect a change in the operator's circumstances.
- 19.3 The Gambling Commission's Guidance states that "A licensing authority should not take into account irrelevant matters..... One example of an irrelevant matter would be the likelihood of the applicant obtaining planning permission or building regulations approval for the proposal."

#### **PART C**

#### Permits/Temporary & Occasional Use Notices

# 20. Unlicensed Family Entertainment Centre gaming machine permits (Statement of Principles on Permits)

Where a premises does not hold a premises licence but wishes to provide gaming machines, it may apply to the licensing authority for this permit. The applicant must show that the premises will be wholly or mainly used for making gaming machines available for use (Section 238).

The Gambling Act 2005 states that a licensing authority may prepare a *statement of principles* that they propose to consider in determining the suitability of an applicant for a permit and in preparing this statement, and/or considering applications, it need not (but may) have regard to the licensing objectives and shall have regard to any relevant guidance issued by the Commission under section 25. The Gambling Commission's Guidance for local authorities also states: "In their three year licensing policy statement, licensing authorities may include a statement of principles that they propose to apply when exercising their functions in considering applications for permits...., licensing authorities will want to give weight to child protection issues." (24.6)

- 20.1 The Guidance to the Act states: "... An application for a permit may be granted only if the licensing authority is satisfied that the premises will be used as an unlicensed Family Entertainment Centre, and if the chief officer of police has been consulted on the application..."
- 20.2 This licensing authority proposes to consider asking applicants to demonstrate:
  - A full understanding of the maximum stakes and prizes of the gambling that is permissible in unlicensed FECs;
  - That the applicant has no relevant convictions (those that are set out in Schedule 7 of the Act); and
  - That staff are trained to have a full understanding of the maximum stakes and prizes.

A licensing authority cannot attach conditions to this type of permit.

- 20.3 With regard to renewals of these permits, a Licensing Authority may refuse an application for renewal of a permit only on the grounds that an authorised Local Authority officer has been refused access to the premises without reasonable excuse, or that renewal would not be reasonably consistent with pursuit of the licensing objectives.
- 20.4 Gaming Machines The Act does not allow gaming machine applications from premises where children have free access. In view of this, and in order to promote the licensing objectives, this Licensing Authority will not accept any new gaming machine applications or renewal applications from existing gaming machine permit holders in relation to places including the following:

Accommodation Agencies, Art Galleries, Assembly Rooms, Bus Stations, Railway Stations, Cafes, Canteens, Cinemas, Theatres, Schools and Colleges, Youth Clubs, Swimming Pools, Off Licences, Loan Offices, Church Halls, Banks, Car Hire Premises, Employment Agencies, Garden Centres, Hospitals, Museums, Nurseries, Sales Rooms, Showrooms, Surgeries, Hotels, Registered Homes, Garages and Service Stations, Retail Shops and Warehouses, Video Hire/Sale Premises, Shopping Arcades/Centres, Dance Halls/Discotheques, Salons/Hairdressing Premises, Snooker/Billiards and Pool Halls, Taxi and Private Hire Offices and Ranks, Waiting Rooms and Reception Areas, Leisure/Health/Sports/ Community Centres, Restaurants, Take-away Food Premises.

This is not an exhaustive list and the Licensing Authority reserves the right to refuse applications where the licensing objectives are likely to be undermined.

#### 21. Alcohol Licensed premises - gaming machine permits

There is provision in the Act for premises licensed to sell alcohol for consumption on the premises, to automatically have 2 gaming machines of categories C and/or D. The premises licence holder must notify the Licensing Authority by completing the requisite application form, paying the prescribed fee and also complying with any relevant Code of Practice issued by the Gambling Commission (Section 282). The Licensing Authority can remove the automatic authorisation in respect of any particular premises if:

- 1 Provision of the machines is not reasonably consistent with the pursuit of the licensing objectives;
- 2 Gaming has taken place on the premises that breaches a condition of section 282 of the Gambling Act (i.e. that written notice has been provided to the licensing authority, that a fee has been provided and that any relevant code of practice issued by the Gambling Commission about the location and operation of the machine has been complied with);
- 3 The premises are mainly used for gaming; or
- 4 An offence under the Gambling Act has been committed on the premises.
- 21.1 If a premises wishes to have more than 2 machines, it must apply for a permit and the licensing authority must consider that application based upon the licensing objectives, any guidance issued by the Gambling Commission issued under Section 25 of the Gambling Act 2005, and "such matters as they think relevant." This licensing authority considers that "such matters" will be decided on a case by case basis but generally there will be regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the authority that there will be sufficient measures to ensure that under 18 year olds do not have access to the adult only gaming machines. Measures which will satisfy the authority that there will be no access may include the adult machines being in sight of the bar, or in the sight of staff who will monitor the machines to ensure they are not being used by persons under 18. Notices and signage may also be helpful. As regards the protection of vulnerable persons, applicants may wish to consider the provision of information leaflets/ helpline numbers for organisations such as GamCare.
- 21.2 It is recognised that some alcohol licensed premises may apply for a premises licence for their non-alcohol licensed areas. Any such application would most likely need to be applied for, and dealt with, as an Adult Gaming Centre premises licence.
- 21.3 It should be noted that the licensing authority can decide to grant the application with a lesser number of machines and/or a different category of machines than that applied for. Conditions (other than these) cannot be attached.
- 21.4 It should also be noted that the holder of a permit must comply with any Code of Practice issued by the Gambling Commission about the location and operation of the machine.

#### 22. Prize Gaming and Prize Gaming Permits

A prize gaming permit is a permit issued by the licensing authority authorising the provision of facilities for gaming with prizes on specified premises.

The Gambling Act 2005 states that a licensing authority may "prepare a statement of principles that they propose to apply in exercising their functions under this Schedule" which "may, in particular, specify matters that the licensing authority propose to consider in determining the suitability of the applicant for a permit".

- 22.1 This licensing authority's Statement of Principles is that the applicant should set out the types of gaming that he or she is intending to offer and that the applicant should be able to demonstrate:
  - that they understand the limits to stakes and prizes that are set out in Regulations;
  - and that the gaming offered is within the law.
- 22.2 In making its decision on an application for this type of permit the licensing authority does not need to have regard to the licensing objectives but must have regard to any Gambling Commission guidance.
- 22.3 The permit holder must comply with certain conditions imposed by the Gambling Act 2005. However, the licensing authority cannot attach any other conditions to a permit. The conditions provided by the Act are that:
  - 1 The limits on participation fees, as set out in regulations, must be complied with;
  - 2 All chances to participate in the gaming must be allocated on the premises on which the gaming is taking place and on one day; the game must be played and completed on the day the chances are allocated; and the result of the game must be made public in the premises on the day that it is played;
  - 3 The prize for which the game is played must not exceed the amount set out in regulations (if a money prize), or the prescribed value (if non-monetary prize); and
  - 4 Participation in the gaming must not entitle the player to take part in any other gambling.

#### 23. Club Gaming and Club Machines Permits

Members Clubs and Miners' welfare institutes (but not Commercial Clubs) may apply for a Club Gaming Permit or a Clubs Gaming machines permit. The Club Gaming Permit will enable the premises to provide gaming machines (3 machines of categories B, C or D), equal chance gaming and games of chance as set out in forthcoming regulations. A Club Gaming machine permit will enable the premises to provide only gaming machines (i.e. up to 3 machines of categories B4, C or D).

- The Gambling Commission Guidance states: "Members clubs must have at least 25 members and be established and conducted "wholly or mainly" for purposes other than gaming, unless the gaming is permitted by separate regulations. It is anticipated that this will cover bridge and whist clubs, which will replicate the position under the Gaming Act 1968. A members' club must be permanent in nature, not established to make commercial profit, and controlled by its members equally. Examples include working men's clubs, branches of Royal British Legion and clubs with political affiliations."
- 23.2 The Commission Guidance also states that "licensing authorities may only refuse an application on the grounds that:
  - 1 The applicant does not fulfil the requirements for a members' or miners' welfare institute and therefore is not entitled to receive the type of permit for which it has applied;
  - 2 The applicant's premises are used wholly or mainly by children and/or young persons;
  - 3 An offence under the Act or a breach of a permit has been committed by the applicant while providing gaming facilities;
  - 4 A permit held by the applicant has been cancelled in the previous ten years; or
  - 5 An objection has been lodged by the Commission or the police.
- There is also a 'fast-track' procedure available under the Act for premises holding a Club Premises Certificate under the Licensing Act 2003 (Schedule 12 paragraph 10). The Gambling Commission's Guidance for local authorities states: "Under the fast-track procedure there is no opportunity for objections to be made by the Commission or the

police, and the grounds upon which an authority can refuse a permit are reduced". Furthermore, the guidance states: "The grounds on which an application under the process may be refused are:

- 1 That the club is established primarily for gaming, other than gaming prescribed under schedule 12:
- 2 That in addition to the prescribed gaming, the applicant provides facilities for other gaming; or
- 3 That a club gaming permit or club machine permit issued to the applicant in the last ten years has been cancelled."
- 23.4 There are statutory conditions on club gaming permits that no child may use a category B or C machine on the premises and that the holder complies with any relevant provision of a code of practice about the location and operation of gaming machines.

#### 24. Temporary Use Notices

Temporary Use Notices allow the use of the premises for gambling where there is no premises licence, but where a gambling operator wishes to use the premises temporarily for providing facilities for gambling. Premises that might be suitable for a temporary use notice would include hotels, conference centres and sporting venues.

There are a number of statutory limits as regards Temporary Use Notices. It falls to the Licensing Authority to decide what constitutes a 'set of premises' where Temporary Use Notices are received relating to the same building/site (see Gambling Commission's Guidance for Local Authorities).

#### 25. Occasional Use Notices

The Act provides that where there is betting on a track on eight days or less in a calendar year, betting may be permitted by an occasional use notice without the need for a full premises licence.

25.1 The licensing authority has very little discretion as regards these notices aside from ensuring that the statutory limit of 8 days in a calendar year is not exceeded. This licensing authority will however consider the definition of a 'track' and whether the applicant is permitted to avail him/herself of the notice.

# PART D DECISION MAKING, COMPLAINTS & REVIEWS

#### 26. Decision Making

#### 26.1 Licensing Committee Terms of Reference

26.1.1 The committee's terms of reference will be set out in the Council's Constitution. The terms of reference will be guided by Regulations issued under the Act, which have not yet been published.

#### 26.2 Allocation of Decision Making Responsibilities

26.2.1 These responsibilities will be set out in the Council's policy. The table shown at Appendix B indicates how the delegation of functions might be allocated.

#### 27. Complaints against licensed premises

- 27.1 The Council will investigate complaints against licensed premises in relation to matters relating to the licensing objectives for which it has responsibility. In the first instance, complainants are encouraged to raise the complaint directly with the licence holder or business concerned to seek a local resolution.
- 27.2 Where an interested party has made either a valid representation about licensed premises or a valid application for a licence to be reviewed, the Council may initially arrange a conciliation meeting to address and clarify the issues of concern.
- 27.3 This process will not override the right of any interested party to ask that the licensing committee consider their valid objections, or for any licence holder to decline to participate in a conciliation meeting.
- 27.4 When dealing with a complaint about a licensed premises the Licensing Authority will have due regard to the Environmental Health Enforcement Policy.

#### 28. Reviews

- 28.1 Requests for a review of a premises licence can be made by interested parties or responsible authorities. However, it is for the licensing authority to decide whether the review is to be carried out. This decision will be made on the basis of whether the request for the review is relevant to the matters listed below:
  - In accordance with any relevant code of practice issued by the Gambling Commission:
  - In accordance with any relevant guidance issued by the Gambling Commission;
  - Is reasonably consistent with the licensing objectives; and
  - In accordance with the authority's statement of licensing principles.

Requests for reviews will not be considered by the Licensing Authority where:

- The request is frivolous or vexatious;
- It will not cause the authority to consider altering, revoking or suspending the licence;
   or
- It is substantially the same as previous representations or requests for review.
- 28.2 The licensing authority can also initiate a review of a licence if it feels it appropriate.

#### 29. Further information

29.1 Further information about the Gambling Act 2005, this Statement of Principles or the application process can be obtained from:-

Taunton Deane Borough Council Licensing Unit The Deane House Belvedere Road Taunton TA1 1HE

Tel: 01823 356343 Fax: 01823 356564

E-mail: licensing@tauntondeane.gov.uk Website: www.tauntondeane.gov.uk

29.2 Information is also available from:-

#### **Gambling Commission**

Victoria Square House Victoria Square Birmingham B2 4BP

Tel: 0120 230 6666

Website: www.gamblingcommission.gov.uk

#### **Department of Culture, Media and Sport**

2-4 Cockspur Street London SW1Y 5DH

Tel: 020 7211 6200

E-mail: Enquires@culture.gov.uk Website: www.culture.gov.uk

Gamcare: www.gamcare.org.uk

# **APPENDIX A**

## **RESPONSIBLE AUTHORITIES DETAILS**

RESPONSIBLE AUTHORITY	ADDRESS	TELEPHONE NUMBER
Taunton Deane Borough Council (in the capacity of Licensing Authority)	Licensing Unit The Deane House Belvedere Road Taunton TA1 1HE	01823 356343
Avon and Somerset Constabulary	Liquor Licensing Bureau PO Box 2891 Bristol BS2 2AS	0117 945 5154
Somerset Fire and Rescue Service	Chief Fire Officer The Fire Station Lisieux Way Taunton TA1 2LB	01823 273020
Taunton Deane Borough Council Environmental Protection Team	The Deane House Belvedere Road Taunton TA1 1HE	01823 356339
Somerset Local Safeguarding Children Board	Somerset Local Safeguarding Children Board County Hall Taunton TA1 4DY	01823 358098
Taunton Deane Borough Council (Planning Department)	Development Control Manager Planning Department The Deane House Belvedere Road Taunton TA1 1HE	01823 356464
Gambling Commission	Victoria Square House Victoria Square Birmingham B24BP	0121 230 6666
HM Revenue and Customs	Michael Paul House Corporation Street Taunton TA1 4BZ	0845 010 9000

## **APPENDIX B**

## TABLE OF DELEGATIONS OF LICENSING FUNCTIONS

MATTER TO BE DEALT WITH	FULL COUNCIL	LICENSING COMMITTEE OR SUB-COMMITTEE	OFFICERS
Three year licensing policy	✓		
Policy not to permit casinos	✓		
Fee Setting - when appropriate			√ (to be approved by Executive Councillor)
Application for premises licences		Where representations have been received and not withdrawn	Where no representations received/ representations have been withdrawn
Application for a variation to a licence		Where representations have been received and not withdrawn	Where no representations received/ representations have been withdrawn
Application for a transfer of a licence		Where representations have been received from the Commission	Where no representations received from the Commission
Application for a provisional statement		Where representations have been received and not withdrawn	Where no representations received/ representations have been withdrawn
Review of a premises licence		✓	
Application for club gaming /club machine permits		Where representations have been received and not withdrawn	Where no representations received/ representations have been withdrawn
Cancellation of club gaming/ club machine permits		✓	
Applications for other permits			1
Cancellation of licensed premises gaming machine permits			✓
Consideration of temporary use notice			1
Decision to give a counter notice to a temporary use notice		✓	

## **APPENDIX C**

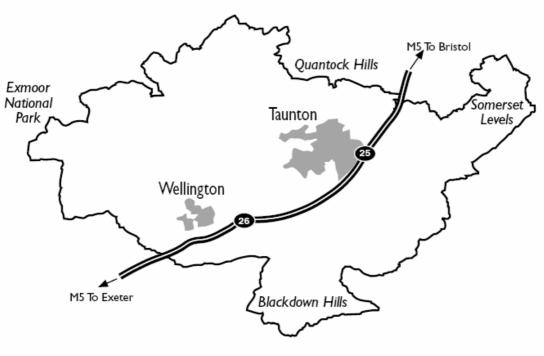
# **Glossary of Terms**

Within this Statement of Policy, the following words and terms are defined as stated:

Act:	The Gamb	ling Act 2005			
Betting Machine	bet on futu	A machine which has been designed or adapted for use to bet on future real events, such as horse racing, and used as a substitute for placing a bet over the counter.			
Code of Practice:	•	Any relevant code of practice under section 24 of the Gambling Act 2005			
Council:	Taunton D	Taunton Deane Borough Council			
Council area:		The area of Taunton Deane administered by Taunton Deane Borough Council (Map appended at Appendix D)			
DCMS	Departmer	Department of Culture, Media and Sport			
Default Condition:	attached to	A specified condition provided by regulations to be attached to a licence, unless excluded by Taunton Deane Borough Council			
Gaming Machine  Guidance		on (April 2006) as re	Maximum Prize Unlimited £4,000 £500 £500 £250 £25 £5 cash or £8 non-monetary prize Authorities by the Gambling quired by section 25 of the		
LACORS	Local Auth	Local Authorities Co-ordinators of Regulatory Services ( <a href="http://www.lacors.gov.uk/">http://www.lacors.gov.uk/</a> )			
Licensing Authority	Taunton D	Taunton Deane Borough Council			
Mandatory Condition:	•	A specified condition provided by regulations to be attached to a licence			
Notifications:	Notification	Notification of temporary and occasional use notices			
Premises:	Any place, structure	Any place, including a vehicle, vessel or moveable structure			
Regulations:	Regulation	Regulations made under the Gambling Act 2005			
·			<u>-</u>		

## **APPENDIX D**

#### MAP OF TAUNTON DEANE



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# **Appendix**

# Taunton Deane Borough Council Corporate Strategy 2010-2013

# Corporate Strategy 2010-2013

**Our Vision:** Taunton Deane will be recognised nationally as a place that is developing sustainably, securing a better life and future for it's people, businesses and communities.



### **Performance Indicators**

(in addition to Actions Monitoring)

## Aims

ackling
Deprivation
& Sustainable
Community
Development

#### **Objectives**

- Focus on Taunton East, North Taunton & Rural Deprivation
- One-Stop' advice on Skills, employment and training to most deprived communities
- 3 Secure medium term future of North Taunton Partnership and Link Partnership

## **Key Activities**

- 1.1 Community Development Plan by April 2011
- 1.2 Implementation Plan by September 2011
- 1.3 Adopt a Total Place approach to delivery
- 1.4 Staff Volunteering Scheme
- 2.1 Deliver Enterprise Gateways & Job Clubs at Taunton East and North Taunton
- 3.1 Secure funding and develop a Service Level Agreement

- 1.1, 1.2 & 1.3 Improvement of IMD scores
- 1.4 Total Volunteer Hours
- 2.1 Numbers of people referred / back to work
- 3.1 Funding secured

egeneration (continued overleaf)

- 4 Facilitate the creation of a leading Green Knowledge Economy
- 5 Facilitate Housing Growth

- 4.1 Economic Development Strategy by April 2010
- 4.2 Identify innovative projects and deliver during 2010/11
- 4.3 Increase supply of employment land
- 4.4 Inward investment and business support
- 5.1 Adopted Core Strategy by September 2011
- 5.2 Urban Extensions Masterplanning
  - identify proposals by July 2010
- 5.3 Annual review of SHLAA
- 5.4 Deliver all forms of housing
- 5.5 Ensure 5 year supply of housing

4.1, 4.2 & 4.3 Number of jobs created 4.4 NI170

5.1, 5.2 & 5.3 NII54 5.4 & 5.5 NII59

#### **Performance Indicators** Aims **Objectives Key Activities** (in addition to Actions Monitoring) 6 Deliver Infrastructure 6. I Secure funding for Project Taunton Regeneration 6.2 Infrastructure Delivery Plan by Sept 2011 (continued) 6.3 Planning Obligations SPD by Sept 2011 6.4 Campaign for improvements to J25 of M5 6.5 Redevelop Castle Green during 2010/11 6.6 Major transport infrastructure for Wellington to be approved by September 2011 Making Homes More 7.1 Explore all options and understand local 7.1 & 7.2 NII55 ffordable Affordable housing market by March 2011 7.3 NII58 & NII87 Housing 7.2 Implement actions to increase number of affordable houses by March 2011 7.3 Improve housing conditions (public and private sector) by March 2013 Reduce our carbon emissions 8.1 Produce an Action Plan by May 2010 to be 8.1 Reduce carbon emissions by limate by 10% by the end of 2010 and 10% by end 2010 / NI185 & followed by implementation. Review on a Change secure annual reductions yearly basis **NII86** thereafter Work with communities to 9.1 Work with partners and community to 9.1 NI188 reduce carbon emissions across produce a 'energy descent plan' by 2013 9.2 Seek external funding to support climate the Deane change initiatives

## Taunton Deane Borough Council.....on TRAC

#### VISION

Taunton Deane will be recognized nationally as a place that is developing in a sustainable way, securing a better life and future for its people, businesses and communities.

# AIM 1: TACKLING DEPRIVATION & SUSTAINABLE COMMUNITY DEVELOPMENT

#### Vision

Deprivation will be tackled so that disadvantaged communities will have better access to jobs, training and local services

#### **Context & Challenges**

Deprivation is calculated using the Indices of Multiple Deprivation – IMD. The IMD analyses performance data relating to income, employment, education, crime, health, access to services and living environment.

IMD data (2007) identifies that overall deprivation is improving across the Deane. We are 204<sup>th</sup> out of 354 local authorities, where 1 is the worst.

However, deprivation is worsening in certain areas. We now have 6 areas that are classified as being within the 25% most deprived areas in England (an increase from 4 in 2004). We have one area that is within the 10% most deprived areas in England (we had none in 2004). 8% of our population lives in comparatively high deprivation (compared to 5.6% in 2004). The six areas comprising the worst deprivation are:

- Halcon North (Roman Rd)
- Halcon West (Lambrook Rd)
- Lyngford North (Cheddon Rd)
- Lyngford West (Lyngford Rd)
- Pyrland & Rowbarton Central (Dorchester Rd)
- Eastgate South-West (East Reach)

However, deprivation is not confined to Taunton and it can often be hidden from statistical analysis within IMD. Examples of deprivation elsewhere are:

Rural: Fuel Poverty

Rural: Access to broadband and mobile phone networks

North Wellington / Rockwell green: Income & employment

Rural: Access to services and public transport

Over the past few years there has been much effort and resource devoted to tackling deprivation. And yet the problem is worsening at certain locations (both urban and rural). This would suggest that we need a more coordinated and focussed approach to the problem. This has now been recognised by other partners. The Local Strategic Partnership has prioritised this issue. It has provided funding to help support

community development and is now in the process of establishing better connections between strategy and delivery. It is important that the work of the Borough Council aligns itself to this process and provides leadership.

There are a number of factors that will be critical to tackling deprivation:

- Leadership Political & managerial
- Community engagement Communities need to be part of the solution
- Partnerships Forging effective partnerships with public, private, voluntary and community sectors
- Budgets Channelling investment (aligning and pooling budgets)

At this stage it is considered too early to be committing the Borough Council to specific actions. A bottom-up approach is critical to resolving deprivation. A key objective must therefore be the delivery of a Community Development Plan. This would then inform delivery through an Implementation Plan.

Of direct relevance to tackling deprivation is the delivery of Enterprise Gateways. This work is being led by the Economic Development Unit, and links closely to the emerging Economic Development Strategy. Enterprise Gateways are multi-agency (e.g. Business Link, Job centre+ etc, training providers etc) and act as 'one-stop-shops' to provide business, employment and training advice direct to local communities. They typically provide the following advice:

- Interview skills, job application advice and CV writing
- One to one support and advice to help people become self employed
- Referral to training and personal skill development
- Access to employment

Enterprise Gateways are recognised as best practice from the Business Support Simplification Programme (BERR). There are many successful examples nationwide. We are working to provide Enterprise Gateways in North Taunton, Taunton East & Wellington.

Enterprise gateways (and many other activities that will flow from the Community Development Plan) will naturally be delivered from the community offices at North Taunton and Taunton East. These are staffed by a paid worker (currently absent at Taunton East) and volunteers. These offices are central to tackling deprivation and their continued existence must be a priority objective.

The following objectives and key activities are proposed:

#### Objective 1

Focus on deprivation within Taunton East (the most deprived area), North Taunton and Rural Deprivation (the hidden problem)

#### **Key Activities**

- Work with partners to develop a Community Development Plan by April 2011 involving
  - Data Analysis

- Community engagement
- A vision that will contain elements of economic and community development and regeneration activity
- Deliver an Implementation Plan by September 2011 that will contain details of:
  - Priorities
  - Projects
  - Delivery mechanisms
- Work with partners to adopt a 'Total Place' approach to tackle deprivation
  - Alignment and pooling of budgets
- Develop a TDBC staff volunteering scheme
  - Recruit suitable volunteers
  - Support volunteers / projects

#### **Performance Indicators**

#### Activities 1 & 2

- Actions monitoring
- QoL Reduction in the proportion of residents who are defined as living in the most deprived super output areas in the country

#### Activity 3

Total volunteer hours

#### **Objective 2**

Work with partners to deliver 'one-stop' advice on skills, employment and apprenticeships direct to communities suffering most from deprivation

#### **Key Activity**

 Deliver Enterprise Gateway (Job Club) at Taunton East, work with partners (Somerset Skills & Learning) to enhance existing delivery of back-to-work skills programme in North Taunton and to develop back-to-work skills programme in Wellington

#### **Performance Indicators**

- Actions monitoring
- Numbers referred / back to work

#### **Objective 3**

Support the work of key partners: North Taunton Partnership and Link Partnership

#### **Key Activities**

 Work with partners to help secure the medium term future of the Priorswood Resource Centre and Link Centre by sourcing appropriate funding to be released within a Service Level Agreement

#### **Performance Indicators**

- Actions monitoringLocal PI Funding secured against target

#### **AIM 2: REGENERATION**

#### Vision

The regeneration and growth of Taunton Deane will have been planned and successfully managed. Nationally we shall be recognised as a leading 'Green Knowledge Economy'. Businesses will have located to the area to provide jobs in line with housing growth. Homes will have been provided to cater for the needs of an expanding and diverse population within communities that people are proud of

#### THE ECONOMY

#### **Context & Challenges:**

Taunton has reached a watershed in its economic development. The challenges it faces are new and different, and require a highly ambitious approach:

Taunton is a national "Growth Point". To meet this challenge, the local economy has to generate 16,500 new jobs by 2026, nearly 30 per cent more jobs than now in order to support major housing expansion plans. The recession has obviously made this a more challenging task. Taunton has to grow strongly and steadily for the next 15 years, at a time when the economic outlook is highly uncertain.

Public spending will be weak over the next 5-8 years. Taunton is highly exposed to spending cuts, given that 40 per cent of residents work for public sector employers – who also account for 70 per cent of Taunton's high skill, high wage jobs. These impacts are hard to predict. Taunton needs to develop stronger business drivers to compensate for an adverse outlook in the public sector of the local economy.

*Prior* to the recession, there were concerns over Taunton's economic competitiveness. This is reflected, for example, in the persistent workplace-based earnings gap between Taunton and the rest of the South West and the rest of Britain: 5 per cent and 15 per cent in 2008 respectively. To achieve parity with regional workplace earnings levels 48% of the new jobs created must be high-value high-skill employment within knowledge intensive businesses. Local businesses are of the view that there is a strong need to modernise Taunton's economy. They underlined Taunton's lack of economic dynamism, evident from low levels of inward investment, tourism and high-value consumer services, and mooted the prospect of Taunton becoming a suburban extension of Exeter and Bristol.

In order to become a successful knowledge economy Taunton will need to strengthen the recognised drivers of competitiveness: Skills and talent – universal and generic, graduate and skilled craft/technical/process skills

- Innovation new products, new processes in all sectors
- Enterprise new start ups and dynamic, knowledge-intensive small firms
- Infrastructure marketable employment sites/buildings, sustainable transport, ICT and 21<sup>st</sup> century 'green economy' energy, water and waste networks
- Finance new business models and sources for financing projects

Delivery of the emerging Economic Development Strategy (EDS) will be based on existing economic development related initiatives – such as the regeneration work of Project Taunton and the University of Somerset project. However, in order to underline Taunton's new contemporary vision and sense of economic ambition, the EDS will also be driven forward by a new 'engine of growth' – dubbed the "Green Knowledge Economy" (GKE). This signals Taunton's intent to fully exploit the new business and job opportunities emerging from the 'green agenda' – tackling climate change (cutting Green House Gas emissions), managing resources more efficiently and responsibly and protecting eco-systems and biodiversity.

The GKE dimension of the EDS will be taken forward through three thematic programmes, which are channels for developing and implementing individual projects. The names and missions of the programmes are:

- **Green and Grow Communities**: To develop community-based, driven and owned approaches to the green knowledge economy, linking green initiatives (renewable energy, resource conservation and management and sustainable development) with business and employment growth initiatives
- Business Development: To accelerate business growth and innovation and new enterprise development, particularly in knowledge-intensive sectors of Taunton's economy
- Promoting Taunton: To establish Taunton as an important destination for inward investment and tourism, at the regional, national and international levels

#### **Objective 4**

Facilitate the creation of a leading Green Knowledge Economy

#### **Key Activities**

- An approved Economic Development Strategy by April 2010 that will stat the intention to 'green and grow' the local economy
- Work with partners to identify innovative economic development projects that will deliver a Green Knowledge Economy, and to commence delivery during 2010/11
- Identify and promote the delivery of an increased supply of employment land in Taunton
- Promote Taunton as an attractive place to do business and work with businesses wishing to relocate to the area. Work with local businesses to ensure their needs continue to be catered for within Taunton Deane

#### **Performance Indicators**

Activities 1, 2 &3

- Actions monitoring
- Local PI No of jobs created against 1,000pa target

Activity 4

NI170 – previously developed land that has been derelict form more than 5 years

#### **HOUSING GROWTH**

#### **Context & Challenges**

Emerging regional plans recognise Taunton as a major focus for growth over the next twenty years. Proposed changes to the Revised Regional Spatial Strategy for the South West identify a requirement for at least 21,800 new homes to be provided over the period 2006 – 2026 with some 18,000 at the Taunton urban area.

New housing development can deliver many benefits. An increased supply of housing can help to meet housing needs and demand, improve affordability and contribute towards us achieving our affordable housing aim. New housing development will help to unlock additional investment in local services and facilities as well as critical infrastructure, the benefits of which will be wide. Accommodating housing growth creates an opportunity to create sustainable, mixed-use urban extensions that are well-integrated with communities and which represent something residents can be proud of.

However, it must be recognised that there are significant challenges:

- The global recession and the downturn in the housing market
- Availability of finance for developers affecting the delivery of schemes
- A shortfall in the supply of ready to develop housing sites
- Fundamentally increasing the rate of delivery in order to meet strategic housing requirements significantly higher than those previously prescribed
- Ensuring developments retain viability whilst contributing towards meeting infrastructure and affordable housing requirements

The Borough Council is leading the preparation of a number of strategies and plans. This will help to ensure that these challenges are managed successfully:

Core Strategy: This will frame the Council's planning policy across a series of themes including housing. It will be central to enabling and facilitating housing growth. It will identify strategic housing allocations which will deliver a large proportion of the new homes needed. It will also establish a wider spatial strategy that will outline the approach to accommodating the remainder of the housing growth.

Urban Extensions Masterplanning: Central to meeting challenging growth targets for Taunton is the delivery of two large scale sustainable urban extensions at Monkton Heathfield and Comeytrowe. These developments will require detailed masterplanning to ensure that these developments are

- integrated with the existing urban area
- offer an appropriate mix of uses, services and facilities
- deliver a high quality design

Strategic Housing Land Availability Assessment (SHLAA): There is a need to increase the supply of deliverable housing sites ahead of both the Core Strategy and the major urban extensions at Monkton Heathfield and Comeytrowe, both of which

are longer term strategic sites. To enable this, we plan to release a number of suitable housing sites in Spring 2010. These sites have been identified by the SHLAA (July 2009). It is anticipated that each will make a contribution towards the requirement to maintain five year supply of deliverable housing sites.

A comprehensive review of the SHLAA will be commence in the Spring of 2010. This will help the Council to identify further potential deliverable development sites across the Borough, including identifying any of its own assets which may be available for housing. The SHLAA is developed through the active involvement of the Strategic Housing Partnership, which includes representatives from the Local Authorities as well as the housebuilding industry and Registered Social Landlords. The work of the SHP also involves the development of common LDF housing policies across different planning authorities and the commissioning and updating of different components of the housing evidence base.

# **Objective 5**

Facilitate the provision of new homes to meet the diverse needs of a growing population

# **Key Activities**

- An adopted Core Strategy by September 2011
- Commence work on Urban Extensions Masterplanning and identify strategic deliverables by July 2010
- An annual review of the Strategic Housing Land Availability Assessment
- Utilise council owned land and work pro-actively with developers on other sites to develop all forms of housing
- Ensure a 5 year supply of housing land within Taunton by September 2011

#### **Performance Indicators**

Activities 1,2 & 3

- Actions monitoring
- NI154 Net additional homes provided

#### Activity 4

NI159 Supply of ready to develop housing sites

#### **INFRASTRUCTURE**

# **Context & Challenges**

Expansion of the economy and the development of new housing should not be provided in isolation of essential infrastructure. There are two broad types of infrastructure.

Physical infrastructure includes the following:

Roads and bridges, including the Third Way and Northern Inner Distributor

- Flood defences and flood related infrastructure e.g. weirs and dams
- Green infrastructure, such as open spaces and country parks
- Public spaces, such as works to enhance the setting of the town centre
- Waste to power initiatives
- District wide energy and waste systems
- IT connectivity (both domestic and commercial)
- Sustainable transport solutions, such as cycleways and public transport

## Public service infrastructure includes the following:

- School places
- Doctor's surgeries and health centres
- Libraries
- Provision of policing, fire and rescue, youth services etc to new and expanded communities

The anticipated high levels of future growth place significant pressures on existing communities, their services and facilities. In addition, some of the larger urban extensions and development sites are likely to give rise to significant infrastructure requirements of their own. Development does however provide a major opportunity to ensure that the benefits arising from growth are wide-reaching and benefit the communities of Taunton Deane. It is therefore critical that we have a good understanding of the infrastructure requirements of the Borough over the next 20 years and how they can be realised.

The Single Conversation is the means by which the Homes and Communities Agency (the HCA is the government body with responsibility for housing and regeneration) engage with local authorities and their partners. The HCA has funding available to local authorities which can help to 'unlock' development and remove barriers to delivery, it is therefore important that the Council continues to engage with the Single Conversation process which is partly facilitated by Somerset County Council.

An important component of the Council's Core Strategy will be an Infrastructure Delivery Plan (IDP). The preparation of the IDP will involve a range of partners (e.g. Taunton Growth Board, LSP, developers etc). The IDP will identify critical infrastructure, when it is likely to be required and how it can be delivered, i.e. paid for. A Planning Obligations SPD will then be prepared to develop the approach to collecting planning obligations to fund the necessary infrastructure.

Project Taunton is a small team that was formed in 2004. They help to manage the regeneration of Taunton, bringing together experience from both the public and private sectors. They will play a key role in securing key infrastructure for Taunton Town Centre and the proposed urban extensions. Their coordinating work (e.g. New Growth Point) has been central to securing large sums of Government funding towards key infrastructure projects. They have worked closely with the County Council to help secure Local Transport Plan (LTP) funding, and with the Borough Council to help secure Housing and Planning Delivery Grant (HPDG) funding. Project Taunton is currently funded until March 2011. It is essential that they are funded beyond this date so that they can continue to provide valuable support to the regeneration process.

Work on the preparation of the Economic Development Strategy has identified that Junction 25 (M5) will be a significant barrier to east - west movements within the Taunton Travel to Work Area (TWA). We shall lobby relevant agencies on this issue to get a partnership approach to the delivery of improvements to Junction 25.

Castle Green (text to be developed)

Major housing growth is proposed at Longforth Farm, Wellington. This provides the opportunity to deliver two key pieces of transport infrastructure:

- A new distributor road linking Taunton Road in the east to Station Road in the west. This will act as a Northern Relief Road for Wellington, enabling heavy Goods Vehicles to avoid the town centre and adjoining residential areas
- The opportunity to make provision for a new / reopened railway station to serve Wellington

Both of these proposals have community support and their approval will be actively sought within the Core Strategy

# **Objective 6**

Deliver infrastructure to support the regeneration of both the economy and local communities

## **Key Activities**

- Secure the medium term financial funding for Project Taunton for the period beyond March 2011
- An adopted Infrastructure Delivery Plan by September 2011
- Adopt the Planning Obligations Supplementary Planning Document by September 2011
- Campaign and lobby for improvements to Junction 25
- Begin work on the redevelopment of Castle Green during 2010/11
- Major transport infrastructure for Wellington to be adopted within the LDF by September 2011

#### **Performance Indicators**

**Activities Monitoring** 

#### **AIM 3: AFFORDABLE HOUSING**

#### Vision

Everyone will have access to a decent home at a price they can afford, in a place where they want to live and work

#### **Definitions**

The clearest definition of affordable housing is in the Government's 2007 Housing Green Paper which contains the aspiration that "everyone should have access to a decent home at a price they can afford, in a place where they want to live and work."

# National, Regional & Local Challenges

The national and regional context for affordable housing sets the following key priorities:

- increase housing supply to achieve a better balance between supply and demand
- provide a mix and balance of housing sizes, types and tenures that reflect local needs
- locate housing developments in suitable places, which give easy access to jobs, services and facilities
- achieve well designed, good quality homes that support sustainable communities.

Locally, the Strategic Housing Market Assessment indicated that around 1800 new affordable homes per annum were required in the Taunton Housing Market Area, but this need is far bigger than can be met in any feasible affordable house building programme.

#### **Objective 7: Making Homes More Affordable**

Everyone should have access to a decent home at a price they can afford to live in, which is why our Affordable Housing Objective is simply Making Homes More Affordable.

Essentially, Taunton Deane is aiming to make homes more affordable, not just by maximising the delivery of new affordable homes, but also by tackling the affordability of existing homes.

The underlying aims of this objective are to:

- make Taunton Deane a more affordable place to live
- ensure people have sufficient choices of housing
- meet the varied needs of people wanting to live here
- improve housing conditions throughout the Borough
- create homes and communities people are proud of.

#### **Key Activities**

In order to make homes more affordable in Taunton Deane we will:

- Explore the full range of affordable housing solutions to meet the diverse needs of communities and to better understand the Taunton Deane housing market by March 2011
- Identify and implement the key actions that will improve our ability to increase the number of affordable homes available in the Borough March 2011
- Improve conditions in the existing private sector and social housing stock where this will make living more affordable by March 2013

These key activities will also involve close and effective collaborative working with a wide range of partner organisations.

#### **Performance Indicators**

#### Activities 1 & 2

• NI155 – Number of affordable homes delivered

# Activity 3

- NI158 Percentage of non decent council homes
- NI187 Tackling fuel poverty: People receiving income based benefits living in homes with a low energy rating

#### **AIM 4: CLIMATE CHANGE**

#### Vision

Carbon emissions across the Deane will have been reduced through partnership and community action. Local communities will be more resilient to the twin threat of climate change and peak oil

# **Challenges:**

Tackling Climate Change is a huge global, national and local challenge, with farreaching consequences. There are three main elements of this:

- Reduce carbon emissions to mitigate the extent of global warming and climate change
- Reduce the dependence on oil and oil derivatives to prepare for when the global 'Peak Oil' point is reached, after which the rate of production of oil goes into terminal decline (and the price increases accordingly)
- Help our communities to adapt to Climate Change and Peak Oil by preparing for and managing the risk of increased flooding, warmer weather and more expensive fuels

There is an increasing responsibility for Councils to act as community leaders and place shaper to co-ordinate and lead local partners in tackling Climate Change.

Taunton Deane Borough Council has publicly committed to tackling the causes and impacts of Climate Change as one of its main priorities.

#### **Objective 8**

Meet the 10:10 challenge by reducing the Council's carbon emissions by 10% by the end of 2010 and then to achieve year on year reductions thereafter, with the aim of becoming a carbon neutral authority in energy use in the future

#### **Key Activity**

 Produce an action plan to reduce carbon emissions for all Council buildings and assets including vehicles by May 2010 and to implement the agreed actions over the following twelve months. Work towards carbon neutrality in energy use by setting future targets and reviewing the action plan on an annual basis

#### Performance Indicators

- Local PI 10% reduction in Council's CO2 emissions by 2010 from 2009 baseline
- NI 185 Reduction in CO2 emissions from LA operations
- NI 188 Adapting to climate change (process only)

## **Objective 9**

Work with communities to significantly reduce individual carbon emissions across the Taunton Deane area, with measurable achievements by March 2013

# **Key Activities**

- Work with the LSP and local community to produce a 'Community energy descent plan' by the end of 2013 to provide a deliverable action plan to reduce per capita carbon emissions across Taunton Deane
- Actively seek external funding as a Council and in partnership to support Climate Change initiatives

# **Performance Indicators**

- NI 188 Per capita CO2 emissions in the LA area
- Actions monitoring

# Report of Councillor Ross Henley – Leader of the Council

#### 1. Core Council Review

- 1.1 The Core Council Review has five phases. We delivered Phase One during the early part of last year. We have now signed off at Full Council in November 2009 Phases Two and Four.
- 1.2 As a result of these two phases, nineteen staff will be leaving the authority. Other members of staff will taking up new strategic posts and we are in a process of recruitment for several other posts as well.
- 1.3 Since starting the Core Council Review we have saved a total of £792,000 in staffing costs and if you include the earlier review of Legal and Democratic Services that total is around £1 million in ongoing annual savings.
- 1.4 This process has not been easy and we must not underestimate the challenge this has caused to the business of this Council.

# 2. The Budget

- 2.1 I am proposing at this meeting that we set a Council Tax rate below the rate of inflation for the third year running. We are also able to propose the complete doorstep roll out of plastic and cardboard recycling and the continuation for a second year of the very popular Free Swimming Scheme.
- 2.2 We are also able to propose extra help for the Brewhouse Theatre and financial backing for our Council aim to become a 'Carbon Neutral Council'. On top of this we are proposing new backing for youth in Taunton Deane and our deprived areas.

# 3. Project Taunton

- 3.1 A visible sign of progress for Project Taunton is clear for all to see if you walk a very short distance from here to Priory Bridge Road. The demolition of buildings has begun at the old Market site.
- 3.2 We are also about to take our Taunton Advisory Board to a new level by it developing into a new Growth Board with a wide representation of private and public sector members.

# 4. Lyngford By-Election

4.1 I would like to formally welcome Ben Swaine who was elected in the recent Council By-Election for this Ward.

#### 5. Britain in Bloom

- 5.1 We are pledging continued support for our two Britain in Bloom Committees. However there is a particular need for extra help for our Wellington group.
- 5.2 They have done a great job over many years and now need extra members to support their work. They are going to concentrate on the Gardens Competition this year.

#### 6. Deane DLO

- 6.1 Phase Three of the Core Council Review is the review of Deane DLO and as we all know we have been considering the report by Turner and Townsend.
- 6.2 This process means that difficult choices are going to have to be made. We have taken this through Scrutiny and the Executive and this Council tonight will decide how to take this process to the next stage.

# 7. Meetings

- 7.1 Since the last Council meeting I have held meetings with Senior Officers of Avon and Somerset Police to discuss Police issues and our Southwest One partnership and also with the President of Taunton Chamber of Commerce to discuss the economic situation in our area.
- 7.2 Sadly we are no further forward with the Pioneer Somerset agenda. It is time for all District Councils to forge a new working relationship to deliver the necessary shared working agenda and I will be suggesting this at our next meeting of the Somerset Leaders.

Councillor Ross Henley

# Report of Councillor Alan Wedderkopp – Community Leadership

# 1. Crime and Disorder Reduction Partnership

1.1 The Crime and Disorder Reduction Partnership will discuss the merits of a county wide merger at its March meeting, with partners asked to support this whilst ensuring that a delivery structure remains in place below it to ensure that local delivery is supported and enabled. This is likely to mean greater use of Task and Finish groups and more working across areas, in line with the ethos of the Core Council Review.

# 2. The Paintball Project

- 2.1 The Paintball Project which ran successfully until 2008 is to be revamped and run by Somerset Leisure on behalf of partners at Hestercombe House, Cheddon Fitzpaine, on lands owned by the Trust. It is intended that this will be run through referrals into the scheme and continue to be at a low cost when compared to commercial ventures.
- 2.2 This scheme is likely to be up and running again from May this year and will provide a more rounded experience for young people who will also get to learn team building skills and climbing whilst on site, amongst other things.

#### 3. CCTV cameras

3.1 CCTV cameras in Taunton Town Centre recorded over 5000 incidents in 2009, resulting in more than 450 arrests. The local media have picked up on these figures, highlighting them in a front page Somerset County Gazette story. The Halcon cameras have also proved their worth and figures are currently being collated into their use since their inception during the summer of 2009.

# 4. A Neighbourhood Pathfinder Bid

- 4.1 A Neighbourhood Pathfinder Bid has been submitted to the Home Office, relating to the Halcon area. This bid is based around the concept of community contracts and delivery by agencies of certain minimum standards in return for greater community involvement.
- 4.2 The results of this bid are likely to be known during March 2010, but we are able to gain multi-agency support for this concept which was highlighted by the Ward Councillor (Councillor Tim Slattery).

# 5. Wellington Community Justice Panel (CJP) 2008 - 2010

- 5.1 Since the Community Justice Panel in Wellington began in 2008 there have been a total of 39 cases. The first of these was received on 6 June 2008 and the last recorded case before this report was written was received on the 3 December 2009.
- The majority of these cases were referred to the Panel by Avon and Somerset Police Constabulary (34), with a further three from Taunton Deane Borough Council Housing, one jointly from Taunton Deane Borough Council Housing and Knightstone Housing, and finally, one was referred across from the Chard Community Justice Panel.
- 5.3 The referrals to the CJP were for a variety of offences. Seventeen were for criminal damage, one of which included theft. Eight were for assault and a further three for common assault, one of which was part of a larger neighbourhood dispute. Five were referred for theft, four for neighbourhood disputes, two for public order, and lastly there was one case of insulting and abusive behaviour.
- 5.4 Of the 39 cases, there were 25 cases with the offender over 18 years of age, and 12 cases with the victim under 18 years of age.
- 5.5 The cases came from different areas. Whilst the majority (28) came from the Wellington area, two came from Taunton, three from Milverton, and a further five from Wiveliscombe. There was also one case referred across from the Chard CJP as stated above.
- 5.6 Acceptable Behaviour Contracts (ABCs) were signed in all but eight cases, which were returned to the referring agency. Seven of these never made it to the Panel, and one made it to the Panel but was then passed back to the referring agency. Five of the eight were returned back to the Police and three returned to Taunton Deane Housing. These cases were returned to the referring agency because they were not considered appropriate to be taken to the Panel or because individuals involved refused to take part and sign any ABC. Of the ABCs that were signed, five were breached, a total of 28 cases have been successfully completed, and two are still open and in progress.

#### 6. Taunton Restorative Justice Panel

- 6.1 The Community Justice Project in Taunton has a new coordinator, who started work at the beginning of the year. He will work out of Taunton Fire Station, with a team of volunteers, taking cases that are less serious in nature.
- 6.2 The aim is to repair harms caused and to provide a level of understanding as to why a crime was committed as opposed to a more formal criminal justice route. This follows on the successful Wellington Restorative Justice Panel. It is expected that the project will start taking cases in March 2010.

# **Local Strategic Partnership (LSP)**

# 7. Infrastructure Planning

- 7.1 Work has started and will go on for several months this work ties in closely with master-planning (Local Development Framework) of the urban extensions. Urban Initiatives (consultants) have been appointed to lead this.
- 7.2 The growth will be plan-led and so we need to set out community/partner priorities at an early stage and keep in mind that we are considering the next 20-25 years. The three principal areas to be considered will be delivery priorities, funding, and transport and environment detailed planning related matters.

# 8. Deprivation

- 8.1 Taunton Deane Borough Council will lead on a Deprivation Strategy and work closely with the LSP.
- 8.2 At a recent joint meeting, Brendan Cleere gave an overview of the work and achievements of the East Taunton Multi-Agency Group followed by an update by Joy Wishlade on the North Taunton Multi-Agency Group. Both advised there were positive outcomes from the groups and the contact between agencies had been beneficial, in particular mapping out the work each was doing.
- 8.3 A discussion took place about merging the groups, but the conclusion was that the communities were distinct and warranted separate groups. There was a need to avoid duplication and ensure lessons and resources were shared, such as a directory of providers. A key purpose will be to ensure good communication and provide guidance based on sound evidence. A review should take place in six months to ensure we are focusing on the areas that are priorities.
- 8.4 The role of a sub-group was discussed and an earlier arrangement that Andrew Hinchcliff OF Somerset County Council should be the LSP representative was confirmed.

#### 9. Climate Change

- 9.1 Tackling climate change will be a key priority for Taunton Deane Borough Council and this will involve the production of an Energy Descent Plan. However if it is owned solely by one organisation there is the risk of it gathering dust!
- 9.2 To have value it needs to come from the community and will need to be driven forward by someone. The proposal is that this role be taken on by the LSP.

  Of course we will need to make a decision soon about the future of The Deane House.

9.3	One recent positive result here at The Deane House will be the purchase of a
	Powerperfector through Southwest One which will save 10% on our electricity
	bill.

9.4 The big saving will be the carbon saving.

Councillor Alan Wedderkopp

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# **Report of Councillor Alan Paul - Communications**

- 1.1 Since the last report, the Deane Dispatch for January and February have been published. The January edition featured the consultation process on the Local Development Framework, in order to engage the public in contributing to what will be a very important document about the future of Taunton Deane for a very long time to come.
- 1.2 The February edition saw some useful information from the Revenues and Benefits section.
- 1.3 Publicising and encouraging the uptake of benefits was one of the issues discussed at the recent Local Government Communications seminar on Recession, Recovery and Value for Money, attended by the Media and Public Relations Officer. The event is free to members of the group.
- 1.4 The seminar provided some extremely useful information and advice from Local Government Communications Officers from across the country. It was interesting to hear that Essex County Council has a communications budget of £2.3 million!
- 1.5 Speakers included Chris Leslie, Director of the New Local Government Network and a representative from the Department for Communities and Local Government. He alerted the audience to the Government website which provides information to local government <a href="https://www.infor4local.gov.uk">www.infor4local.gov.uk</a>.
- 1.6 Penny Lawson, Head of Internal Communications at British Airways, provided a fascinating insight into how difficult issues are tackled within a high profile corporate environment.
- 1.7 A useful workshop from a district council perspective was provided by Wychavon District Council on how they engage with people on budget cutting decisions. They use a system called Simalto. This provides independent, face-to-face interviews with a cross section of local people. The results are analysed and added to more broad-brush consultations carried out by the communications department.
- 1.8 Wychavon has secured RIEP (Regional Improvement and Efficiency Partnership) funding for the exercise which is carried out roughly every two years. The results showed that people wanted money spent on services benefiting the local environment such as street sweeping while arts funding came lower down the list of priorities.

- 1.9 Blackburn and Darwen Council explained how the use of social networking media provides a cost-effective way of reaching their community which, interestingly, has the highest proportion of young people in the country.
- 1.10 It was a valuable chance to exchange ideas and to make very useful contacts.
- 1.11 On a more local scale, the Pioneer Communications Network is being changed to a Somerset Public Service Communications Group which will include representatives from the Police, Fire Service and NHS as well as the District and County Council. The first meeting took place on 12 February 2010 at Sedgemoor District Council.
- 1.12 The change in membership of the group reflects the increasing emphasis on partnership working and should prove valuable.
- 1.13 Press releases since the New Year have included the topics of flood defences, new play and leisure schemes for east Taunton, praise for the DLO in dealing with bad weather, Food Inspections, the DLO Review, CCTV successes in Taunton and Wellington, the Local Development Framework, healthy eating for children in catering establishments, new cycle paths, the use of an empty shop as a focus for 'Our Place: Your Place: Taunton', the success of the Wellington and Wiveliscombe Restorative Justice Project, and the planting of varieties of apple trees in the Children's Wood, as well as several reactive press releases to combat various examples of misinformation about the Council.

Councillor Alan Paul

# Report of Councillor Simon Coles – Planning and Transportation

#### 1. Pedestrianisation of Taunton Town Centre

- 1.1 The consultation period for comment to Somerset County Council on this scheme will end on 18 February 2010.
- 1.2 Taunton Deane has already commented that whilst acknowledging the financial constraints all Local Authorities are under, we are concerned that the experimental implementation is of a very temporary nature and involves less of the town centre than originally envisaged.

  Furthermore, we hope that upon the completion of the Northern Inner Distributor Road the further pedestrianisation will go ahead.
- 1.3 In all other pedestrianisation schemes around the country there was some reluctance from town centre traders, however after implementation the marked benefits of higher footfall and increased spending have been both welcomed and acknowledged by all concerned.

# 2. Local Development Framework Core Strategy and Site Allocations

- 2.1 The statutory public consultation under Regulation 25 on the Local Development Framework Core Strategy and Site Allocations continues as planned during February 2010 and includes the request to land owners and developers to suggest suitable sites for consideration in the future.
- 2.2 Naturally, it goes without saying that any site put forward will not automatically be accepted as suitable and all the normal acceptance criteria will have to be met.

#### 3. Southwest One

- 3.1 Members will recall that in my December 2009 report I indicated that an announcement as to the replacement for Richard Jones as Chief Executive of Southwest One was imminent.
- 3.2 I am delighted to report that Fiona Capstick was duly appointed at the December Main Board Meeting of Southwest One. Fiona brings with her a wealth of experience and an unbounded enthusiasm that will help us achieve our aims.

- 3.3 As Members are already aware the SAP CRM system went live as planned on the 30 November 2009, following a successful period of testing and training. Customer Advisors are becoming increasingly familiar with the new system, which is now being used in the The Deane House contact centre and reception area as well as at the Wellington Community Office.
- 3.4 The Customer Satisfaction Survey in relation to Taunton Deane calls into the Contact Centre continues to report excellent results. Overall 93.8% of callers are satisfied with the service they receive from the Contact Centre with 85.6% of callers rating the service good or very good.

# 4. Houses in Multiple Occupation to be brought under planning control

- 4.1 Following a consultation the Department for Communities and Local Government has decided to amend the Town and Country Planning (Use Classes) Order to introduce a specific definition of a house in multiple occupation (HMO). This will mean that, in future, a material change of use to a new class for HMO's (C4) will require planning permission.
- 4.2 At the same time the General Permitted Development Order will also be amended to mean that planning permission will not be needed to revert back to a single dwelling from an HMO. The Government has sensibly indicated that they are not introducing a new definition of an HMO, but are basing it on the definition already in the Housing Act.
- 4.3 The Government's Chief Planner suggests that "this measure will enable Local Planning Authorities to identify new HMO's with more certainty and target specific areas where there is a need to restore community balance". It is intended that secondary legislation will be brought forward in time for this to come into force on 6 April 2010.

# 5. Planning Application Fees Frozen

- 5.1 The Government has previously indicated that planning application services should be self funding and, as a result, have in recent years increased fees significantly in order to move to this position. However it is generally accepted that a further increase of ten percent is still required.
- 5.2 Notwithstanding this, Ministers have decided that in order to aid economic recovery and support investment, fees should remain at the current rate. This therefore means that the Council Tax payer will continue to fund the gap between income received and the cost of providing the service.

5.3 In addition the introduction of fees for planning appeals is not being introduced as was previously proposed.

# 6. Planning Team Changes

- 6.1 Whilst Tim Burton retains overall responsibility for the Planning service, from 1 April 2010 Bryn Kitching takes up the role of Development Management Lead and will be responsible for managing day to day Development matters.
- 6.2 In the assessment of major proposals he will be supported by Karen Marlow, Julie Moore, Anthony Pick, Matthew Bale and Gareth Clifford. Matthew will also be responsible for overseeing more minor proposals in the West of the Borough, whilst Gareth will take on a similar role for the East area. Karen Purchase, Darren Addicott and Francis Wadsley (who is currently on Maternity leave) will primarily concentrate on applications other than those in the major category.
- 6.3 The Support Officers, who should be the first port of call for all general enquiries, remain unchanged with Philomena Hogg in the West area and Sarah Melhuish in the East.
- 6.4 A further change is that Di Hartnell and Nigel Pratt will now act as case officers rather than Consultees, in relation to works on listed buildings.

And finally.....

It would be remiss of me to make no mention of the departure of John Hamer who has served the Wellington and West areas so very well for many years. I am sure that Members will join me in wishing John every success and happiness for the future.

Councillor Simon Coles

# Report of Councillor Francesca Smith - Economic Development and the Arts

As you are all aware the Core Council Review is well underway and the Economic Development Team have been part of the current review. Many of the staff are not remaining within the authority and will be leaving before the next Full Council meeting.

I would therefore like to take the opportunity now to thank the staff for the very professional way they are completing their remaining work and also for the way they are maintaining their enthusiasm. It is very much appreciated as they try to leave the Council with an Economic Development Unit and an Economic Development Strategy that will be able to be continued by the new staff that take up the currently advertised posts. I would like to wish them well for the future.

There will obviously be a time when we will not have a full complement of staff until new positions are filled but I am reassured this will be managed by the Corporate Management Team.

# 1. Economic Development Strategy

- 1.1 The Economic Development Strategy (EDS) is now completed as a final draft for submission to Community Scrutiny Panel on 2 March 2010 and Executive Meeting on 31 March 2010.
- 1.2 The process began in January 2009 with a statistical analysis of the Taunton Deane economy, in partnership with Professor Mark Hepworth of Geoeconomics and the Economics Department Statistical Team at Birkbeck College led by Dr Martin Frost, published in February 2009 as the Local Economic Assessment for Taunton Deane.
- 1.3 This evidence was used to identify and agree the challenges and opportunities facing Taunton Deane with businesses, statutory and local delivery organisations and strategic partners such as the Regional Development Agency (SWRDA), Government Office South West (GOSW), and Somerset County Council (SCC).
- 1.4 In developing a Vision for what the economy should look like in the future there was a clear message from stakeholders that focus should be given to exploiting the growth potential of Taunton in order to benefit Taunton

- Deane residents and the wider Somerset population. The Envisioning the Future of the Taunton Economy paper was published in April 2009.
- 1.5 Following further participation from representatives of business, public service, education and community sectors during the latter part of 2009, the draft EDS explains measures that need to be pursued to strengthen the local economy and create more and higher-value jobs and business opportunities to achieve the economic Vision.

## 2. Rural Retail Support

- 2.1 Taunton Deane has been a key partner in the project that was commissioned by Somerset's Post Office Network Review Group. This group was formed in response to the fact that many shops lost their Post Office counter due to the Network Change Programme in 2008 and large numbers of rural shops closed as a result.
- 2.2 The purpose was to support independent retailers who lost their Post Office counter to continue to run a shop and independent retailers who run a shop alongside a Post Office counter in a rural area with limited access to services.
- 2.3 The Economic Development Unit at Taunton Deane have funded a study into five shops / Post Offices in Taunton Deane, two of which are Community owned/run. The survey work was conducted between September 2009 and January 2010 by consultants from the Rural Shops Alliance.
- 2.4 The customer base of many rural retail shops has been declining over recent years due to increased customer mobility, changing shopping habits, competition from supermarkets and changing lifestyles but the research indicates that rural shops act as a social base in which customers can meet and they can be important sources of information for many residents. They are of high value to the communities they serve.
- 2.5 Three of the aims of the Rural Retail Support study were to:-
  - to provide rural retailers with specialist practical advice and guidance to help them improve the viability and sustainability of their business;
  - to identify additional opportunities for retailers to expand and diversify;
     and
  - to produce a written report for Somerset's Post Office Review Group to provide them with a detailed understanding of issues facing rural retailers in Somerset and what they could do to support them effectively in the future.

2.6 The Final report will be published during February 2010 and hopefully will be useful for other teams such as Planning, Business Rates and Environmental Health when setting future policy.

# 3. Local Action for Rural Communities (LARC)

- 3.1 This innovative rural development programme runs until 2013 and is one of the few sources of funding available to businesses, community groups, social enterprises and parish/town Councils in the Taunton Deane area. Taunton Deane is fortunate to have three different LARC areas covering a large percentage of the District:-
  - (a) The Western Somerset LARC includes the 10 Parishes area and 7 neighbouring Taunton Deane parishes. This group has a fund of £2,250,000 for investment in rural communities across the area. The overall vision is to work towards a low carbon economy and Councillor Peter Watson (Bishops Lydeard) has been appointed to the Executive of this group.
  - (b) Levels and Moors LARC includes the Taunton Deane parishes of Ruishton, Thornfalcon, Creech St Michael, Stoke St Gregory, North Curry, Durston and Burrowbridge. The total grant available for this area is £1,800,000 and the overall vision is to work towards promoting sustainable development in the Levels and Moors to strengthen the economy, vibrancy and environmental quality for all residents, businesses and visitors. Councillor Dave Durdan (Creech St Michael) has been appointed to the Executive of this group.
  - (c) The Blackdowns and East Devon LARC known as "Making it Local" includes Wellington and its hinterland and has £2,400,000 funds available. "Making it Local" has three strategic objectives, around which projects will be funded:-
    - Raise business performance and local employment;
    - Communities and Connections: and
    - Make the most of local resources.
- 3.2 All three LARC areas are currently seeking new projects and it would be helpful if Members could promote the scheme within relevant wards.

#### 4. Arts

4.1 Following the adoption of 'The Public Life of Public Space: Taunton Deane's Public Art Code' in October 2009, the Public Art and Design Panel have commissioned a public arts advisor, Diana Hatton, and artists,

Sue Palmer and Natalie Parsley to make recommendations to enhance ways of finding and improving the public space along the routes in Taunton town centre.

- 4.2 The 'Routes, Rail, River: Connectivity and Legibility' (RRR) study is particularly exploring the paths and use of space for leisure and sustainable travel along the River Tone and its links from the railway station to the town centre. It is also looking at the visual and functional impact of the Third Way bridge, pedestrianisation of North Street, Castle Green and other developments on ease of movement.
- 4.3 The RRR team will be consulting with other partners, stakeholders and the general public over February 2010 using creative ideas and questions to seek out imaginative and practical solutions to improving people's experience of moving around town and using the river corridor. Watch out for their draft recommendations at the Living Places project in the High Street in the ex Peter Briggs store.
- 4.4 A final symposium on 25 March 2010 will review their recommendations for public art commissioning plans to enhance the routes and encourage people to linger and enjoy Taunton's public space.
- 4.5 Halcon Youth Club have succeeded in securing a voluntary grant from Taunton Deane to continue Street Jam, a street arts project started last summer in East Taunton with Fuse Performance.
- 4.6 Over 180 young people took part, a number of whom (approximately 10 %) are known to be 'NEET's (Not in Education, Employment or Training). A core group of the young people wish to continue creative and circus skills development, and Fuse have secured some short term funds to continue their work with them in Halcon and Priorswood, while further fundraising is underway to expand the project to its full potential.

#### 5. Tourism

- 5.1 Over 100,000 of the new Somerset 2010 Brochure have been distributed nationwide to visitors and Tourist Information Centres. The new design of brochure aims to sell the experience of visiting Somerset and includes advertisements and features on many Taunton Deane Tourism Businesses, supported by the web site www.visitsomerset.co.uk
- 5.2 The Somerset Tourism Partnership has provided grant funding to allow tourism businesses to have 1:1 Green business audits. The audits allow business owners to see how 'green' they are and suggests ideas on how to operate in a more sustainable manner. The aim of the audit is to then

- encourage businesses to take part in the Green Tourism Business Accreditation Scheme.
- 5.3 The Somerset Tourism Partnership is undergoing a major review by the Somerset Economic Regeneration Directors Group. The partnership is likely to purely focus on the strategic marketing of Somerset as a tourism destination from 1 April 2010 onwards.
- 5.4 The Taunton Tourist Information, Ticket and Travel Centre (TIC) within Taunton Library have had another hectic and successful couple of months. As mentioned in the last update the location of the Card for Good Causes Charity Christmas Shop inside the TIC proved to be very popular bringing in a noticeable number of new customers and more importantly income to the centre. It is hoped that this will return to the office in early October 2010.
- 5.5 The Ticket Centre within the TIC are looking forward to another busy year with concerts and performances by Somerset Chamber Choir, Cossington Concerts, Taunton Choral Society, Taunton Sinfonietta and Taunton Thespians all currently on sale.
- 5.6 The Taunton Travel Centre have now teamed up with the Isles Of Scilly to sell holiday packages and travel to the island, and closer to home they have been promoting local coach providers Bakers Dolphin and Berry's Coaches new holiday and day tour brochures for 2010.
- 5.7 Deputy TIC Manager Kathy Epps has just celebrated 25 years of working in the centre and her hard efforts over the years are much appreciated and valued.
- 5.8 Following the Core Council Review of the TIC, the TIC Manager has been working with the Growth and Development Manager on the future direction of the office. Any changes to the service will be notified to Members in due course.

# 6. Project Taunton

# **Firepool**

6.1 Demolition of the buildings on the livestock market site has commenced and should be finished by the end of March 2010. The "Auctioneers Building" is being refurbished and retained in the medium term as a marketing centre.

6.2 Uncertainty about the amount of Growth Points funding available for next year is making the relative prioritisation of works and purchases much more complicated than would otherwise have been the case.

#### **Cultural Quarter**

#### Cricket Club

- 6.3 The Pegasus development and new stand is now complete. It is understood that terms have been reached to let the two commercial units under the flats and fronting on to Somerset Square.
- 6.4 The construction of the SCCC Club Hub is complete and work to convert the pavilion to a 600 seat conference facility has started with completion during May 2010. This is an exciting development with the opportunity to develop a regional conference centre that will enhance the economy of Taunton Town Centre.

# Somerset Square

- 6.5 Landscaping of the wider area to the front of the Pegasus apartments and the Brewhouse is complete the area adopted by Taunton Deane and formally opened to the public in December 2009.
- 6.6 There is however an issue with health and safety where the seating/steps lead down to the riverside path on the apartments side of the area. Whilst a solution is being sought, barriers have been placed along the length of the seating/steps.

## **Castle Green and Goodland Gardens**

- 6.7 The original planning application was submitted in May 2009 and now includes the demolition of two of the Castle Hotel garages, the wall surrounding the car park and its replacement with a lower and more appropriate wall and the resurfacing of the car park, paid for by the Castle Hotel.
- 6.8 A new planning application covering all the issues that have arisen from discussion and consultation has now had a successful run through the Council's Planning Committee. The application is now being considered by English Heritage.
- 6.9 This has proved to be an extremely difficult and complicated project because of the number of different owners affected, the different interests which they represent and the sheer number of design, transport,

- ecological, environmental and archaeological issues requiring to be resolved.
- 6.10 If Growth Point funding for 2010/2011 is confirmed then the team remain confident that the project will be delivered successfully and provide a fantastic public space for Taunton and one which will play a fundamental role in the future success of Taunton.

## **Tangier**

6.11 The Third Way Road and bridge is ready to start on site at any time but Department for Transport funding has not yet been received. There is no indication of when the funds will be released.

#### Retail

6.12 The owners of The Old Market Centre have completed the £3,500,000 refurbishment and are continuing to work positively with us on plans for a new retail scheme.

# **Longrun Meadows**

6.13 Planning consent with conditions has been granted for landscaping of the 65 acres of land which includes the flood prevention scheme. Local landscape architects, Swan Paul, are managing the landscaping which will begin when weather permits in Spring 2010.

#### **Funding**

- 6.14 Taunton Deane, like other Growth Points(GP), have been notified of a 43% cut in previously allocated Growth Points capital allocation for 2010/2011 although our revenue allocation appears to be unchanged. It is not anticipated that funding will be available for draw-down until at least after the General Election.
- 6.15 It has been agreed that some GP funding will be used to fund a short length of the Northern Inner Distributor Road (NIDR) through the Firepool Lock site, in order that the affordable housing scheme can come forward.
- 6.16 Knightstone Housing Association have detailed planning permission to construct 108 units of affordable housing on this site funded by the Homes and Community Agency (HCA), but this scheme will only happen if this section of the NIDR can be constructed.
- 6.17 Without this piece of road the HCA funding would be lost from Taunton. It is planned that the Knightstone development will start in April 2010 and

completed by March 2012.

# Community

- 6.18 Project Taunton Young Champions attended the civic ceremony to open Somerset Square and spent the rest of the day working with people involved in the cultural quarter and the pedestrianisation projects towards reports included in the imminent Young Taunton newsletter.
- 6.19 A new low-cost residents' newsletter has been distributed to homes and businesses immediately adjoining the Firepool site. In part this is in response to residents questions about parking in Canal Road whilst the demolition is underway. It is intended that location specific newsletters will be distributed as developments come forward.

# Our Place, Your Place, Taunton

- 6.20 The 'empty shop' project funded by Living Places/ Transformation funding in the former Peter Briggs Shoe Shop in the High Street, Taunton is opening on Monday, 8 February 2010.
- 6.21 Museum of Somerset volunteers supported by a paid supervisor will provide staffing for activities, on the theme of *Taunton: past, present and future*, both in the venue and at outreach venues.
- 6.22 The Project Taunton themed week is week beginning 8 March 2010 when lunch time talks and regeneration walks feature throughout. There is a lot of media and press interest in this pilot project and on 25 February 2010 BBC's History of the World team are visiting to profile Newton's Dynamo.

# Public Relations (PR) and Marketing

- 6.23 Project Taunton's website V2 went live in January 2010. The site has a more dynamic interface, secure sections for project team access and more accessible downloads for general visitors. The latest electronic newsletter was issued to coincide with the website's launch.
- 6.24 Recent media activity includes a Property Week's interview with Ian Franklin, the success of the flood defences at Longrun and Longrun Meadows planning consent. The PR team will be working with the new Taunton Business Forum as well as the Promoting Taunton Group to ensure resources are coordinated and focused on agreed aims.

# 7. High Street

7.1 An amended scheme to improve the High Street in Taunton has been

- agreed at a reduced cost and the funding has been found by the Town Centre Company (£7,500 from the Taunton Unparished Area fund and also £7,500 from private sector contributions).
- 7.2 Deane DLO have worked on the amended scheme and have come up with the final costs to remove/pollard trees and mend and replace damaged paving. At the time of writing my report the schedule of works is still to be received, so by the time of the Full Council meeting they may well be underway.

Councillor Mrs Fran Smith

# Report of Councillor Richard Lees – Sports, Parks and Leisure

# 1. Community Leisure

- 1.1 The Christmas edition of The Deano was sent to every primary school aged child in Taunton Deane. The Easter edition is currently in hand.
- 1.2 Carols Around The Bandstand was organised again this year by the Friends of Vivary Park, with some financial assistance from the Council. The event was successful.
- 1.3A season of summer bandstand concerts has been arranged for Vivary Park, Taunton and The Moscow State Circus will be paying a visit in September 2010.

# 2. Play

- 2.1 Wheels Park
- 2.1.1 Work has begun on site on the replacement of the old skate ramps at Hamilton Gault Park, Taunton with a new concrete bowl facility. Young people have worked closely with the constructor, Wheelscape, to finetune the design and ensure it both safe and exciting for a range of users.
- 2.1.2 The funding for this has come partly from Section 106 Agreements but principally from the grants applied for by the Community Skatepark Group which total £120,000 from three funding bodies.
- 2.1.3 It is anticipated that the facility will be completed early in the spring.
- 2.2 Play Spaces
- 2.2.1 Three of this year's Playbuilder funded projects are now under construction: Lyngford Park and Hamilton Gault Park, Taunton and Oake recreation ground.
- 2.2.2 At Lyngford Park there will be a new play space for 8-13 year olds and the kindergarten area is to be refurbished. Both will be complete for the Community Day on 7 April 2010. Work with local young people is also underway to improve the BMX facility at the park in time for the summer holidays.

2.2.3 At Oake we have worked with the Village Hall Committee and local parents to create a challenging landscape play area for local children and the community. We are now waiting the outcome of a funding bid to the Lottery to build phase 2. It is intended that this play space will be a show case to Parish Councils of the value of using a professional designer to create play facilities that don't rely too heavily on formal play equipment.

# 2.3 Strategic Documents

- 2.3.1 Four important strategies are out to consultation that will ensure that the Council continues to manage its leisure assets to maximise community benefit and that it secures adequate new facilities for the future.
- 2.3.2 Strategies for Green Spaces, Playing Pitches, Allotments and Built Sports Facilities will complete the suite of leisure strategies with Play and Community Halls strategies already adopted. The public consultation on the strategies will end on the 17 March 2010 following which they will be presented to the Council for adoption and integrated into the Local Development Framework.
- 2.4 Longrun Meadows and the River Tone Corridor
- 2.4.1 The first stage application to Natural England for a Lottery grant to deliver a project improving access to natural spaces along the river for the people of Taunton Deane with a special focus on the communities of North Taunton and Halcon was successful and we have been invited to submit a second stage application by the 4 May 2010 deadline. This is difficult but officers are striving to achieve it. The outcome will be known in August.

#### 3. Parks

Vivary Park Sensory Garden

3.1 The construction of the Sensory Garden has continued over the winter months. The pond and paths are waiting to have the final finishing surfaces applied. Turf has been laid and the planting of the aromatic plants began this month. The garden will be finished this spring and it is hoped to have the official opening during mid May 2010.

Green Flag Parks.

3.2 The annual Green Flag applications to the "Keep Britain Tidy Group" have been made for Vivary Park, Wellington Park, Victoria Park and French Weir. A first application has also been made for a Green Pennant Award for Swains Lane Nature Reserve in Wellington. This is an award open to community groups to recognise the hard work of the

volunteer groups. Judges will be visiting the parks and the nature reserve in May and the results known in June 2010.

# Higher Holway Open Space, Taunton

3.3 A new BMX track has been installed by Deane DLO and this has proved to be very popular with the local youth. The existing basketball hoop has been moved near to the new children's play area and new tarmac has been laid around the basketball hoop.

#### Hamilton Road Allotments

3.4 Works have been carried out to the allotment site gravel track to improve the access to the allotment extension that took place last year.

#### Winter Gritting and Salting

3.5 The Parks staff, working extremely hard, have been gritting and salting the car parks, crematorium, open spaces and helping Somerset Highways in the town centre during January 2010. They have also been salting and gritting at Musgrove Park Hospital and other hospitals throughout the county through their annual grounds maintenance contract they have with the Somerset Hospital Trust. I am sure the Council would like to put on record just how much we appreciate this tremendously important and difficult work the staff have put in for our community.

#### 4. Tone Leisure (Taunton Deane) Limited Activities

## **Facility News**

#### 4.1 Wellsprings Leisure Centre

#### Health and Fitness

4.1.1. Innovations and new concepts being implemented include bi-monthly gym challenges, incorporating weight/power lifting competitions. These events will culminate in a Wellsprings Strong Man near the end of the year (approximately November 2010).

## **Activities and Events**

- 4.1.2 Brazilian Soccer School has now started, with over 10 children attending the first course, and already they have impressed the Instructor with their ball skills.
- 4.1.3 The ABBA Thank You For The Music evening on Saturday, 30 January 2010 was sold out (600 tickets).

#### 4.2 Station Road Pool

- 4.2.1 Free Swimming slowed a little during December 2009, which is normally the quietest month in pools. Despite this, nearly 1,500 over 60s made use of the offer and approaching 1,000 under 16s swam.
- 4.2.2 Free Swimming Lessons for over 11s and over 60s are still being enjoyed by nearly 20 non-swimmers per week.

#### 4.3 St. James Street Baths

#### **New Adult Lessons**

- 4.3.1 The Free Swimming Lessons initiative launched in the summer 2009 at St. James Street Swimming Baths, in partnership with the ASA, has now led to a demand for adult group lessons during the day.
- 4.3.2 St. James Street is happy to announce a new series of adult group lessons, for people who are looking to improve their confidence and stroke abilities, on Fridays at 11 am.

# **Swimming Parties**

4.3.3 St. James Street are now able to offer more pool times for children's swimming parties following a rise in demand since September 2009.

New Schools and Hirers Swim at St. James Street

4.3.4 Following a structured timetable review St. James Street have been able to offer several new schools and hirers pool space. Periton Mead Independent School and Spaxton School started in September 2009. Two new hirers (St. Margaret's Hospice and Stratford Lodge) now have permanent slots.

#### 5. Blackbrook Pavilion

#### Feel Good Factory

- 5.1.1 On 4 January 2010 the new Feel Good Factory was opened an all ladies facility for those who prefer a more gentle approach to exercise.
- 5.1.2 The Feel Good Factory uses Shapemaster's Power-tone and Easy-tone machines, which combine resistance and cardiovascular exercise. The unique system involves a power assisted exercise circuit that takes just 30 minutes, working the body smart rather than hard.
- 5.1.3 It is suitable for almost anybody and everybody, regardless of their age and physical condition. New member sales were slow at the start due to the inclement weather, but have now taken off dramatically. There

are 27 members, with staff being fully booked with trials and demonstrations.

# Teen Gym

- 5.1.4 September 2009 saw the launch of the Teen Fitness programme. Teenagers are now able to train in the main gym alongside the adults.
- 5.1.5 The number of participants continues to grow, with the teenagers seeing some fantastic results. This concept has enabled busy parents, with limited available time, to exercise at the same time as their children without having to worry about childcare arrangements. The programme has also been well received by single parent families.

# February Giant Camps

5.1.6 An action packed programme for the February holiday camps is planned, which it is hoped will bring in more children than ever before. Taster sessions are being introduced for activities that people may not normally participate in, such as archery and fencing. An added bonus is the Police Dog Handling Team popping in with their dogs to show the children the skills of dog and handler working together.

#### 6. Taunton Tennis Centre

6.1.1 The Senior County Cup took place at the Tennis Centre at the end of November over three days, with men's county teams from Gloucestershire, Avon, Wiltshire and Northamptonshire competing.

January 2010 was a month of tournaments at the Centre, with nine out of the ten weekend days taken up with tournaments.

#### 7. Wellington Sports Centre

- Z 3 Young Persons' Activity Zone
- 7.1.1 Equipment has arrived and the team have their January timetable of activities for all to see. The team saw the first week as a huge success, with 94 visits from 10-16 year olds who braved the cold weather to try out this new facility. Several Deane Councillors came along to see this venture in action and I am sure they will agree with me what a superb facility for younger members of our community this is.

# Children's Camps

7.1.2 Children's Camps have been growing from strength to strength, with a fantastic total of 65 visits over the Christmas period.

# GO g x Class Programme

7.1.3 The GO g x Class Programme in January has seen the launch of Belly Dancing and the UK Exclusive Belly Drills Programme exclusive to Wellington Sports Centre. Also new to the programme are Street Dance and Pilates.

# Free Swimming

7.1.4 Free Swimming continues to attract a strong take up at Wellington, although December was a little quieter than previous months, with approaching 1,000 over 60s taking part and over 600 young people.

# 8. Vivary Golf Course

8.1.1 As I am sure you will expect, the course was closed for 12 days during December 2009 and, up until the 22 January 2010. 13 days in the month had been affected by the adverse weather conditions.

Again, overall the areas of my portfolio I am sure you will agree, lots of things going on for all age groups and it is a pleasure to be able to bring these issues to Councillors' notice.

Councillor Richard Lees

# **Report of Councillor Tim Slattery – Environmental Services**

# 1. Environmental Protection Team

#### **Pest Control**

- 1.1 The Council has operated a very highly regarded in-house Pest Control Service for many years with a great deal of customer satisfaction. As part of the Council's Core Council Review the Pest Control Service came under scrutiny to determine if a similar service could be offered to customers at a more economical rate.
- 1.2 The Council has considered and approved a range of recommendations that will result in the procurement of a contractor to operate the Pest Control Service as from April 2010. Invitations to tender for the service have been advertised and applications will be sent to all those interested parties for consideration.
- 1.3 One Pest Control Officer has now taken redundancy and the other will continue to operate the in-house service until a contractor is recruited at which time this officer will be taken on by the new contractor.

#### **Buddhafield Festival 2010**

- 1.4 The organisers are proposing to hold the festival in Taunton Deane in the same place as last year on 14 18 July 2010. The event will be very similar to last year with a capacity of 3000 people, dancing, music, workshops and with a no alcohol policy.
- 1.5 A formal Licence application will be submitted to the Licensing Authority within the next few weeks. In previous years the festival has been successful and there have been very few reported problems associated with the event.

# **New Private Water Supply Regulations 2009**

- 1.6 The new Private Water Supply Regulations 2009 came into force on 1 January 2010. These apply to all private water supplies intended for human consumption, and will cover supplies used for domestic purposes, commercial premises and food production. The aim is to ensure that the standard of private drinking water is the same as the public water supplies.
- 1.6 The Environmental Protection Team currently monitors 305 private supplies, supplying water to over 600 premises, mainly small domestic users. The new regulations outline the monitoring frequency and analysis required (depending

- on the type and size of the supply) and require the Local Authority to carry out a detailed risk assessment of all supplies. The Council is able to pass on the costs of the sampling and assessment to the person responsible for the supply.
- 1.7 The new regime could lead to an increase in the sampling required for some supplies, and the costs to the supply owners will also increase due to the additional risk assessments. Officers are liaising with laboratories to obtain prices for water analysis and are estimating the costs that will be involved in the sampling and assessment of supplies. This work is being carried out in liaison with other Somerset Authorities to ensure a consistent approach across the county. Supply owners will then be contacted with details of the new regime and charges involved. It is proposed to start the sampling and assessment in April 2010.
- 1.8 There is also a requirement to monitor private distribution systems, where the water supplied by a water company is further distributed by a person other than the water company (for example, hospitals, caravan parks, shopping centres).
- 1.9 Although costs can be recovered, the additional work will increase the amount of time officers will have to spend dealing with water supplies which will impact on the Team's workload.

# 2. Food and Health and Safety Team

# **Healthy Menus Project**

- 2.1 Funded by the Food Standards Agency grant awarded to South Somerset District Council on behalf of Somerset, a free Seminar is going to be held on 4 March 2010 for independent caterers that supply food to children (for example, nurseries and pubs with children's menus).
- 2.2 There will be an option for free one to one training for businesses on healthy menus and also for one business to receive a free nutritional analysis (recommended retail price £1000). The Seminar, run by a qualified nutritionist, is for a maximum of 10 businesses. Invitations have been sent out and booking forms are already being received. A press release will also be issued.

# **Christmas retail project**

2.3 A total of 41 premises in Taunton and at Hankridge Farm were visited before Christmas to check on storage of stock and the use of compactors/balers in the run up to Christmas. The Team worked in partnership with the Fire Service and a joint press release was issued before Christmas.

#### **Food Standards Agency Audit**

2.4 Auditors from the Food Standards Agency are due to audit Taunton Deane's Food Safety team in March 2010.

#### **Scores on the Doors**

2.5 Taunton Deane has been successful in securing funding from the Food Standards Agency to help migrate to the National Scores on the Doors Scheme. This will replace the current Food Scores scheme currently in operation across Somerset.

## **Staffing**

2.6 The loss of a post within the team following the Core Council Review has meant an increase in the workload of the team. There will be the further loss of a staff member at the end of March

# 3. Waste Management

- 3.1 The next big phase of Sort It Plus will commence in April and the roll out programme will be complete by the end of September 2010. I think most residents already know that Sort It Plus adds plastic bottles and cardboard to the range of things already collected at kerbside.
- 3.2 Recycling benefits the environment in two very major ways. Firstly, it avoids the need to landfill the material. In landfill, the organic material including food, garden waste, wood, paper and card breaks down slowly releasing methane gas.
- 3.3 Landfill also has huge impact on the landscape, the Walpole site near Highbridge (one of two major sites in the County) has the same land area as 64 football pitches. Because of its total impact, the cost of landfill is rising through taxation in order to encourage better solutions.
- 3.4 If Taunton Deane residents recycle more, the amount that has to be landfilled goes down. Somerset County Council (being responsible for disposal) pays a "recycling credit" to Taunton Deane for every tonne recycled. While recycling still costs money overall, this credit helps to make the system affordable and best overall value for the Council Tax payer. The County Council has upped the level of credit for new materials collected through Sort It Plus.
- 3.5 The second, and perhaps even more important, benefit to the environment is that making new products from recycled materials takes much less energy than making them from raw materials. Aluminium is the most abundant metal on the planet but it takes just 1/20th of the amount of power to make aluminium drink cans out of recycled cans than aluminium ore.
- 3.6 Less energy equals lower carbon emissions. Even taking into account the environmental impact of collecting and transporting the materials, the benefits of recycling are clear and significant for glass, paper and all the other things we collect.

# Report of Councillor Hazel Prior-Sankey – Housing Services

# 1. Farewell to Chief Housing Officer – John Williams FCIH

- 1.1 After 23 years of service, John Williams is to leave as Chief Housing Officer at Taunton Deane Borough Council. John is to move on at the end February 2010.
- 1.2 As Chief Housing Officer, John has ably steered the Housing Service through periods of significant change using the thoughtfulness and commonsense he is known for.
- 1.3 John's insight, dedication and experience have made a real difference to the local Housing Services and neighbourhoods of Taunton Deane.
- 1.4 We all wish John every happiness in his next adventure!

# 2. Appointment of new Housing Services Lead

2.1 I would like to congratulate Stephen Boland who has recently been appointed as the new Housing Services Lead. Stephen is an experienced and able Housing professional whom I know shares my commitment to tenant empowerment in order to deliver the best possible service to the tenants of Taunton Deane.

# 3. Tenant Services Management Board

- 3.1 The creation of the new Tenant Services Management Board is gathering pace. The Board is charged with the responsibility for ensuring the best possible standards of homes and neighbourhoods for all tenants. It will assess the Housing Service and say where and how it can be improved.
- 3.2 A group of tenants came together in November 2009 to shape how the Board will operate. The key areas looked at included:-
  - How the Board will work frequency of meetings;
  - Who should be on the Board what skills and qualities are needed; and
  - Choosing the Board nomination and election process.

Recommendations included:-

- The Board should usually meet once a month;
- No formal qualifications needed to be a Board member it is more important to demonstrate commitment and enthusiasm; and
- Tenant representatives should be elected by a postal ballot of tenants.
- 3.3 All tenants will be sent an Information Pack in February 2010. This will contain more information on the Board including how to become a Board member and inviting all tenants to "Taster Sessions" to be held at the end of February.

# 4. Home Improvement Agency Contract

4.1 The county-wide Home Improvement Agency contract has been won by Ridgeway Care and Repair following a competitive bidding process. Ridgeway have experience in providing HIA services in other areas of the country and the Somerset contract will start from the beginning of June 2010. Taunton Deane staff are able to TUPE transfer to the new provider.

# 5. Housing Subsidy Reform: "The Offer"

- 5.1 We are told to expect an offer from the Department for Communities and Local Government shortly which promises to allow us to escape the complex and punitive Housing Subsidy system, but only at the price of accepting responsibility for a slice of the national Housing Revenue Account (HRA) debt of approximately £18 billion.
- 5.2 Members will recall that we have been preparing for reform for several years, including the establishment of a HRA Subsidy Task and Finish group which considered this issue at some length. The Community Scrutiny Committee considered the formal response to the Government's consultation on the proposals and Members may wish to look back at that report to refresh their memories on this complex issue.
- 5.3 This is a big decision which could affect tenants for decades to come and we will make sure that we provide opportunities for them to have their say and influence our response.

# 6. Shrinking Homes

- 6.1 It is good to hear that Sir Bob Kerslake, Chief Executive of the Homes and Communities Agency, has woken up to the fact that many new homes are small and poky. "It's no secret," says Sir Bob, "that the UK has held the dubious honour of building the smallest average rooms and new homes in Europe."
- 6.2 In particular, developers have built large numbers of small one and two bed flats, designed to maximise density and therefore profit but currently not easy to sell.

6.3 Full marks to Sir Bob for publicising this issue. I only have to compare the generous space standards of Council Housing in Taunton built in the 1970's by this Council, with what developers are building today, to see that what Sir Bob says is true – density and numbers need to be relaxed to avoid building the slums of the future.

# 7. Developments at Parmin Close, Ruskin Close and Victoria Gate

- 7.1 Second stage consultation with tenants and residents has taken place with further consultation planned as part of the Council's ongoing engagement process.
- 7.2 Phase 1 of the Ruskin Close scheme has obtained planning consent for the development of the existing farmhouse and play area.

# 8. Emerging Corporate Priority – Affordable Housing

- 8.1 The Corporate Strategy is being updated. One of the new emerging Corporate Priorities for 2010 2013 is affordable housing.
- 8.2 In developing this new corporate priority on affordable housing our underlying aim is to:-
  - Ensure people have sufficient choices of housing;
  - Meet the varied needs of people wanting to live here;
  - Improve housing conditions throughout Taunton Deane; and
  - Create homes and communities people are proud of.
- 8.3 Everyone should have access to a decent home at a price they can afford to live in, which is why our objective is simply **Making Homes More Affordable.**

Councillor Hazel Prior-Sankey

# **Report of Councillor Nicola Wilson – Corporate Resources**

# 1. Southwest One Customer Contact Highlights

- 1.1 Southwest One (SWOne) Customer Contact successfully went live with SAP CRM on 30 November 2009 following extensive work over the weekend before to ensure the system was robust and fit for purpose. A number of issues have been reported since go-live which is to be expected as a system becomes used by CSAs (Customer Service Advisors). These issues and development areas identified are investigated and resolved/taken forward as necessary.
- 1.2 The team are experiencing an increase in call handling time which is understandable as CSAs are not familiar with the system with additional work being delivered for the authority. The CSAs who were recruited to assist with testing and training requirements have been kept on to assist with this additional call time.
- 1.3 Work continues to cross train the Customer Contact teams based at The Deane House and a sharing of the Taunton Deane (TDBC) and Somerset County Council (SCC) resources is taking place in an ad hoc manner at present. Work is continuing, in conjunction with ICT to determine a full solution which will include the ability to deliver from anywhere within the Contact Centre arena regardless of whether the CSA is working on a TDBC or SCC based network.
- 1.4 Service delivery continues to be excellent although the severe weather in January 2010 (reported as the worst for 30 years) tested our abilities to deliver and work is being undertaken to understand how we can avoid this situation in the future. However, it should be noted that these performance figures are still better than were achieved for Taunton Deane pre-SWOne.

#### Statistical Information:

MONTH
CALLS OFFERED
ABANDONED % [Target less than 5%]
G.O.S.% [Target 80%]
% ANSWERED AT 1ST P.O.C.

Nov	Dec	Jan
13421	12074	15053
2.6	3.6	6.6
91.25	86.70	78.22
94.6	99.6	99.6

1.5 A total of 5,583 enquiries have been dealt with at The Deane House main and planning receptions in addition to over 7,000 requests for signposting and visitors for meetings and 1,598 people visited Wellington Community Office. We have dealt with 347 letter and email enquiries during this time.

1.6 Now that SAP CRM is installed, the coming months will see work starting on year 2+ of our Service Development Plan, which includes looking at the feasibility of providing customers with improved delivery through initiatives such as 24 hour telephone payment facilities.

# 2. Update on progress with Investors on People (IIP) Action Plan

A summary of the latest position is as follows:-

# Completion of Performance Review and Employee Development Scheme (PREDS) reviews

2.1 Managers are completing PRED reviews steadily and this is approximately 60% complete as at the middle of January 2010. A major effort to complete this as soon as possible is underway.

# **People Management Framework**

2.2 All senior managers have been trained to use the Management Competency Framework and it is it is being used as part of PRED review round for managers. Managers who will be involved in receiving reviews within the Competency Framework have also received familiarisation training. The People Management Framework introduces a new competency framework for managers and reinforces the need to hold regular one-to-one meetings and team meetings. This framework will be instrumental in achieving our Organisational Development Strategy for the next year and progressing Thematic Working.

## **Team Meetings**

2.3 A system has been set up to enable a central diary of all team meetings to be held by the Corporate Management Team (CMT). The quality and coverage of team meetings is being gradually assessed. The populating of the 'Team Meeting' diary needs to be monitored regularly to ensure all teams are registering their meetings.

# **IIP Working Group**

2.4 Four meetings of this Group have been held and a number of issues have been raised by members of the Group – some positive and some which will require further action and discussion. Updates on progress have been given to the Group and views and feedback sought from Members and, through them, their colleagues. The Group continues to provide useful feedback from staff and a good sounding board for new ideas

#### **Evaluation of Training**

2.5 Reports from most managers have been received which shows how the training delivered in their teams has benefited those teams, services and the whole Council. The reports need to be summarised and conclusions drawn.

#### **Learning and Development Plans**

2.6 Plans for 2010/2011 are 90% in and requirements are being linked to budgets for final approval by CMT.

#### **IIP Review**

2.7 This will take place during the week commencing 22 March 2010. A representative sample of approx 50 people will be selected by the assessor and seen during this week.

## Other Organisational Development and Training Activity

# **Management Development**

2.8 The managers in the Corporate and Strategy Theme have been through the assessment phase of this Management Development Programme and are now completing personal development plans to share with their managers and to undertake development activities and /or courses to help them progress. Common training needs will be assessed and training delivered to meet them

# Mentoring

2.9 This will complement the management development mentioned above and is now happening. People have been matched and Managers trained in mentoring skills

#### **Skills Audit**

2.10 A report has been produced by SCAT which has been discussed and training needs are being considered by SCAT and SWOne.

#### **Theme Working**

2.11 A report has been produced and agreed by CMT, an action plan produced and now integrated into the Organisational Development Plan – see below

#### Organisational Development Plan 2010/11

2.12 This and the Corporate Learning and Development Plan have been produced and agreed by CMT – copies of plans to follow.

#### **Support for Core Council Review**

2.13 A number of courses have been delivered to assist staff with the completion of application forms and interview skills which will assist them when applying for the advertised posts which are part of the Core Council Review.

# 3. Performance and Client Team Update

The Performance and Client Team covers three specific areas. An update for each is provided below:-

## **Corporate Performance Reporting and Improvement**

- 3.1 In December and January workshops have been held with both CMT and Members to develop the new performance reporting 'dashboard'. These workshops have been very successful. The new template has been finalised and will be trialled with the Quarter 3 monitoring report.
- 3.2 The new service planning process and template has also now been completed. The use of the new template will be trialled within the Strategy and Corporate Theme.
- 3.3 The team is now gearing up for the 2009/2010 Comprehensive Area Assessment inspection, which is due to commence later in February 2010.

#### **Client Function**

- 3.4 The Client Function manages the contracts that cover the SWOne, Somerset Waste and Tone Leisure partnerships. The majority of the focus is on the SWOne partnership in view of its size and complexity. Monitoring of service delivery and performance indicators continues to take place on a monthly basis.
- 3.5 The Client Team has recently finalised a new structure for monitoring and reporting the performance of SWOne. This new structure will provide for the greater involvement of Core Council services, CMT and Members in monitoring service delivery. The new performance monitoring structure will be implemented over the next three months.

#### **Managing the SWOne Transformation Projects**

- 3.6 The team manages delivery, from Taunton Deane's perspective, of the various transformation projects being undertaken by SWOne.
- 3.7 SAP Customer Relationship Management (CRM) System and website the new CRM system and website were successfully launched in late November 2009 with no significant issues being reported. The Customer Services Team have quickly become used to using the new CRM software and call answering statistics have been largely unaffected. In summary the launch of this element of the SAP system has been very successful.
- 3.8 SAP Back Office System much progress has been made in resolving the issues resulting from the first release of the SAP system in April 2009. The backlog of payments to suppliers has been cleared and payments are now being made within the appropriate timescales. Posting of payments to accounts such as Council Tax, Business Rates and rents has been working smoothly for some time now.
- 3.9 There are however a number of outstanding issues with the system, which were largely identified as a result of the visits we made to all Core Council services in October/November of 2009. A plan has been agreed in conjunction with SWOne to resolve the outstanding issues by April of 2010. Both Taunton Deane and SWOne

have allocated specific staff to work on fixing the system. Key amongst the outstanding issues are:-

- o Implementing an interface between the DLO computer systems and SAP;
- Correctly allocating all income and expenditure so that we can close our accounts correctly for 2009/2010;
- o Commencing recovery action for unpaid sundry debt accounts; and
- Retraining staff in how to use elements of the system followed by a re-launch of those areas.

## **Procurement Project**

- 3.10 To date we have delivered £315,000 in actual savings (although this amount will increase when we receive up-to-date statistics) whereas the target is £403,000. Consequently there is a shortfall at present of £88,000.
- 3.11 Progress on the procurement savings project slowed down during 2009 due to delays in recruiting key staff (both within SWOne and Taunton Deane) and due to the problems being experienced with SAP. However, the teams are now in place and the pace is picking up again. Additionally, we are working with SWOne to identify and deliver a plan for undertaking work with small and medium sized enterprises (SME's).
- 3.12 A detailed progress report on procurement will be made to Corporate Scrutiny on 18 February 2010.
- 3.13 I attended the Performance and Client Team Meeting on 2 February 2010 which I found very interesting. It was good to hear the team discussing the challenges that they face over the coming year in such a positive manner and hopefully I will be invited to attend another meeting in the future. The meeting demonstrated Investors in People at its best.

#### 4. Revenues and Benefits Service

- 4.1 The Revenues and Benefits Service has a difficult time in balancing recovery of Council Tax, Business Rates and Housing Benefit debt against the needs of customers facing increasing financial difficulty. Obviously, meeting targets is vitally important, but the service must also show sensitivity and distinguish between "can't pay" versus "won't pay".
- 4.2 For those falling in the latter category, failing to pay in a timely manner inevitably leads to increased costs associated with the debt as well as extra administration for the authority. Members can be assured the service will actively pursue recovery through all legitimate means. Equally, people suffering genuine hardship will be dealt with sympathetically and referred to impartial debt advice agencies when this may be helpful.
- 4.3 Customer satisfaction surveys for Council Tax and Benefit administration are complete and results will be available for scrutiny from March 2010. However, the

"headline" news shows increased satisfaction in virtually every area in comparison with previous surveys. Most notable success has been in the manner in which staff interact with customers. There has been a big increase in customers contacting the team as a result of the downturn in the economy. The service has met that challenge head on by providing more face-to-face interviews and a more "personal" approach in dealing with customer enquiries.

4.4 The Revenues and Benefits Service hopes to capitalise on this through piloting the "Then and There" initiative. Through this pilot, experienced assessors will spend extra time with customers at the start of their claims for Housing and Council Tax Benefit. We hope this approach will lead to an improvement in customer satisfaction because claims will be resolved more quickly. It should also provide efficiencies in administration through reduced follow-up work.

Councillor Mrs Nicola Wilson